



AUDIT COMMITTEE AGENDA

Audit Committee Meeting
Tuesday, June 18, 2013
Tom Davies Square

COUNCILLOR RON DUPUIS, CHAIR

Fabio Belli, Vice-Chair

4:00 p.m. AUDIT COMMITTEE MEETING
COMMITTEE ROOM C-11

Council and Committee Meetings are accessible. For more information regarding accessibility, please call 3-1-1 or email clerks@greatersudbury.ca.

DECLARATIONS OF PECUNIARY INTEREST AND THE GENERAL NATURE THEREOF

PRESENTATIONS

1. Report dated June 11, 2013 from the Chief Financial Officer/City Treasurer regarding 2012 Audit Findings Report. **3 - 49**
(ELECTRONIC PRESENTATION) (FOR INFORMATION ONLY)
 - Michael Hawtin, Partner, PricewaterhouseCoopers LLP(This report provides the audit findings with respect to the 2012 year-end.)

2. Report dated June 11, 2013 from the Chief Financial Officer/City Treasurer regarding 2012 Annual Financial Statements. **50 - 116**
(ELECTRONIC PRESENTATION) (RECOMMENDATION PREPARED)
 - Lorella Hayes, Chief Financial Officer/Treasurer(This report recommends that the Audit Committee adopt the Consolidated Financial Statements of the City of Greater Sudbury and the Financial Statements of the City of Greater Sudbury Trust Funds for the year ended December 31, 2012.)

ADJOURNMENT

BRIGITTE SOBUSH, DEPUTY CITY CLERK

LIZ COLLIN, COMMITTEE ASSISTANT

Presented To:	Audit Committee
Presented:	Tuesday, Jun 18, 2013
Report Date	Tuesday, Jun 11, 2013
Type:	Presentations

For Information Only

2012 Audit Findings Report

Recommendation

For information only.

BACKGROUND

For entities with public accountability, auditing standards require auditors to communicate specific information to an Audit Committee. The City's external auditors will be presenting their Audit Findings Report with respect to the 2012 year-end to the Audit Committee on June 18, 2013. Their presentation will cover the following issues:

- Audit Opinion
- Independence
- Audit Highlights and Findings
- Internal Control Recommendations

The purpose of their presentation will be to communicate to the Committee a summary of any significant findings and other matters which our external auditors believe should be brought to your attention, thereby assisting this Committee with respect to their review and recommendation to Council for approval of the 2012 Financial Statements. Attached is the complete Audit Findings Report prepared by the external auditors.

In addition to reporting all financial transactions appropriately following Generally Accepted Accounting Principles for local governments established by the Public Sector Accounting Board of The Canadian Institute of Chartered Accountants, management also has a responsibility to apply their best judgement at the time in preparing accounting estimates and/or disclosures in the financial statements.

The concept of materiality is applied in determining whether or not the statements are considered to be a fair representation. Materiality includes both qualitative and quantitative factors which are assessed in the light of whether or not they may be likely to influence the decisions made by persons relying on the financial statements. The auditors will confirm that there are no material unadjusted financial statement misstatements. Management has reviewed and adjusted the misstatements identified by the auditors in the financial statements.

Signed By

Report Prepared By

Lorraine Laplante
Co-ordinator of Accounting
Digitally Signed Jun 11, 13

Division Review

Paddy Buchanan
Manager of Accounting
Digitally Signed Jun 11, 13

Recommended by the Department

Lorella Hayes
Chief Financial Officer/Treasurer
Digitally Signed Jun 11, 13

Recommended by the C.A.O.

Doug Nadorozny
Chief Administrative Officer
Digitally Signed Jun 11, 13

A further requirement of any audit is to obtain sufficient understanding of internal controls and to test those internal controls so that the auditor can place reliance on them as part of the audit. The Audit Findings Report comments on weaknesses that have been identified as part of the audit and those identified in the report relate to information technology recommendations.

City of Greater Sudbury

*Report to the
Audit Committee
for the year ended
December 31, 2012*

*Prepared as of
June 6, 2013*





June 6, 2013

Members of the Audit Committee
City of Greater Sudbury

Dear Members of the Audit Committee:

We have substantially completed our audit of the consolidated financial statements of City of Greater Sudbury (the City) prepared in accordance with Canadian generally accepted accounting standards as established by the Public Sector Accounting Board (Public Sector GAAP) for the year ended December 31, 2012. We propose to issue an unqualified report on those financial statements, pending resolution of outstanding items outlined on page 1. Our draft auditor's report is included as Appendix A.

We have issued the accompanying report to assist you in your review of the consolidated financial statements. It includes an update on the status of our work, as well as a discussion on the significant accounting and financial reporting issues dealt with during the audit process.

The matters raised in this report are only those that have come to our attention arising from or relevant to our audit that we believe need to be brought to your attention. This report has been prepared solely for the use of the Audit Committee, Council and management, and should not be used by anyone other than these specified parties. We disclaim any responsibility to any third party who may rely on it.

We propose to review the key elements of this report at the upcoming meeting and discuss our key findings with the Audit Committee.

We would like to express our sincere thanks to management and the staff of the City who have assisted us in carrying out our work and we look forward to our meeting on June 18, 2013. Should you have any questions or concerns prior to the Audit Committee meeting, please do not hesitate to contact me in advance.

Yours very truly,

(Signed) "PricewaterhouseCoopers LLP"

Michael Hawtin
Partner
Audit and Assurance Group

cc: Ms. Lorella Hayes, Chief Financial Officer / Treasurer

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Appendices

Appendix A: Draft auditor's report

Appendix B: Draft management representation letter

Appendix C: Independence letter

Appendix D: Internal control recommendations

The matters raised in this and other reports that will flow from the audit are only those that have come to our attention arising from or relevant to our audit that we believe need to be brought to your attention. They are not a comprehensive record of all the matters arising and, in particular, we cannot be held responsible for reporting all risks in your organization or all internal control weaknesses. This report has been prepared solely for your use and should not be quoted in whole or in part without our prior written consent. No responsibility to any third party is accepted, as the report has not been prepared for, and is not intended for, any other purpose. Comments and conclusions should only be taken in context of the financial statements as a whole as we do not mean to express an opinion on any individual item or accounting estimate.

1. *Executive summary*

a. Status of the audit

We have substantially completed our audit of the 2012 consolidated financial statements. Our auditor's report will be issued once we receive and have completed our audit work on the outstanding items noted below.

Our audit has been performed substantially in accordance with the plan and timeline previously communicated to you at the September 18, 2012 Audit Committee meeting.

The following items will need to be completed/received prior to the issuance of our opinion. We will provide an update on the status of these items at our upcoming meeting.

Outstanding items
i. Completion of subsequent event procedures up to the date of our auditor's report
ii. Receipt of signed management representation letter
iii. Approval of the financial statements by Council
iv. Three legal confirmations

b. Key issues for discussion

Issue	Summary discussion	For further reference
Significant audit, accounting and financial reporting matters	<ul style="list-style-type: none"> Section 2 of our report discusses the areas that we focused on in conducting our audit and significant accounting matters which we believe should be brought to your attention. These areas comprise the following: <ul style="list-style-type: none"> Significant estimates and areas of management judgment; Revenue recognition; and Management override of controls. 	Section 2
Summary of unadjusted and adjusted misstatements	<ul style="list-style-type: none"> There were no unadjusted misstatements and two adjusted misstatements as a result of our audit. Summary of adjusted items are itemized in Section 3. In our opinion, the financial statements, taken as a whole, are free of material misstatement. A copy of our draft auditor's report can be found in Appendix A. 	Section 3 and Appendix A
Internal control recommendations	<ul style="list-style-type: none"> We issued a report last year summarizing our internal control observations and recommendations as they related to the 2011 audit. Of our 2011 recommendations, certain of them were remediated by management in 2012. An update on these internal control observations and any new internal control observations identified in the 2012 audit are reported in Appendix D. 	Appendix D

Issue	Summary discussion	For further reference
Independence	<ul style="list-style-type: none">We confirm that we are independent of the City as at the date of this report, and our independence letter can be found in Appendix C.	Appendix C
Fraud	<ul style="list-style-type: none">No instances of fraud were noted as part of our audit procedures.	
Management representations	<ul style="list-style-type: none">Under Canadian Auditing Standards, we are required to inform you of the representations we are requesting from management. A copy of the draft management representation letter is included in Appendix B.	Appendix B

2. Significant audit, accounting and financial reporting matters

Preparation of the consolidated financial statements requires management to select accounting policies, as well as make critical accounting estimates and disclosures that may involve significant judgment and measurement uncertainty. These matters can significantly impact the City's reported results.

We are responsible for discussing with the Audit Committee our views about the significant qualitative aspects of the City's accounting practices, including accounting policies, the accounting estimates, and financial statement disclosures.

Our comments and views included in this report should only be taken in the context of the consolidated financial statements as a whole and are not meant to express an opinion on any individual item or accounting estimate.

During the audit, we dealt with the following complex issues, areas of judgment and significant audit risks:

Item 1	Significant estimates and areas of management judgment
Background information	<p>There are a number of complex and significant accounting estimates that require management judgment in preparing the City's consolidated accounts at December 31, 2012.</p> <p>Significant provisions and estimates include:</p> <ul style="list-style-type: none"> a) provision for property tax appeals; b) provision for accounts receivable; c) employee benefit obligations; and d) landfill closure and post-closure costs for active and inactive landfill sites. <p>Management has processes and controls in place for formulating these estimates as summarized below:</p> <ul style="list-style-type: none"> a) The provision for property tax appeals is based on management's estimates of losses relating to successful appeals by taxpayers. The provision is based on historical arbitration experience. b) The provision for accounts receivable is based on management's review of individual account balances using historical collection and other relevant debtor information. c) The City engages a third party actuary to determine the liability for post employment benefit obligations for sick leave benefits, WSIB and other post-retirement benefits. The liabilities associated with these employee benefit arrangements are calculated by the City's actuary and involve the use of significant assumptions, including but not limited to, the discount rate, salary growth, inflation and health care increases for dental, drugs and medical costs. d) Management, through the use of internal and external specialists, determines the landfill liabilities by estimating the costs to be incurred during the closure and post-closure periods. The liability is calculating using significant estimates for discount and inflation rates as well as estimates of expenditures for closure and post-closure care of the landfill sites, site capacity and remaining useful lives and the post closure care period.

Item 1	Significant estimates and areas of management judgment
Our views	<p>We held discussions with management responsible for establishing these estimates to understand the key assumptions as well as validate and benchmark these judgments against our expectations as summarized below:</p> <p>a) For property taxes we corresponded directly with Municipal Property Assessment Corporation (MPAC) to obtain the assessment of properties used in determining property taxation revenue for the year to assist in our validation of management's calculations.</p> <p>We also validated the historical arbitration information on the rate of successful appeals to assess the reasonability of the estimates used by management at year-end. We compared management's "at-risk" rate used to calculate the provision to the average rate as calculated from the historical arbitration information for the past six years and found them to be comparable.</p> <p>b) For provisions related to accounts receivable, we examined management's analysis and aging of accounts receivables at year-end and have no matters to report.</p> <p>c) For employee benefit obligations, our audit approach involves the reliance on the work of the City's actuary. In accordance with generally accepted auditing standards, we relied on the actuary for its calculation of the employee benefit liabilities and expense for the year. Our audit procedures mainly consist of reviewing the reasonableness of the data and assumptions used by the actuary and do not include a re-performance of the actuarial calculations. Accordingly, we performed the following audit procedures when relying on the work of specialists:</p> <ul style="list-style-type: none"> • Tested the participant data provided to the actuary by comparing the data to source documents maintained by the City's payroll department; • Assessed the significant actuarial assumptions (i.e. discount rates, medical cost increases, etc.) to determine that they are within a reasonable range and consistent with the provisions in the City's plans; and • Assessed that the City is in compliance with the appropriate accounting principles for the calculation, presentation and disclosure of the employee benefit obligations in the consolidated financial statements of the City. <p>We have no matters to report as a result of completing these audit procedures.</p> <p>d) For landfill liabilities, our audit approach involved the reliance on the work of the City's external environmental specialist for their calculation of the landfill liability and expense for the year. In accordance with generally accepted auditing standards, we relied on the environmental specialist for its calculation of the landfill liability and expense for the year.</p> <p>Our audit procedures mainly consist of reviewing the reasonableness of the data and assumptions used by the specialist, including benchmarking the data to prior years and obtaining explanations for significant variances and independent validation of the assumptions used for inflation and discount rates.</p> <p>We have no matters to report as a result of completing these audit procedures.</p>

Item 2	Revenue recognition
Background information	<p>The City has several significant revenue streams from the following sources:</p> <ul style="list-style-type: none"> • Property taxation; • Government transfers; • User charges for water, waste water, licensing fees and fees for other programs/ services; and • Fines and penalties. <p>The City has established revenue recognition accounting policies in accordance with the Public Sector GAAP. Revenue recognition policies refer to those policies management has put in place to ensure revenue is recorded in the consolidated financial statements accurately and completely and in the correct accounting period.</p>
Our views	<p>Through our meetings with management, we gained an understanding of the processes and controls in place surrounding revenue recognition. As part of these meetings, we also reviewed and assessed the appropriateness of the accounting policies adopted by the City for recognizing revenue and determined whether the accounting policies are in accordance with generally accepted accounting principles.</p> <p>We performed a variety of audit procedures comprising confirmation of amounts with third parties for property taxation and government transfers. In addition, we performed other tests of detail for all significant revenue streams by agreeing amounts recorded in the general ledger to supporting documentation from third parties.</p> <p>Management advised us that they are currently pursuing collection of amounts owing from certain customers for water and waste water consumption in prior years. At the date of writing, the City is in the early stages of collection and thus no amounts have been accrued for in the financial statements related to this matter.</p> <p>Based on our audit work performed, we have no matters to report with respect to revenue recognition.</p>

Item 3	Management override of controls
Background information	<p>Canadian auditing standards require auditors to plan and perform the audit to obtain reasonable assurance that the consolidated financial statements are free of material misstatements, whether caused by error or fraud.</p> <p>The likelihood of not detecting a material misstatement resulting from fraud is higher than the likelihood of not detecting a material misstatement resulting from error, because fraud may involve collusion as well as sophisticated and carefully organized schemes designed to conceal it.</p> <p>We note that the City has developed policies and procedures to ensure appropriate segregation of duties to mitigate the risk of fraud and management override of controls.</p> <p>In addition, the City has policies in place to prevent and detect fraud, including maintaining a code of conduct (as set out in the employee handbook), Auditor General Office, processes relating to the review and approval of manual journal entries and management reviews of the divisional operating results of the City.</p>
Our views	<p>During our audit, we executed the following procedures in order to fulfill our responsibilities:</p> <ul style="list-style-type: none"> • Inquired of management, auditor general and legal offices and others related to any knowledge of fraud or suspected fraud; • Performed test of details primarily over revenue, including consideration of unusual or unexpected relationships; • Incorporated an element of unpredictability in the selection of the nature, timing and extent of our audit procedures; • Performed additional required procedures to address the risk of management's override of controls, including: <ul style="list-style-type: none"> ◦ examined journal entries and other adjustments for evidence of the possibility of material misstatement due to fraud; ◦ reviewed accounting estimates for biases that could result in material misstatement due to fraud; and ◦ evaluated the business rationale of significant unusual transactions. <p>As a result of completing these procedures we did not encounter any instances of fraud.</p>

3. Summary of unadjusted and adjusted misstatements

Our responsibility is to issue an opinion as to whether the financial statements are free of material misstatement.

Under Canadian generally accepted auditing standards, we are required to communicate to you the unadjusted items and the effect that they may have on our opinion and to request that unadjusted items be corrected.

We have two adjusted items and no unadjusted item to report as a result of completing our audit.

The adjusted items are summarized below.

(all amounts in thousands)		Statement of Financial Position		
Description	Statement of Operations Surplus over/ (under) stated	Assets (over)/ under stated	Liabilities over/ (under) stated	Opening accumulated surplus over/(under) stated
1. To adjust the investment and accounts payable balances for investment transactions with a 'trade date' prior to year-end but were 'unsettled' at December 31, 2012. These transactions were not recorded by management at year-end but should be recorded in accordance with the investment recognition principles in Public Sector GAAP as the trade date was prior to December 31, 2012.	-	2,200	(2,200)	-
2. To adjust for the overstatement of interest income and interest expense as a result of inter-departmental loans not eliminated on the consolidation of the City's accounts. No net impact on statement of operations noted.	734 (734)	-	-	-
Total adjusted misstatements	-	2,200	(2,200)	-

4. *Other required communications*

Canadian Generally Accepted Auditing Standards (GAAS) requires that the external auditor communicate certain matters to the Audit Committee that may assist you in overseeing management's financial reporting and disclosure process.

Below, we summarize these required communications as they apply to you:

Matter to be communicated	PwC's response
Management's representations	<ul style="list-style-type: none"> Under Canadian GAAS, we are required to inform you of the representations we are requesting from management. A copy of the draft management representation letter is included in Appendix B.
Significant deficiencies in internal control	<ul style="list-style-type: none"> Canadian GAAS require us to communicate to the Audit Committee internal control weaknesses identified as part of our audit that are considered to be significant deficiencies. A significant deficiency is defined as an internal control deficiency that we consider merits the attention of the Audit Committee. See Appendix D of this report for our internal control recommendations that we would like to bring to the Audit Committee's attention.
Significant difficulties or disagreements that occurred during the audit	<ul style="list-style-type: none"> No difficulties or disagreements occurred while performing our audit that requires the attention of the Audit Committee.
Fraud and illegal acts	<ul style="list-style-type: none"> No fraud involving senior management, employees with a significant role in internal control or that would cause a material misstatement of the financial statements, came to our attention as a result of our audit procedures.

5. Internal control recommendations

The purpose of our audit was to enable us to express an opinion on the consolidated financial statements.

We considered the City's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinion on the consolidated financial statements but not for the purpose of expressing an opinion on the effectiveness of internal control over financial reporting.

Accordingly, we have submitted for management comments those observations and recommendations designed to help the City improve its system of internal control and achieve operational efficiencies.

We issued a report last year summarizing our internal control observations and recommendations as they related to the 2011 audit. Of our 2011 recommendations, certain of them were remediated by management in 2012 with the remainder expected to be remediated in 2013.

An update on these internal control observations and any new internal control observations identified in the 2012 audit are reported in Appendix D.

6. 2012 audit fees

Our fees are in accordance with our response to the City's Request for Proposal dated October 18, 2011 covering the three year contract period for the years ended December 31, 2011 through to 2013. The fee for the 2012 audit of the City's consolidated financial statements is \$87,100.

7. Upcoming changes to accounting standards

As part of our commitment to quality service, we now draw your attention to new and emerging accounting, auditing and regulatory developments on City of Greater Sudbury's financial reporting:

a. Government transfers

A revised Section PS 3410 was issued in February 2011 and is effective for fiscal years beginning on or after April 1, 2012. The new standard may be applied prospectively or retroactively. The objective of this project was to provide additional guidance and clarification to Section PS 3410, Government Transfers and to address application and interpretation issues raised by the government community.

An organization will need to consider the impact of the revised standard on:

- The appropriate accounting for multi-year funding provided by governments to outside organizations;
- When the transfer has been authorized;
- The degree to which stipulations imposed by a transferring government create a liability that must be recognized by the recipient government; and
- Timing of revenue recognition for capital transfers.

b. Liability for contaminated sites

Section PS 3260, Liability for Contaminated Sites is effective for periods beginning on or after April 1, 2014, although earlier adoption is encouraged. This standard provides specific guidance on how an organization accounts for a liability associated with the remediation of a contaminated site. It may be adopted prospectively or retroactively.

The main features are:

- A liability for remediation of a contaminated site is recognized when contamination exceeds an existing environmental standard, the organization is either directly responsible or accepts responsibility for the contamination, the organization expects that future economic benefits will be given up and can make a reasonable estimate of the amount of the liability.
- The liability is measured at the organization's best estimate of the amount required to remediate the contaminated site. When cash flows to settle the liability are expected to occur over several years then a discounted cash flow technique is usually the best method to estimate the liability.
- Enhanced disclosures over remediation liabilities are required.

c. Financial instruments and financial statement presentation

Section PS 3450, Financial Instruments is already effective for government organizations (from April 1, 2012) and will be effective for governments for periods beginning on or after April 15, 2015. This section provides guidance on the recognition, measurement, presentation and disclosure of financial instruments. Derivatives and portfolio investments that are equity instruments quoted in an active market are measured at fair value. Other financial instruments may be elected as measured at fair value under certain conditions.

Concurrent with the adoption of Section PS 3450 organizations must adopt Section PS 1201, Financial Statement Presentation (replacing Section PS 1200) and Section PS 2601, Foreign Currency Translation (replacing PS 2600). These new standards require presentation of a new primary statement – the statement of remeasurement gains and losses – reporting various unrealized gains and losses and may also change the accounting for long-term foreign currency monetary items.

The government transfers and financial instruments standards will be applicable for the City in the 2013 fiscal year. Management has not yet concluded on the impact of the standards to the City's 2013 financial statements. We will work with management to assess the impact as part of the 2013 audit.

d. Other projects

Other significant projects that are in progress by the Public Sector Accounting Board:

- *Related Parties* – In September 2012, PSAB issued an exposure draft proposing a new PSA Handbook Section for Related Party Transactions. The exposure draft included guidance on the identification of related parties as well as the recognition and measurement of related party transactions. The Board has considered responses to the exposure draft and will be issuing a re-exposure draft with revised guidance to address concerns over key management personnel and measurement of related party transactions. The re-exposure draft is expected in June 2013 with a view to a final standard by the end of 2013. Our audit national public sector leader is the chair of the PSAB task force on this project.
- *Restructurings* – Restructurings may take many forms including amalgamations, transfers and reorganizations. This project aims to create a standard to define restructuring transactions and provide guidance on the recognition and measurement of assets and liabilities subject to restructuring as well as accounting for restructuring costs. A statement of principles was issued in February 2013, which proposes that restructurings involve the transfer of an integrated set of assets, liabilities and related responsibilities without the exchange of significant consideration based on the fair values of assets and liabilities transferred. Restructuring transactions are to be measured based on carrying values with limited adjustments. An exposure draft for a new standard is expected in early 2014.
- *Assets* – The objective of this project is to provide a standard that addresses the basic concepts and definition of assets, similar to the standard that already exists for liabilities (Section PS 3200). The first step in this project is a statement of principles that will define the essential characteristics of assets, contingent assets and contractual rights, provide recognition and derecognition criteria for assets and contingent assets, provide guidance on the measurement of assets and contingent assets (including impairments) and consider disclosure requirements. A draft statement of principles is expected in 2013.
- *Revenues* – This project is to develop additional principles for revenue recognition principles that apply to sources of revenue other than government transfers and tax revenue. It is a wide-reaching project seeking to address recognition, measurement and presentation of revenues that are common in the public sector. PSAB is currently working on a statement of principles, expected to be issued before the end of 2013.
- *Asset Retirement Obligations* – This project will introduce guidance on accounting for asset retirement obligations into the PSA Handbook. The project is in early stages with a statement of principles expected before the end of 2013. A partner from our National Office sits on the PSAB task force for this project.

Appendix A: Draft auditor's report



June 25, 2013

Independent Auditor's Report

To the Members of Council, Inhabitants and Ratepayers of City of Greater Sudbury

We have audited the accompanying consolidated financial statements of City of Greater Sudbury, which comprise the consolidated statement of financial position as at December 31, 2012 and the consolidated statement of operations and accumulated surplus, changes in net financial assets and cash flows for the year then ended, and the related notes, which comprise a summary of significant accounting policies and other explanatory information.

Management's responsibility for the consolidated financial statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's responsibility

Our responsibility is to express an opinion on these consolidated financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the consolidated financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the consolidated financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the consolidated financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the consolidated financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the consolidated financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

PricewaterhouseCoopers LLP

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**Opinion**

In our opinion, the consolidated financial statements present fairly, in all material respects, the financial position of City of Greater Sudbury as at December 31, 2012 and the results of its operations, changes in its net financial assets and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Other matters

The accompanying financial statements schedules as at and for the year ended December 31, 2012 are presented as supplementary information only and are not a required part of the basic consolidated financial statements. The information in these schedules has been subject to audit procedures only to the extent necessary to express an opinion on the consolidated financial statements of City of Greater Sudbury.

Chartered Accountants, Licensed Public Accountants

Appendix B: Draft management representation letter

[Client Letterhead]

[Date]

PricewaterhouseCoopers LLP
PwC Tower
18 York Street, Suite 2600
Toronto ON M5J 0B2

Attention: Mr. Michael Hawtin

Dear Sirs

We are providing this letter in connection with your audit of the consolidated financial statements of City of Greater Sudbury (the City) as of December 31, 2012 and for the year then ended (the financial statements) for the purpose of expressing an opinion as to whether such financial statements present fairly, in all material respects, the financial position, the results of operations and the cash flows in accordance with Canadian public sector accounting standards.

Management's responsibilities

We have fulfilled our responsibilities, as set out in the terms of the audit engagement letter dated February 8, 2012 and addendums dated March 28, 2013. In particular, we confirm to you that:

- we are responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards;
- we are responsible for designing, implementing and maintaining internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error. In this regard, we are responsible for establishing policies and procedures that pertain to the maintenance of accounting systems and records, the authorization of receipts and disbursements, the safeguarding of assets and for reporting financial information in accordance with Canadian public sector accounting standards;
- we have provided you with all relevant information and access, as agreed in the terms of the audit engagement; and
- all transactions have been recorded in the accounting records and are reflected in the financial statements.

We confirm the following representations:

Preparation of financial statements

The financial statements include all disclosures necessary for fair presentation in accordance with Canadian public sector accounting standards and disclosures otherwise required to be included therein by the laws and regulations to which we are subject.

We have appropriately reconciled our books and records (e.g. general ledger accounts) underlying the financial statements to their related supporting information (e.g. sub ledger or third party data). All related reconciling items considered to be material were identified and included on the reconciliations and were appropriately adjusted in the financial statements. There were no material unreconciled differences or material general ledger suspense account items that should have been adjusted or reclassified to another account balance. There were no material general ledger suspense account items written off to a balance sheet account, which should have been written off to an operations account and vice versa. All consolidating entries have been properly recorded. All inter-governmental unit accounts

have been eliminated or appropriately measured and considered for disclosure in the financial statements.

Accounting policies

We confirm that we have reviewed our accounting policies and, having regard to the possible alternative policies, our selection and application of accounting policies and estimation techniques used for the preparation and presentation of the financial statements is appropriate in our particular circumstances to present fairly in all material respects its financial position, results of operations and cash flows in accordance with Canadian public sector accounting standards.

Internal controls over financial reporting

We have designed disclosure controls and procedures to provide reasonable assurance that material information relating to the City, including our consolidated subsidiaries, is made known to us by others within those entities.

We have designed internal control over financial reporting to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with Canadian public sector accounting standards.

We have disclosed to you all deficiencies in the design or operation of disclosure controls and procedures and internal control over financial reporting that we are aware as of December 31, 2012.

Disclosure of information

We have provided you with:

- Access to all information of which we are aware that is relevant to the preparation of the financial statements, such as records, documentation and other matters including:
 - contracts and related data;
 - information regarding significant transactions and arrangements that are outside of the normal course of business;
 - minutes of the meetings of Council and related committees. The most recent meetings held were: City Council on June 11, 2013 and Audit Committee on May 7, 2013.
- additional information that you have requested from us for the purpose of the audit; and
- unrestricted access to persons within the entity from whom you determined it necessary to obtain audit evidence.

Completeness of transactions

All contractual arrangements entered into by us with third parties have been properly reflected in the accounting records or/and, where material (or potentially material) to the financial statements, have been disclosed to you. We have complied with all aspects of contractual agreements that could have a material effect on the financial statements in the event of non-compliance.

Fraud

We have disclosed to you:

- the results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud;
- all information in relation to fraud or suspected fraud of which we are aware affecting us involving management, employees who have significant roles in internal control or others where the fraud could have a material effect on the financial statements; and
- all information in relation to any allegations of fraud, or suspected fraud, affecting the financial statements, communicated by employees, former employees, analysts, regulators or others.

Compliance with laws and regulations

We have disclosed to you all aspects of laws, regulations and contractual agreements that may affect the financial statements, including actual or suspected non-compliance with laws and regulations whose effects should be considered when preparing financial statements.

We are not aware of any illegal or possibly illegal acts committed by the City's employees acting on the City's behalf.

Accounting estimates and fair value measurements

Significant assumptions used by us in making accounting estimates, including fair value accounting estimates, are reasonable.

For recorded or disclosed amounts in the financial statements that incorporate fair value measurements, we confirm that:

- the measurement methods are appropriate and consistently applied;
- the significant assumptions used in determining fair value measurements represent our best estimates, are reasonable and have been consistently applied;
- no subsequent event requires adjustment to the accounting estimates and disclosures included in the financial statements; and
- the significant assumptions used in determining fair value measurements are consistent with our planned courses of action. We have no plans or intentions that have not been disclosed to you, which may materially affect the recorded or disclosed fair values of assets or liabilities.

Significant estimates and measurement uncertainties known to management that are required to be disclosed in accordance with The Canadian Institute of Chartered Accountants (CICA) Public Sector Accounting Handbook Section PS 2130 - Measurement Uncertainty, have been appropriately disclosed.

Related parties

We confirm the completeness of information provided to you regarding the identification of related parties as defined by CAS 550 - Related Parties. We also confirm the completeness of information provided to you regarding the nature of our relationships with and transactions involving those entities.

The list of related parties attached to this letter as Appendix A, accurately and completely describes our related parties and the relationships with such parties.

Going concern

We have no plans or intentions that may materially alter the carrying value or classification of assets and liabilities reflected in the financial statements (e.g. to dispose of the business or to cease operations).

Assets and liabilities

We have satisfactory title or control over all assets. There are no liens or encumbrances on the City's assets and no assets are pledged as collateral.

Receivables recorded in the financial statements represent bona fide claims against debtors for sales or other charges arising on or before the statement of financial position date and are not subject to discount except for normal cash discounts. Receivables classified as current do not include any material amounts that are collectible after one year. All receivables have been appropriately reduced to their estimated net realizable value.

We have recorded or disclosed, as appropriate, all liabilities, in accordance with Canadian public sector accounting standards. All liabilities and contingencies, including those associated with guarantees, have been disclosed to you and are appropriately reflected in the financial statements.

Litigation and claims

All known actual or possible litigation and claims, which existed at the statement of financial position date or exist now, have been disclosed to you and accounted for and disclosed in accordance with Canadian public sector accounting standards, whether or not they have been discussed with legal counsel.

Misstatements detected during the audit

Certain representations in this letter are described as being limited to those matters that are material. Items are also considered material, regardless of size, if they involve an omission or misstatement of accounting information that, in light of surrounding circumstances, makes it probable that the judgment of a reasonable person relying on the information would have been changed or influenced by the omission or misstatement.

We confirm that the financial statements are free of material misstatements, including omissions.

The adjusted misstatements identified during your audit and summarized in the attached table (Appendix B) have been approved by us and adjusted in the financial statements. There are no unadjusted misstatements identified during your audit.

Cash and banks

The books and records properly reflect and record all transactions affecting cash funds, bank accounts and bank indebtedness of the City.

All cash balances are under the control of the City, free from assignment or other charges, and unrestricted as to use, except as disclosed to you.

The amount shown for cash on hand or in bank accounts excludes trust or other amounts which are not the property of the City.

All cash and bank accounts and all other properties and assets of the City of which we are aware are included in the consolidated financial statements at December 31, 2012.

Restricted assets and revenues

All assets and revenues subject to restrictions are disclosed in the consolidated financial statements.

All externally restricted inflows have been recognized as revenue in the year in which the resources were used for the purposes specified. All externally restricted inflows received before this criterion has been met have been reported as liabilities until the resources are used for the purposes specified.

Accounts receivable

All amounts receivable by the City were recorded in the books and records.

Amounts receivable is considered to be fully collectible. All receivables were free from hypothecation or assignment as security for advances to the City.

Receivables recorded in the consolidated financial statements represent bona fide claims against debtors for sales or other charges arising on or before the statement of financial position date and are not subject to discount except for normal cash discounts. Receivables classified as current do not include any material amounts that are collectible after one year. All receivables have been appropriately reduced to their estimated net realizable value.

Loans receivable

Loans receivable are not to be repaid through future appropriations, nor do they contain forgivable conditions and so have been accounted for as financial assets, in accordance with PS 3050, Loans Receivable.

We have reviewed loans receivable for collectability, risk of loss and expected forgiveness, and made appropriate valuation allowances or write offs thereon if necessary, in accordance with PS 3050, Loans Receivable.

Inventory

Provision has been made to reduce excess or obsolete inventories to their estimated net realizable value.

Financial assets (other than loans and receivables)

All securities which were owned by the City were recorded in the accounts.

All income earned on the financial assets has been recorded in the accounts, and any interest income has been accrued using the effective interest rate method.

We are not aware of any objective evidence of impairment that would result in the recognition of an impairment loss on any financial asset.

You have been informed of the acquisition of or the formation of all government units, business enterprises, partnerships, joint ventures or other participations during the year.

All transactions with governmental units, business enterprises, partnerships or joint ventures have been recorded in the accounts presented to you. All investments in and advances to governmental units, business enterprises, partnerships, joint ventures or other participations are appropriately recorded, and there is no evidence of impairment in value below the resulting balances shown in the consolidated financial statements.

There has been no activity in any dormant or inactive government units, business enterprises, partnerships, joint ventures or other participations, except as disclosed to you.

The modified equity method is used to account for the City's investment in the following government business enterprises; Sudbury Airport Community Development Corporation and Greater Sudbury Utilities Inc.

Tangible capital assets

All charges to tangible capital asset accounts represented the actual cost of additions to tangible capital assets.

All contributed tangible capital assets have been recorded at fair value at the date of the contribution.

No significant tangible capital asset additions were charged to repairs and maintenance or other expense accounts.

Book values of tangible capital assets sold, destroyed, abandoned or otherwise disposed of have been eliminated from the accounts.

Tangible capital assets owned by the City are being depreciated on a systematic basis over their estimated useful lives, and the provision for depreciation was calculated on a basis consistent with that of the previous date.

All lease agreements covering assets leased by or from the City have been disclosed to you and classified as leased tangible capital assets or operating leases.

Leased tangible capital assets are being amortized on a systematic basis over the period of expected use.

There have been no events, conditions or changes in circumstances that indicate that a tangible capital asset no longer contributes to the City's ability to provide goods and services, or that the value of future economic benefits associated with the tangible capital asset is less than its net book value. We believe that the carrying amount of the City's long-lived tangible capital assets is fully recoverable in accordance with PS 3150.

We have reviewed our records and have recorded an appropriate value for all tangible capital assets (TCA) owned by the City. We believe all TCA's to which the future benefit accrues to the City are appropriately accounted for.

Long-term debt

All borrowings and financial obligations of the City of which we are aware are included in the consolidated financial statements as at December 31, 2012, as appropriate. We have fully disclosed to you all borrowing arrangements of which we are aware.

Deferred revenue

All material amounts of deferred revenue meet the definition of a liability and were appropriately recorded in the books and records.

Retirement benefits, post-employment benefits, compensated absences and termination benefits

All arrangements to provide retirement benefits, post-employment benefits, compensated absences and termination benefits have been identified to you and have been included in the actuarial valuation as required.

The details of all retirement benefits, post-employment benefits, compensated absences and termination benefits amendments since December 31, 2012, the date of the last actuarial valuation, have been identified to you.

The actuarial valuation dated December 31, 2012 incorporates management's best estimates, detailed as follows:

- a) The actuarial assumptions and methods used to measure liabilities and costs for financial accounting purposes for all post-retirement benefits are appropriate in the circumstances.
- b) The City does not plan to make frequent amendments to the post-retirement benefit plans.

All changes to the plan and the employee group and the fund's performance since the last actuarial valuation have been reviewed and considered in determining the post-retirement expense.

The City's actuaries have been provided with all information required to complete their valuation as at December 31, 2012 and where applicable, their extrapolation to December 31, 2012.

We confirm that the extrapolations are accurate and include the proper reflection of the effects of changes and events occurring subsequent to the most recent valuation that had a material effect on the extrapolation.

The employee future benefit costs, assets and obligations have been determined, accounted for and disclosed in accordance with PS 3250 - Retirement Benefits and PS 3255 - Post-employment Benefits, Compensated Absences and Termination Benefits. In particular:

- a) The significant accounting policies that the City has adopted in applying PS 3250 and PS 3255 are accurately and completely disclosed in the notes to the consolidated financial statements.
- b) Each of the best estimate assumptions used reflects management's judgment of the most likely outcomes of future events.
- c) The best estimate assumptions used are, as a whole, internally consistent, and consistent with the asset valuation method adopted.
- d) The discount rate used to determine the accrued benefit obligation was determined by reference to the City's borrowing rate, at the measurement date on high-quality debt instruments with cash flows that match the timing and amount of expected benefit payments; or inherent in the amount at which the accrued benefit obligation could be settled.
- e) The assumptions included in the actuarial valuation are those that management instructed Mercer to use in computing amounts to be used by management in determining Post-employment Benefits, Compensated Absences and Termination Benefits and in making required disclosures in the above-named consolidated financial statements, in accordance with PS 3250.
- f) In arriving at these assumptions, management has obtained the advice of a consulting actuary who assisted in reaching best estimates, but has retained the final responsibility for them.
- g) The source data and plan provisions provided to the actuary for preparation of the actuarial valuation are accurate and complete.
- h) The disclosure of the City's share of the risks and benefits under joint defined benefit plans, the total financial status of any joint plans, significant policies and a description of the unique nature and terms of any joint plans are accurate and complete.
- i) All changes to plan provisions or events occurring subsequent to the date of the actuarial valuation and up to the date of this letter have been considered in the determination of benefit costs and obligations and as such have been communicated to you as well as to the actuary.

Statements of operations and net financial assets

All transactions entered into by the City have been recorded in the books and records presented to you.

All amounts have been appropriately classified within the statements of operations and net financial assets.

The accounting principles and policies followed throughout the year were consistent with prior year's practices (except as disclosed in the consolidated financial statements).

Environmental matters

There are no liabilities or contingencies arising from environmental matters that have not already been disclosed to you.

Liabilities or contingencies related to environmental matters have been recognized, measured and disclosed, as appropriate, in the consolidated financial statements.

We have considered the effect of environmental matters and the carrying value of the relevant assets is recognized, measured and disclosed, as appropriate, in the consolidated financial statements.

All commitments related to environmental matters have been measured and disclosed, as appropriate in the consolidated financial statements.

Use of a specialist

We assume responsibility for the findings of other specialists in evaluating the employee benefit obligation and landfill closure and post-closure liabilities and have adequately considered the qualifications of the specialists in determining the amounts and disclosures used in the consolidated financial statements and underlying accounting records. We did not give or cause any instructions to be given to specialists with respect to the values or amounts derived in an attempt to bias their work, and we

are not otherwise aware of any matters that have had an impact on the independence or objectivity of the specialists.

Minutes

All matters requiring disclosure to or approval by City Council has been brought before them at appropriate meetings and are reflected in the minutes.

General

There are no proposals, arrangements or actions completed, in process, or contemplated which would result in the suspension or termination of any material part of the City's operations.

Information relative to any matters handled on behalf of the City by any legal counsel, including all correspondence and other files, has been made available to you.

Segment disclosures

Pursuant to PS 2700, Segment Disclosures, in identifying segments, management has considered the definition of a segment and other factors, including:

- a) the objectives of disclosing financial information by segment;
- b) the expectations of members of the community and their elected or appointed representatives regarding the key activities and accountabilities of the government;
- c) the qualitative characteristics of financial reporting as set out in PS 1000, Financial Statement Concepts;
- d) the homogeneous nature of the activities, service delivery, or recipients of the services;
- e) whether the activities relate to the achievement of common outcomes or services as reflected in government performance reports and plans;
- f) whether discrete financial information is reported or available; and
- g) the nature of the relationship between the government and its organizations (within the reporting entity).

Management has identified following operating segments: General government, Transportation Services, Protection Services, Environmental Services, Health and Social Services, Recreation and cultural services and Planning and development Services.

The consolidated financial statements disclose all the relevant factors used to identify the City's reportable segments.

There has been no change in accounting policies related specifically to segment reporting.

Government transfers

Transfers without eligibility criteria or stipulations have been recognized as revenue once the transfer has been authorized.

Transfers with eligibility criteria but without stipulations have been recognized as revenue once the transfer has been authorized and all eligibility criteria have been met.

Transfers with or without eligibility criteria but with stipulations have been recognized as revenue in the year the transfer has been authorized and all eligibility criteria have been met, except when, and to the extent that, the transfer gives rise to an obligation that meets the definition of a liability for the recipient government in accordance with PS 3200, Liabilities.

Disclosure

The major kinds of transfers recognized have all been disclosed in the consolidated financial statements as well as the nature and terms of liabilities arising from government transfers received.

Events after balance sheet date

We have identified all events that occurred between the statement of financial position date and the date of this letter that may require adjustment of, or disclosure in, the financial statements, and have effected such adjustment or disclosure.

Yours truly,

City of Greater Sudbury

Doug Nadorozny, Chief Administration Officer

Lorella Hayes, Chief Financial Officer/Treasurer

DRAFT

Appendix C: Independence letter



June 6, 2013

Members of the Audit Committee
City of Greater Sudbury
200 Brady Street
Sudbury ON P3A 5P3

Dear Members of the Audit Committee:

We have been engaged to audit the consolidated financial statements of City of Greater Sudbury (the City) for the year ended December 31, 2012.

Canadian generally accepted auditing standards require that we communicate at least annually with you regarding all relationships between the company, its management and us that may reasonably be thought to bear on our independence.

In determining which relationships to report, these standards require us to consider relevant rules and related interpretations prescribed by the Institute of Chartered Accountants of Ontario and applicable legislation covering such matters as:

- a. holding a financial interest, either directly or indirectly, in a client;
- b. serving as an officer or director of a client;
- c. performance of management functions for an assurance client;
- d. personal or business relationships of immediate family, close relatives, partners or retired partners, either directly or indirectly, with a client or its management;
- e. economic dependence on a client;
- f. long association of senior personnel with a listed entity audit client;
- g. audit committee approval of services to a listed entity audit client; and
- h. provision of services in addition to the audit engagement.

We have prepared the following comments to facilitate our discussion with you regarding independence matters arising since June 7, 2012, the date of our last letter.

We are not aware of any relationships between the City or its management and PricewaterhouseCoopers LLP that may reasonably be thought to bear on our independence that have occurred from June 7, 2012 to June 6, 2013.

We hereby confirm that we are independent with respect to the City within the meaning of the Rules of Professional Conduct of the Institute of Chartered Accountants of Ontario as of June 6, 2013.

PricewaterhouseCoopers LLP

*Mississauga Executive Centre, One Robert Speck Parkway, Suite 1100, Mississauga, Ontario, Canada L4Z 3M3
T: +1 905 949 7400, F: +1 416 814 3220, www.pwc.com/ca*



This report is intended solely for the use of the Audit Committee, Council, management and others within the City and should not be used for any other purpose.

We look forward to discussing with you the matters addressed in this letter at our upcoming meeting on June 18, 2013.

Yours very truly,

(Signed) “PricewaterhouseCoopers LLP”

Chartered Accountants, Licensed Public Accountants

Appendix D: Internal control recommendations

Internal Control Recommendations

City of Greater Sudbury

*Year ended
December 31, 2012*





June 6, 2013

Ms. Lorella Hayes
Chief Financial Officer /Treasurer
City of Greater Sudbury
200 Brady Street
Sudbury ON P3A 5P3

Dear Ms. Hayes:

**Management Letter
2012 Audit of City of Greater Sudbury**

We have substantially completed our audit examination of the consolidated financial statements of City of Greater Sudbury (the City). Our audit was directed at providing the basis for our opinion on the consolidated financial statements for the year ended December 31, 2012. During the course of our work, we noted several areas where we believe that controls and procedures could be improved and accordingly, we enclose a memorandum of recommendations designed to address these matters. We summarize these observations and recommendations in the appendix attached to this letter.

Our examination was designed in accordance with Canadian generally accepted auditing standards to enable us to express an opinion on the consolidated financial statements as a whole and our work involved evaluating only those systems and internal controls in your organization upon which we intend to rely. The objective of an audit is to obtain reasonable assurance whether the consolidated financial statements are free of material misstatement. Therefore, this memorandum does not necessarily include all matters that may be of interest to management, which a more extensive or special internal controls examination might develop. It is not designed to identify and cannot necessarily be expected to uncover fraud, defalcations and other irregularities.

The responsibility for the maintenance of an adequate system of internal control, as well as for the prevention and detection of irregularities rests with management and we trust you will find the recommendations in this letter helpful in achieving this objective.

This communication is prepared solely for the information of management and is not intended for any other purpose. We accept no responsibility to a third party who uses this communication.

*PricewaterhouseCoopers LLP
Mississauga Executive Centre, One Robert Speck Parkway, Suite 1100, Mississauga, Ontario, Canada L4Z 3M3
T: +1 905 949 7400, F: +1 416 814 3220, www.pwc.com/ca*



We would like to take this opportunity to thank the management and staff of City of Greater Sudbury for the co-operation that we received during the course of our audit. Please do not hesitate to contact us if there are any matters in this letter that you would like to discuss further.

Yours truly,

(Signed) “PricewaterhouseCoopers LLP”

Michael Hawtin
Partner
Audit and Assurance Group

Encl.

Contents

The following tables summarize the status of the 11 Information Technology Internal Control Recommendations (ICR) reported in 2011 with their status based on our observations in 2012. For ICRs which were not remediated in 2012, we have summarized the progress made by management. The only production server in the scope of the 2011 audit was PeopleSoft Financials (PS FIN). In 2012, PeopleSoft Human Resource (PS HR) was added to the scope of the audit. We have included our observations on PS HR as an extension of the findings on PS FIN in 2011 as the observations are consistent under both production servers.

ICR remediated

Information Technology Internal Control Recommendations	Status Update
High Risk	
1. Application Password setting	Remediated
2. PS application security (PS tools)	Remediated
Low Risk	
3. Network Security	Remediated

ICR not yet remediated

Information Technology Internal Control Recommendations	Status Update
High Risk	
1. User termination	Remediation in progress starting in 2013
2. Access to new users	Remediation in progress
3. Access to production servers	Remediation in progress
4. Local server password setting	Substantially remediated in 2013
5. Use of generic super user access	Substantially remediated in 2013
6. Change management process	Remediation in progress
Medium Risk	
7. Audit logging at the local server (Operating System) level	PS FIN was remediated in 2013. Remediation for PS HR which was identified during the 2012 audit is in progress.
Low Risk	
8. Formal policies and procedures re: logical security, change management and IT operations processes.	Remediation in progress

High Risk

1) User termination in PS FIN and PS HR levels

Observation

It was noted during our examination of the employee termination process that there is no defined procedure to inform the Administrators to remove terminated employees.

In addition PwC noted the following exceptions in 11 of our 15 samples selected:

- For 1 terminated employee, PwC noted that both the PS FIN and Network accounts were still active as of date of our review;
- For 3 terminated employees, PwC noted that the account is still active in PS FIN only as of date of our review, however the Network account was disabled;
- For 3 terminated employees, PwC noted that the account is still active in PS HR only as of date of our review, however the Network account was disabled;
- For 11 terminated employees, PwC was unable to evidence timely removal of the access from the systems.

Impact

There is a risk that unauthorized employees can gain access to PS FIN and PS HR.

Recommendation

We recommend management establish a formal process to have terminated employees' access disabled on a timely basis. In addition we also recommend management track and log all changes to user access.

Further, we suggest management perform a full review of users' access rights on a periodic basis to ensure that user rights are commensurate with their responsibilities.

Remediation observed in 2012

This internal control observation has not yet been remediated at the time of testing.

Management's response

Staff have removed access from the employees identified. Management will reinforce the controls to remove access for terminated users on a timely basis. In February 2013, Finance implemented an end user system access policy for PS FIN.

2) Access to new users at PS FIN and PS HR levels***Observation***

It was noted during our examination of the process to grant access to new users that for 4 of our 40 samples selected, the procedures followed were not in compliance with the City's processes and procedures for granting access to new users. The work order for the requests was missing.

Impact

There is a risk that users are granted inappropriate access which is not commensurate with his or her responsibility.

Recommendation

We recommend management to reinforce the process of requesting and granting user access to PS FIN and PS HR in order to ensure that all access requests are duly logged, tracked and authorized and that the access request clearly defines the responsibility to be assigned to the user.

We also recommend management perform a full review of users' access rights on a periodic basis to ensure that users' current rights are commensurate with their responsibilities.

Remediation observed in 2012

Management has appropriately limited the security administrator role to authorized employees.

Management's response

Management will reinforce the controls for granting new user access to applications and to ensure that evidence of approval of request is retained. In February 2013 Finance implemented an end user system access policy for PS FIN.

3) Access to production data servers

Observation

It was noted during our examination of super user access to the local PS FIN and PS HR production servers, database and application levels, that the following users have inappropriate access:

- The DBAs (Database Administrators) have full access to the local production server as administrator, and have super user access to both PeopleSoft applications as SysAdmin (System Administrator) and are also the database administrators.
- There is no monitoring of the super user activities at the database levels to ensure that no unauthorized activities are performed.

Impact

There is a risk that unauthorized changes to application program and data is undetected due to the lack of monitoring.

Moreover, there is a risk that the super users do not follow the change management process to ensure segregation of role and duties as they have full access to all data and functionality with the system.

Recommendation

We recommend management consider establishing a segregated environment and role within the IT department and operation that segregates duties between Developers & DBAs in the information technology environment.

In addition we recommend that management establish monitoring procedures of the super users' activities at the database levels.

Remediation observed in 2012

Management has initiated a process during the year to monitor DBA access to production environment through specialized software (Foglight). We will test the remediation of this control as part of our audit in 2013.

Management's response

Due to the limited number of IT staff, segregation of duties is not a viable option.

The job description for database administrators (DBA) includes a number of additional duties related to systems administration. Our current process allows the City to have a DBA on site at all times with the duties to address any issues with PS and other systems. Changing to a segregated set of duties without hiring additional staff would result in an additional risk for the City to keep the systems functioning during absences, vacations, training, etc. by only having one staff member able to complete specific tasks.

The IT division will continue to review what options exist to improve audit and monitoring of those activities and possibly implementing a DBA / management peer review method for mitigating those risks without adversely affecting our ability to support ongoing operations.

4) Local server password setting

Observation

It was noted during our examination that the PS servers are not attached to the domain and the password parameters that are being used to authenticate user at the server levels are setup at the local server level. We further noted the following issues during our examination of local password parameters for the servers running PS FIN and HR:

- Enforce password history - not defined
- Password Length = 0
- Minimum password age = 0 days.
- Password is not required to meet complexity, which means that a user can have the password to be the same as the user name or use simple password.
- The minimum password length is set to 0, which is not considered as strong and can be compromised easily;
- Account lockout = 0 which means that account lockout set to unlimited.

Impact

The lack of effective password controls increases the likelihood that user accounts are susceptible to being compromised. This can result in unauthorized access to key data, system settings and utilities.

Recommendation

We recommend management review their password settings in order to enforce complex password settings to authenticate users.

Remediation observed in 2012

Management has enforced the local server password settings in 2013. We will test the remediation of this control as part of our audit in 2013.

Management's response

Access to the local server is firewalled to only allow connections from the DBAs' PCs. In addition, we have since enforced the noted password parameters at the server as recommended. There are some automated services that will be impacted by this change and will need to be reset in accordance with the new parameters. This is a low risk of these services failing if not reset in the configured number of days. IT will add these service resets to their routine maintenance tasks.

5) Use of generic super user access**Observation**

It was noted during our examination that the City's DBAs are using a generic super user ID "CGS" to access the production environment.

Impact

Due to the lack of monitoring of the use of generic IDs, there is a risk that users can process unauthorized transactions.

Recommendation

We recommend management consider enforcing more restricted policies and monitoring controls related to the use of generic accounts.

Remediation observed in 2012

Management has initiated a process to monitor CGS account access to production environment through the use of specialized software (FogLight). We will test the remediation of this control as part of our audit in 2013.

Management's response

Some tasks require the use of the CGS account (e.g. server administration). The CGS account is only used by the DBAs when required to perform their job duties. All other access by DBAs is done via their own user ID.

Further to this, IT has created an audit logging process for DBAs using this account. Logins under the account are tracked through FogLight. The logs generated by FogLight are matched with an audit log kept by DBAs which is also matched against current work orders. These audit logs will be reviewed on a periodic basis by IT.

6) Change management process

Observation

We noted the following issues during our examination of the PS FIN and PS HR change management process in 2012:

- There is no formal process in place to log all incidents / support calls processed by the PS FIN and PS HR applications support team. We were not able to determine the incidents that were fixed at the PS FIN application support team. Only those incidents that are escalated to either the DBA or through Oracle.com are logged and tracked.
- There is no segregation of duties between the developer, UAT (User Acceptance Testing) and promoters to production. PwC noted that for 9 changes out of the sample of 40, the developer and migrator of the change were the same people.
- There is no formal review and approval prior the implementation (which includes review for approval of testing, approval to promote and confirmation of the approved version prior to being moved to production by only authorized personnel) of all changes that were implemented. At present there is an informal process in place whereby the business/IT user who is the UAT approver can authorize the change migration along with the UAT approval. We were not able to evidence UAT for 2 changes out of a sample of 40. Due to the nature of informal process, 1 UAT approval was obtained verbally while for the other change the evidence of UAT was not retained.

Impact

There is a risk of unauthorized access to the production environment.

Recommendation

We recommend management review their change management process to ensure that all changes are tracked, and UAT and management approval is obtained before changes are promoted to production.

Remediation observed in 2012

We have seen some improvement on logging and tracking the changes, except for changes performed by the PS FIN application support team.

Management's response

Due to the limited number of IT staff, segregation of duties is not a viable option.

Finance and IT will review our processes to see where possible enhancements could be made. IT will improve the audit log for UAT approvals to have a documented and formal process.

Medium Risk

7) Audit logging at the PS HR local server (operating systems) level.

Observation:

It was noted during our examination that the City has limited “Audit Logging” defined at the local server (Operating Systems) level for the production servers running PS HR applications and database. The following audit login settings are not enabled at the local server level:

- Audit account logon events - failures
- Audit account management - success, failures
- Audit login events - failure
- Audit privilege use - success

Further, we note that there is no formal process in place to review audit logs on periodic basis.

Impact

There is a risk that inappropriate user activity at the local server levels and database levels would not be detected.

Recommendation

We recommend management consider strengthening and enforcing audit logging policies to mitigate the risk associated with people gaining inappropriate access to the system.

Remediation observed in 2012

Our prior year observation related to PS FIN servers was remediated by management in 2012. Our current observation relates to the PS HR servers and was remediated by management in 2013. We will test the remediation relating to the PS HR servers in 2013 as part of our audit next year.

Management's response

During the audit, we discovered the PS HR servers did not have those parameters enforced and IT has since enforced them. IT will review our processes and formalize those review processes.

Low Risk

8) Formal policies and procedures re: logical security, change management and IT operations processes

Observation

It was noted during our examination of the City's information technology policies and procedures that logical security policies and incident management policies were drafted; however these policies are not yet finalized and are subject to management review and approval. We also note that there was no change management policy document.

Impact

There is a risk that the policies and procedures in this area cannot be implemented and enforced as they are not approved by the appropriate level of management.

Recommendation

We recommend management approve the policies and procedures for logical security, change management and IT operations processes.

Remediation observed in 2012

Management response below summarizes the progress in 2012 and the plan for 2013.

Management's response

The IT division has developed these policies, which are in draft form and currently being reviewed. The City's legal division is reviewing the proposed policies. Once completed, the policies will be submitted to Human Resources, and then the Senior Management Team for review and approval.

Presented To:	Audit Committee
Presented:	Tuesday, Jun 18, 2013
Report Date	Tuesday, Jun 11, 2013
Type:	Presentations

Request for Decision

2012 Annual Financial Statements

Recommendation

THAT the Consolidated Financial Statements for the City of Greater Sudbury and the City of Greater Sudbury Trust Funds, for the year ended December 31, 2012 as presented be accepted and recommended for Council approval.

Background

Find attached the City of Greater Sudbury Annual Financial Report for the year ended December 31, 2012. The Annual Financial Report includes the Consolidated Financial Statements of the City of Greater Sudbury and the City of Greater Sudbury Trust funds for the year ended December 31, 2012. These financial statements have been audited and the Audit Report expresses an unqualified audit opinion.

At a later date, you will receive a comprehensive package that includes the following financial reports for the year ended December 31, 2012:

- Annual Financial Report including the Consolidated Financial Statements of the City of Greater Sudbury
- Consolidated Financial Information Return for the City of Greater Sudbury
- Financial Statements of the City of Greater Sudbury Trust Funds
- Financial Statements of the Sudbury Airport Community Development Corporation
- Consolidated Financial Statements of Greater Sudbury Utilities Inc./Services Publics du Grand Sudbury Inc.
- Financial Statements of Downtown Sudbury
- Financial Statements of the Sudbury and District Health Unit
- Financial Statements of the Greater Sudbury Housing Corporation
- Financial Statements of the City of Greater Sudbury Community Development Corporation

Signed By

Report Prepared By

Lorraine Laplante
Co-ordinator of Accounting
Digitally Signed Jun 11, 13

Division Review

Paddy Buchanan
Manager of Accounting
Digitally Signed Jun 11, 13

Recommended by the Department

Lorella Hayes
Chief Financial Officer/Treasurer
Digitally Signed Jun 11, 13

Recommended by the C.A.O.

Doug Nadorozny
Chief Administrative Officer
Digitally Signed Jun 11, 13

Prepared by the Finance Department,
City of Greater Sudbury



2012

City of Greater Sudbury Annual Financial Report

For the year ended December 31, 2012

PO Box 5000, STN 'A',
200 Brady Street
Sudbury, ON, P3A 5P3

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www.greatersudbury.ca



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Greater Sudbury at a Glance



MUNICIPAL STATISTICS

Population

161,900

Households

74,069

EMPLOYEES

Full time employees

2,008

SERVICE INFORMATION

Building Permit Values (in 1000's)

247,525

Average monthly social assistance case load

3,407

Kilometers of roads

3,613

Annual volume of treated waste water
(megalitres)

27,727

Annual volume of treated drinking water
(megalitres)

19,791

Annual disposal of solid waste (tonnes)

100,753

Annual diversion of solid waste (tonnes)

34,482

Regular service passenger Transit trips

4,444,719

TAXABLE ASSESSMENT (\$ millions)

Residential, multi-residential, and
miscellaneous assessment

\$11,173

Commercial assessment

\$1,539

Industrial and large industrial assessment

\$424

BENCHMARK INFORMATION

% of paved lane km where condition
is rated good to very good

51.0%

of conventional transit passenger
trips per person in service area per year

32.2

of waste water main backups per 100 km
of waste water main per year

6.0

% of waste water estimated to have
bypassed treatment

0.5%

of water main breaks per 100 km
of water distribution pipe per year

8.4

% of residential solid waste
diverted for recycling

40.7%

About Greater Sudbury



The City of Greater Sudbury was formed on January 1, 2001 and represents the amalgamation of the towns and cities which comprised the former Regional Municipality of Sudbury (Sudbury, Capreol, Nickel Centre, Onaping Falls, Rayside-Balfour, Valley East and Walden), as well as several unincorporated townships (Fraleck, Parkin, Aylmer, Mackelcan, Rathbun, Scadding, Dryden, Cleland and Dill).

The City of Greater Sudbury is centrally located in Northeastern Ontario at the convergence of three major highways. It is situated on the Canadian Shield in the Great Lakes Basin and is composed of a rich mix of urban, suburban, rural and wilderness environments. Greater Sudbury is 3,267 square kilometres in area, making it the geographically largest municipality in Ontario and second largest in Canada. Greater Sudbury is considered a city of lakes, containing 330 lakes and the largest lake contained within a city, Lake Wanapitei.

In 2011, Greater Sudbury was home to approximately 161,900 people. It is a multicultural and truly bilingual community. Over 27 per cent of people living in the City reported French as their mother tongue in 2006. Almost 39 per cent of people identify themselves as being bilingual. Italian, Finnish, German, Ukrainian and Polish are the top five non official languages spoken in the City. More than 6 per cent of people living in the City are First Nations.

Greater Sudbury is a world class mining centre. The city's mining companies employ approximately 6,000 people and support a 300-company mining supply and service sector cluster that employs a further 10,000 people. The city is also a regional centre in financial and business services, tourism, health care and research, education and government for Northeastern Ontario - an area that stretches from the Quebec border west to the eastern shore of Lake Superior and north to the James and Hudson's Bay coastlines - a market of 555,000.

Greater Sudbury is a regional hub for many Ontario residents who live in nearby communities. These visitors come to the city to visit with family and friends, for cultural and educational experiences, such as Science North and Dynamic Earth, for entertainment, for shopping and for conducting business.

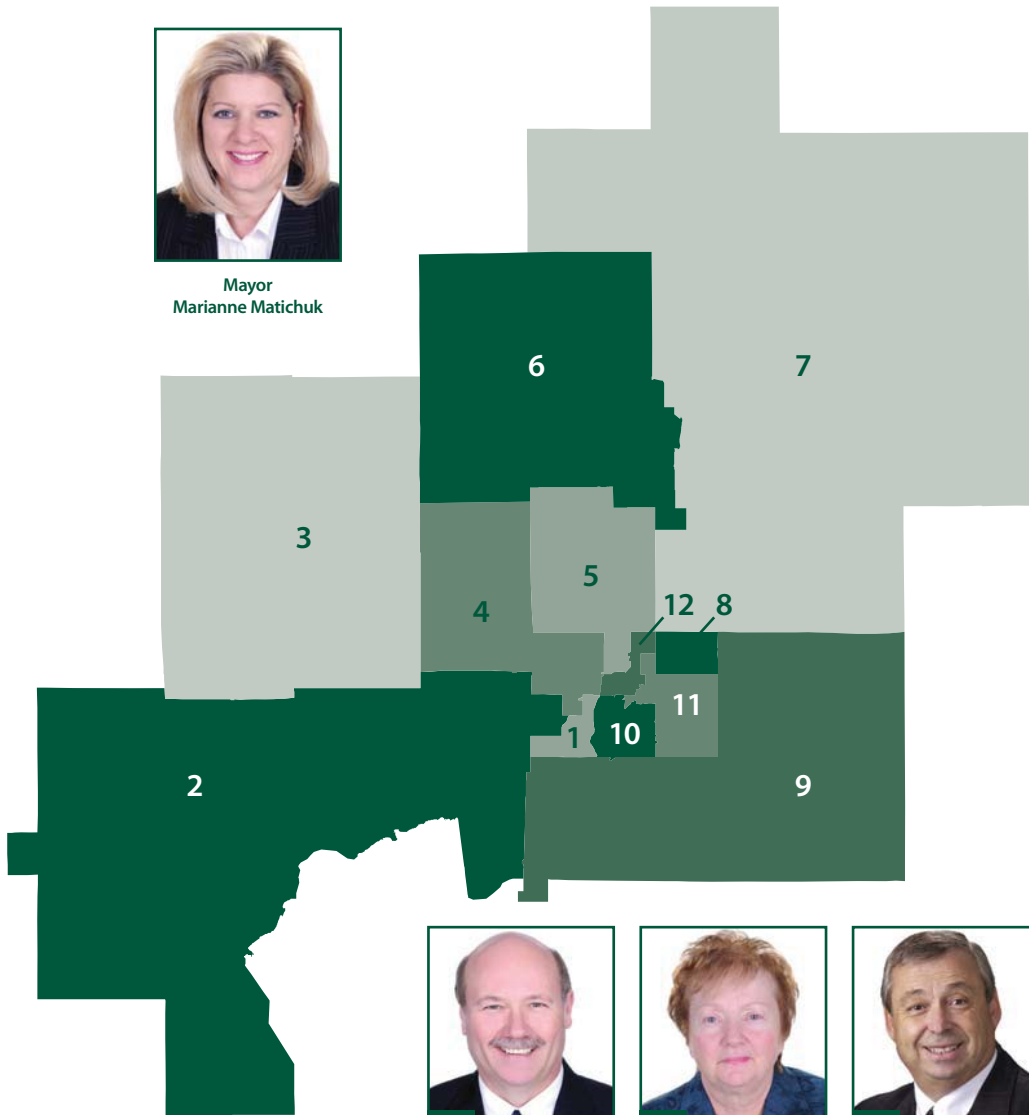
City Council

The Council of the City of Greater Sudbury is composed of a Mayor, who represents the City as a whole and twelve Councillors, each of who represents a specific ward, or geographic area, of the community.

Council is elected for a four year term, with the current term of office being to November 30, 2014. The decisions of Council impact on how municipal services are provided to you our citizens. Council is also the decision making body for the City of Greater Sudbury as an organization.



Mayor
Marianne Matichuk



Joe Cimino
Ward 1



Jacques Barbeau
Ward 2



Claude Berthiaume
Ward 3



Evelyn Dutrisac
Ward 4



Ron Dupuis
Ward 5



André Rivest
Ward 6



Dave Kilgour
Ward 7



Fabio Belli
Ward 8



Doug Craig
Ward 9



Frances Caldarelli
Ward 10



Terry Kett
Ward 11



Joscelyne
Landry-Altmann
Ward 12

Executive Team

Greater Sudbury's operations are overseen by the Office of the CAO and managed through the following departments: Community Development, Infrastructure Services, Growth and Development, Emergency Services, Human Resources and Organizational Development, Administrative Services

and Financial Services. These departments work together to ensure all of our customers' needs are met in a professional, timely manner – to achieve the goals of Council and provide excellent service and delivery of programs and services to our community.



Chief Administrative Officer
Doug Nadorozny

- Corporate Communications and French Language Services
- Strategic Initiatives



Administrative Services
Executive Director/City Clerk
Caroline Hallsworth

- Court Services (POA)
- Legal Services
- Clerk's Services
- Information Technology
- Corporate Security



Human Resources and Organizational Development
Director
Kevin Fowke

- Organizational Development, Safety and Wellness
- Compensation
- Payroll, Benefits & Rehabilitation



Financial Services
Chief Financial Officer / Treasurer
Lorella Hayes

- Accounting
- Financial Planning and Budgeting
- Purchasing
- Taxation
- Financial Support



Community Development
General Manager
Catherine Matheson

- Housing Services
- Pioneer Manor
- Citizen Services
- Social Services
- Leisure Services



Growth and Development
General Manager
Bill Lautenbach

- Assets
- Environmental Services
- Economic Development
- Building Services
- Planning Services



Emergency Services
Chief
Tim Beadman

- Emergency Medical Services
- Emergency Management
- Fire Services



Infrastructure Services
General Manager
Tony Cecutti

- Roads, Transportation and Drainage
- Water and Wastewater
- Transit & Fleet
- Engineering & Construction Services



Vision, Mission, Values

Vision

The City of Greater Sudbury is a growing, world-class community bringing talent, technology and a great northern lifestyle together.

Mission

We provide excellent access to quality municipal services and leadership in the social, environmental and economic development of the City of Greater Sudbury.

Values

In fulfilling our roles we commit ourselves to:

- providing high quality service with a citizen focus
- managing the resources in our trust efficiently, responsibly and effectively
- encouraging innovation and accepting risks
- maintaining honest and open communication
- creating a climate of trust and a collegial working environment
- acting today in the interests of tomorrow.



Strategic Goals and Strategies

The strategic plan 2012-2014 reflects the vision, mission and values of the City of Greater Sudbury. Taking advantage of emerging opportunities will ensure great things happen in Greater Sudbury. The focus and intention of Council and the City toward key priorities will contribute to great outcomes for citizens and the community as a whole.

The 2012-2014 Priorities of City of Greater Sudbury Council are:

1. Infrastructure
2. Growth and Jobs
3. Image
4. Tourism
5. Healthy Community

These broad strategic goals help the City of Greater Sudbury in managing an annual operating budget of in excess of \$497 million.



Message from Chief Administrative Officer

I am very pleased to be given the opportunity to comment on the introduction of our City's first formal annual financial report. This report is a direct reflection of the City's Vision, Mission and Values, and Council's desire to ensure a sustainable future for our community. It captures the breadth and complexity of the many services that are provided by this organization. As the Chief Administrative Officer for an organization that is committed to strong, sustainable fiscal management, I want to sincerely thank the dedicated and committed Finance Team under the leadership of our Chief Financial Officer, Lorella Hayes, for the incredible work they do every day and every year on behalf of the citizens of Greater Sudbury.



Message from Chief Financial Officer/ City Treasurer

It is my pleasure to submit the 2012 Annual Financial Report for the City of Greater Sudbury. In addition to the consolidated financial results for the year ended December 31, 2012, this report highlights the Finance Department's Strategic Plan, key financial policies, the annual budget process and other information regarding financial performance related to the delivery of the City's programs and services.

Finance Strategic Plan

The Finance Department's Strategic Plan outlines the vision, mission and the following strategic goals:

1. Focus on fiscal sustainability and long term financial planning.
2. Provide support to operating departments and provide timely and accurate financial statements (internal and external) to assist in decision making.
3. Perform the controllership function for the City by providing and enforcing sound financial policies and internal controls.
4. Maximize the capabilities and opportunities provided by the financial information systems.
5. Maintain a positive work environment and strong employee engagement within the Finance Department.

These goals were established in early 2010. The Strategic Plan highlights the significant accomplishments from 2010 to 2012 and the planned actions for 2013 to 2014 to achieve the vision, mission and strategic goals. This document can be found on the City's website and contains examples of the significant accomplishments from 2010 to 2012 and planned actions for 2013 and 2014 (Finance Strategic Plan).

ANNUAL REPORT AND CONSOLIDATED FINANCIAL STATEMENT

The City of Greater Sudbury's management is responsible for all information contained in the Annual Report. This report provides the annual consolidated financial results for the City of Greater for the year ending December 31, 2012 prepared in accordance with legislation and in accordance with generally accepted accounting principles for public sector entities as defined in the Public Sector Accounting Handbook. The consolidated financial statements enclosed include all boards and entities which are under the control of Council.

The Consolidated Financial Statements include all organizations that are owned or controlled by the City. Some entities are fully consolidated, which means that the financial statements reflect the assets, liabilities, revenues and expenses of the reporting entity. Government business enterprises are recorded using the modified equity method which means that the entity's accounting principles are not adjusted to conform to those of the City and inter-entity transactions and balances are not eliminated.

Fully consolidated entities include:

- Greater Sudbury Housing Corporation
- Greater Sudbury Police Services Board
- Downtown Sudbury
- Flour Mill Business Improvement Area
- Greater Sudbury Public Library Board.

Government Business Enterprises include:

- Greater Sudbury Airport Community Development Corporation
- Greater Sudbury Utilities Inc.

The budget presented in the 2012 audited financial statements has been restated to conform to the Public Sector Accounting Standards. The standards require that all interfund transfers, capital expenditures, and debt principal repayments be removed and amortization, employee future benefits and landfill closure and post closure costs be included. Note 13 to the financial statements reconciles the 2012 approved operating and capital budgets, as approved by Council, adding the approved consolidated board budgets, in year budget adjustments in accordance with the Operating Budget Policy and adjusted for the items noted above.

EXTERNAL AUDITORS

The City's external auditors are PricewaterhouseCoopers LLP, Chartered Accountants (PwC). The role of the external auditor is to express an opinion on the annual consolidated financial statements based on their audit. The auditors express their opinion in their Independent Auditor's Report that is attached to the consolidated financial statements. Their opinion confirms that the consolidated financial statements are free from material misstatement. The external auditors are also responsible to advise management and Council of any internal control issues identified during their audit.

For the year ended December 31, 2012, PwC issued an unqualified audit opinion, meaning that in all material respects, the financial position of the City of Greater Sudbury and the results of its operations for the year ended the financial statements are free from material misstatements.

AUDIT COMMITTEE

The mandate of the Audit Committee is to provide oversight to the Auditor General and to the External Auditors and consists of full Council. The Committee's responsibilities are to review internal and external reports including reviewing the Auditor General's reports, work plans and the approval of the External Auditors Annual Audit Plan, review the annual audited consolidated financial statements and external audit finding reports.



FINANCIAL ACCOUNTABILITY

The City participates in two comprehensive benchmarking initiatives. Both the Municipal Performance Measurement Program (MPMP) and Ontario Municipal CAOs Benchmarking Initiative (OMBI) are based upon well-developed methodologies.

The City of Greater Sudbury focuses its corporate performance measurement efforts on these two programs which are mostly focused on Ontario municipalities. In addition, the City belongs to several industry-specific organizations, which collaboratively compile and analyze benchmarking data to determine where service improvements can be made.

Additional information relating to Performance Measurement can be found on the City's website.

Financial Management

The City of Greater Sudbury maintains appropriate systems of internal controls to ensure effective financial management, reliable and relevant financial information, and that assets are safeguarded. Management systems, policies and by-laws are in place for financial management, accounting, budgeting and other policies as required to ensure that transactions are appropriately authorized and recorded, and the integrity and completeness of financial records are assured. Key policies and by-laws include but not limited to the City's Delegation By-Law, Purchasing By-Law, Operating Budget Policy, Capital Budget Policy, Purchasing Authority Policy, Reserve and Reserve Fund By-Law, and Investment Policy.

LONG TERM FINANCIAL PLAN

In 2002, Council adopted the Long Term Financial Plan (LTFP) and related policies and principles. These policies and principles are used in managing the financial affairs of the City. The nine principles are:

1. Ensure Long Term Financial Sustainability
2. Deliver services in a cost-effective and efficient manner
3. Ensure operating revenues are sustainable and consider community-wide and Individual benefits (Taxes versus user fees)
4. Meet social equity objectives through specific programs
5. Manage the City's capital assets to maximize long term community benefit
6. Recognize that funding from senior levels of government is a crucial element of fiscal sustainability
7. Use debt financing where appropriate
8. Maintain Reserve and Reserve Funds at appropriate levels
9. Identify and quantify long term liabilities.

The LTFP principles are designed to be flexible and adaptable. This key planning document guides the strategic thinking of the City and promotes a healthy and sustainable service delivery model for our community.

With the LTFP, the City recognized the need to adopt a new budgeting process with a new approach to financial management, one that shifts the emphasis



from bottom line financial concerns to service delivery within a longer term financial planning horizon.

The City of Greater Sudbury, like other municipalities, must continually realign budgets, refocus activities, and streamline operational priorities and procedures, to ensure value for property taxes are maximized.

The LTFP principles formed the foundation for the 'Toward Fiscal Sustainability Plan' which was developed in 2010.

TOWARD FISCAL SUSTAINABILITY PLAN

The Toward Fiscal Sustainability Plan was designed to ensure that the City is fiscally sustainable and has sufficient resources to provide the services that the community expects over the long term. The Plan laid out priorities and action items to manage fiscal challenges and opportunities facing our City. The goal is to build a self sustaining community, with sound infrastructure, and an excellent quality of life.

The LTFP financial principles and policies and the Toward Fiscal Sustainability Plan have been designed to ensure the City attains financial sustainability and has sufficient resources to provide the services that the community expects.

LONG TERM DEBT

One of the principles in the Long term financial plan, states that debt financing should be used, where appropriate. More specifically, debt financing should only be considered for new, non-recurring infrastructure requirements, programs and facilities which are self-supporting and projects where the cost of deferring expenses exceeds debt servicing costs.

Financial Management

RESERVE AND RESERVE FUNDS

The City maintains reserve and reserve funds in accordance with the Reserve and Reserve Fund By-law. They are a critical component of a municipality's long-term financing plan. The purpose of maintaining reserves is to:

- Provide stability of tax rates in the face of variable and uncontrollable factors (consumption, interest rates, unemployment rates, changes in subsidies)
- Provide financing for one-time or short term requirements without permanently impacting tax and utility rates
- Make provisions for replacements/acquisitions of assets/infrastructure that are currently being consumed and depreciated
- Avoid spikes in funding requirements of the capital budget by reducing their reliance on long-term debt borrowings
- Provide a source of internal financing
- Ensure adequate cash flows
- Provide flexibility to manage debt levels and protect the municipality's financial position
- Provide for future liabilities incurred in the current year but paid for in the future.

Reserves offer liquidity which enhances the municipality's flexibility, both in addressing unplanned operating requirements and in permitting the municipality to temporarily fund capital projects internally. The level of reserves and reserve funds is a key measure of the financial health of a municipality.



DEVELOPMENT CHARGES

Development charges are collected by municipalities to recover a portion of the growth-related costs associated with the capital infrastructure needed to service new development. Each year, Finance, in consultation with Project Managers review the Capital Budget to determine if there are any growth related projects that are eligible for recovery from development charges. Generally, the City finances the growth related portion of capital projects. At the end of each year, the capital projects are reviewed, and the growth related portion of the capital costs are identified. The actual development charges revenues collected during the year are then applied to fund any growth related portion of the project as identified in the current Development Charges Background Study.

2012 Budget

The annual budget process is guided by City Council, through the Finance and Administration Committee. Seven departments are responsible for overseeing numerous programs and services that keep the City running every day, and provide a great northern lifestyle to residents.

The City of Greater Sudbury's municipal budget rests on building blocks for fiscal sustainability: revenues to match expenses, capital renewal, preservation of municipal services, and moderate levels of property taxation.

BUDGET PROCESS

Council annually approves two budgets: an operating budget and a capital budget. The operating budget is prepared using the modified cash basis and provides for operational expenses such as salaries and benefits, materials, grants, contracted services. The capital budget is a five year plan for the acquisition and rehabilitation of tangible capital assets.

The first stage of the budget process commences in May of each year, and includes the preparation of a Preliminary Forecast of the upcoming budget and/or Three Year Forecast. This forecast is presented to Finance and Administration Committee for review and acceptance.

The second stage of the budget process is prepared in accordance with the Base Budget Preparation Policy. An analysis is prepared of inflationary pressures such as wage adjustments in accordance with collective bargaining agreements, contract and material price increases.

Operating departments and Finance staff review projected year end actuals against budgets to identify variances such as overruns, areas that need more resources to maintain service levels or items that can be cut or reduced while still maintaining service levels. Also, a review of historical trend analysis is performed to verify the accuracy of the budget. Any adjustments are in accordance with the Base Budget Preparation Policy. The budget also reflects any known funding approvals from senior levels of government or partnerships. Any requests for additional permanent staff must be approved by Council. The program support allocations and internal recoveries are in accordance with OMBI methodology.



A review is also conducted of mandatory pressures, such as, provincially mandated programs and service contracts, costs to service growth, as well as annualization pressures of prior year Council decisions and commitments.

Assessment growth is applied to total pressures to reduce the impact on tax levy requirements. The 2012 base budget increase maintained existing service levels and standards, with an inflation based goal.

The final stage of budget review addressed enhancement requests. All enhancement requests, if approved by the CAO, are presented to a Standing Committee for review and referred to the Finance and Administration Committee for approval. Council provides the final approval of the operating and capital budgets. Monitoring and or amendments to the Council Approved Budgets are only made in accordance with Operating Budget Policy or the Capital Budget Policy.

The Council approved budgets are monitored on a daily and monthly basis by departments in accordance with the Operating Budget Policy and the Capital Budget Policy. These policies provide fiscal control and accountability related to the approved budgets and provides for monitoring of the budgets. On a quarterly basis the Finance and Administration Committee review variance reports; this includes a year-end projection of revenues and expenditures. The variance report provides Council with an overview of potential year-end variances by division or section. Also on a quarterly basis, the Finance and Administration Committee review a Capital Variance Report for completed projects.

Municipal Services received for \$1,000 in 2012

The following chart illustrates the distribution of the municipal property tax revenues across service areas. Municipal Services per \$1000 in property taxes:



Roads Construction and maintenance: end-to-end, the 3,560 lane kilometres which make up the City of Greater Sudbury's road network. (\$238)

Police Services: providing quality service and policing in partnership with the community. (\$181)

Emergency Services: includes paramedics, career and volunteer firefighters and dedicated staff for Emergency Preparedness. (\$131)

Health and Social Services: includes support for Pioneer Manor, affordable housing services, social assistance, licensed child care spaces, employment support services, shelters and homelessness initiatives. (\$122)

Citizen and Leisure Services: Citizen Services include responsibility for public libraries, Citizen Service Centres, 3-1-1 service, museums and cemeteries. Leisure services include community arenas, indoor pools, supervised beaches, ski hills, outdoor rinks, fitness centres, playgrounds/tot lots, baseball fields, soccer fields, tennis courts, basketball courts, passive/linear parks and trails. (\$116)

Growth and Development: includes tourism, physician recruitment, arts and culture, business development, youth strategy, by-law and compliance, real estate matters and community/strategic/environmental planning services and initiatives. (\$54)

Executive and Administrative Services: oversees and manages a variety of administrative and legislative functions, provides support to Council and includes the Auditor General's Office. (\$53)

Greater Sudbury Transit and Fleet: provides transportation to approximately 5 million passengers, covering a total distance of more than 3.4 million kilometers, each year. (\$47)

Recycling and Garbage: includes responsibility for transfer/landfill sites, weekly garbage, recycling, organics, leaf/yard waste collection, household hazardous waste disposal and litter abatement initiatives. (\$35)

Outside boards: includes Nickel District Conservation Authority and Sudbury and District Health Unit. (\$23)

2012 Financial Results

Consolidated Statement of Financial Position

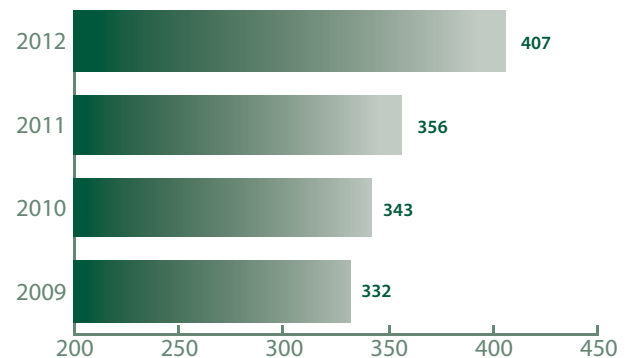
Financial assets summary

The City's financial assets are mostly comprised of cash and investments, investments in Government Business Enterprises (GBE) and accounts receivable. Financial assets have increased by 14% from \$356 million to \$407 million.

The City's short and long term investments have increased 19.2% to reach \$267 million from \$224 million in 2011.

Investments in GBEs are the City's investments in the Sudbury Airport Community Development Corporation and Greater Sudbury Utilities Inc. The investment is comprised of notes receivable and the accumulated surplus of the two corporations.

2012 Financial assets (in millions \$)



Financial liabilities summary

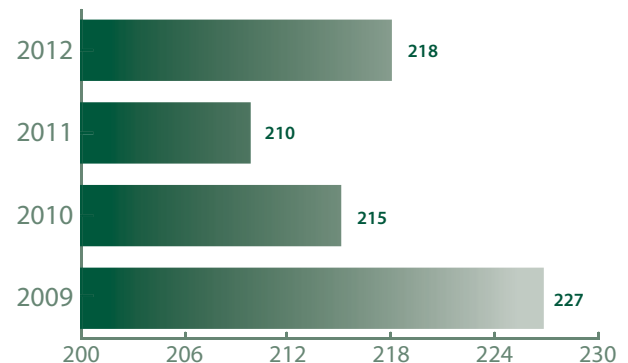
The City's financial liabilities are mostly comprised of accounts payable, employee benefit obligations and long term liabilities. Financial liabilities have increased by 4% from \$210 million to \$218 million.

Accounts payable and accrued liabilities increased by 10% or \$7 million and are amounts owing to suppliers, employees and other vendors.

Employee benefit obligations have increased by 5.5% from 2011. These obligations are for post-employment benefits, vacation pay accrued, sick leave and WSIB.

Long term liabilities for 2012 are \$44 million and which a decrease of 5.5% from 2011 is and are comprised of long term debt to acquire tangible capital assets and accrued obligations for Health Sciences North and Laurentian University School of Architecture among others.

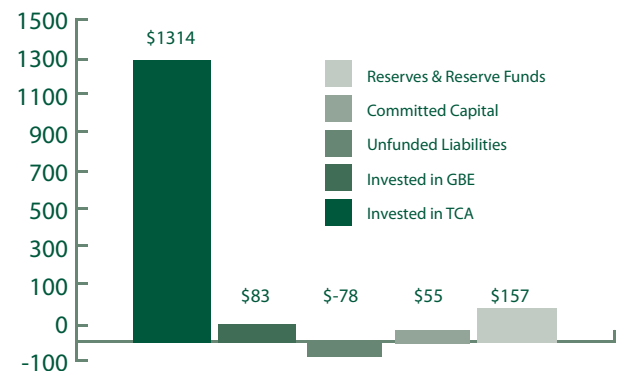
2012 Financial Liabilities (in millions \$)



Accumulated surplus breakdown

Accumulated Surplus is comprised of the City's investments in tangible capital assets, in GBEs, committed capital projects, unfunded liabilities and reserves and reserve funds.

2012 Accumulated surplus breakdown (in millions \$)



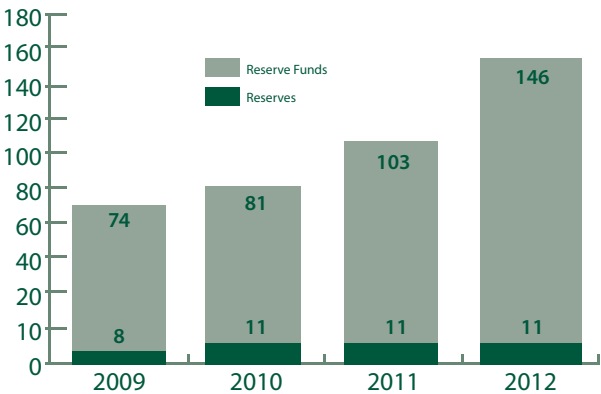
Reserves and Reserve Funds

The City maintains reserve and reserve funds in accordance with the Reserve and Reserve Fund Bylaw. The purpose of the reserve and reserve funds is to provide stability of tax rates, financing of one time requirements, capital replacement and acquisition, internal financing and provide for future liabilities.

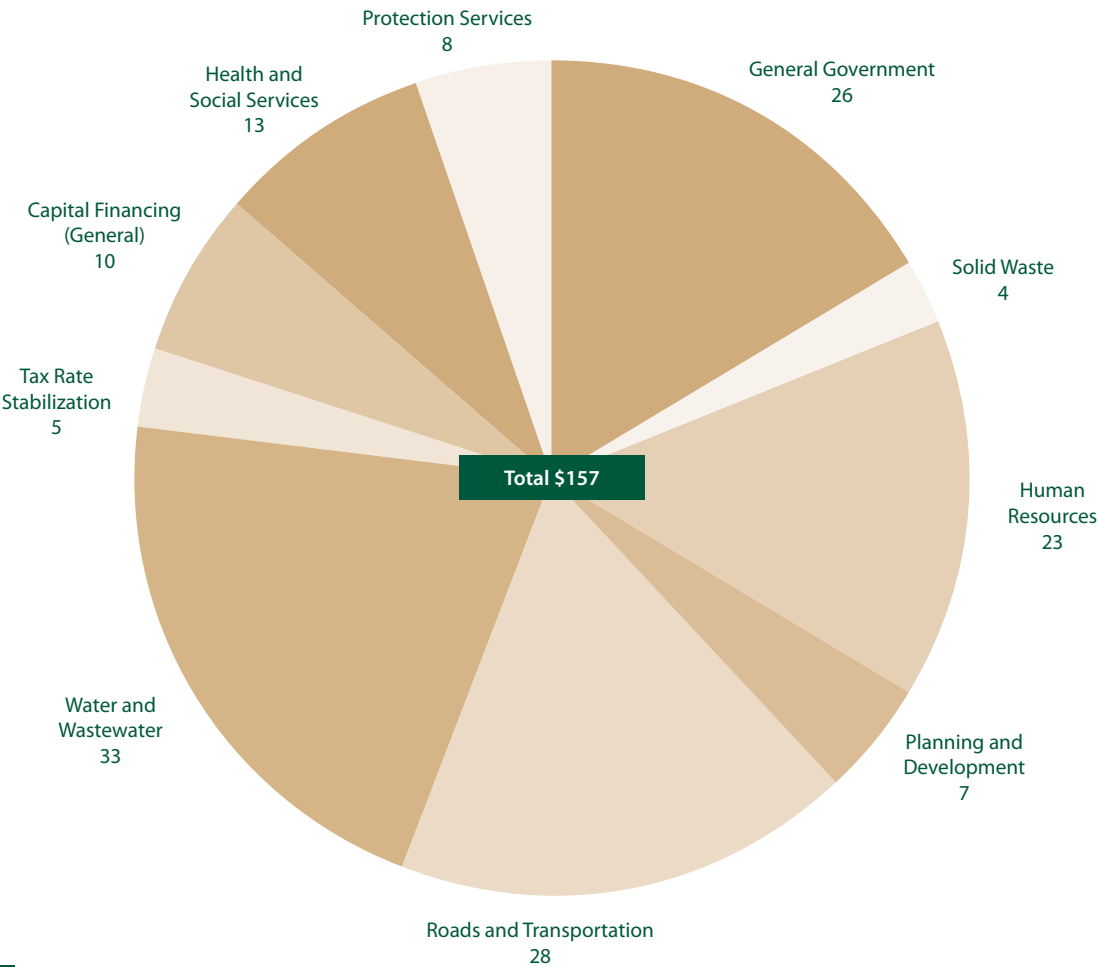
Reserves offer liquidity which enhances the municipality's flexibility, both in addressing unplanned operating requirements and in permitting the municipality to temporarily fund capital projects internally. The level of reserves and reserve funds is a key measure of the financial health of a municipality.

Reserves and Reserve funds total \$156.8 million which represents an increase of 37.2% from 2011. Of the total balance of \$156.8 million, approximately \$103M relates to reserve funds set aside for capital purchases either previously committed by City Council or available for future capital projects.

2012 Reserves and reserve funds (in millions \$)



2012 Reserves and Reserve Funds (in millions \$)

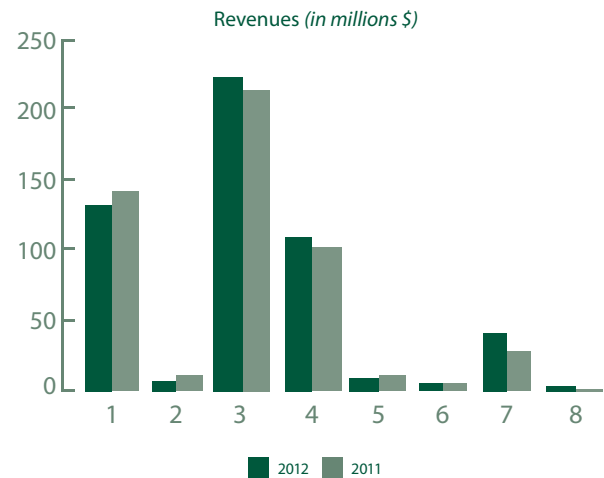


Consolidated Statement of Operations

Revenues

Revenues increased in 2012 by 3% from \$517 in 2011 to \$532 million. Revenues were utilized to finance operations and the acquisition of tangible capital assets. Revenues are comprised of government transfers, taxation, user charges, donated tangible capital assets and miscellaneous recoveries.

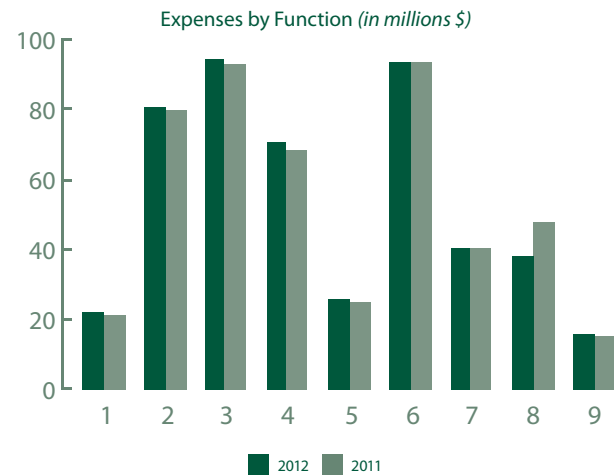
- | | |
|-------------------------------------|------------------------|
| 1. Government Transfers, Provincial | 5. Investment Income |
| 2. Government Transfers, Federal | 6. Fines and Penalties |
| 3. Taxation | 7. Other |
| 4. User Charges | 8. GBE Net Earnings |



Expenses

Expenses increased in 2012 by 0.5% from \$485.1 in 2011 to \$485.3 million. Transportation Services, Social and Family Services, Protection to Persons and Property form the largest portion of the expenses.

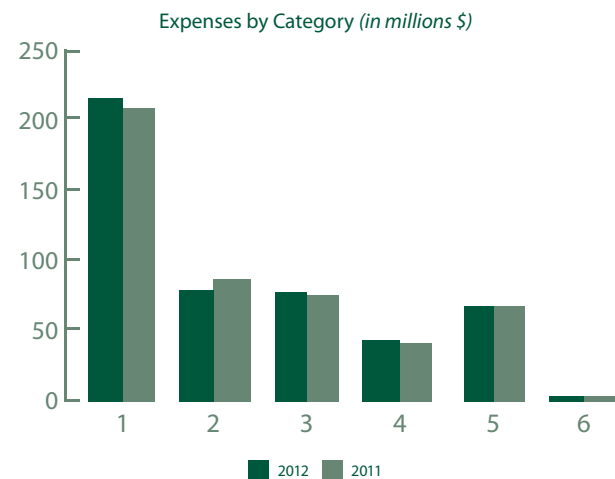
- | | |
|---------------------------------------|-------------------------------------|
| 1. General Government | 6. Social and Family Services |
| 2. Protection to Persons and Property | 7. Social Housing |
| 3. Transportation Services | 8. Recreation and Cultural Services |
| 4. Environmental Services | 9. Planning and Development |
| 5. Health Services | |



Expenses by Category

Expenses can also be broken down by major expense categories: salaries, wages and benefits, materials, contract services, grants and transfer payments, amortization and other.

- | | |
|---------------------------------------|---------------------------------|
| 1. Salaries wages & employee benefits | 4. Grants and Transfer Payments |
| 2. Materials | 5. Amortization |
| 3. Contract Services | 6. Other |



Consolidated Financial Statements of

CITY OF GREATER SUDBURY

Year ended December 31, 2012

Management's Responsibility for the Consolidated Financial Statements

The accompanying consolidated financial statements of the City of Greater Sudbury (the "City") are the responsibility of the City's management and have been prepared in compliance with legislation, and in accordance with generally accepted accounting principles for local governments established by the Public Sector Accounting Board of The Canadian Institute of Chartered Accountants. A summary of the significant accounting policies are described in Note 1 to the consolidated financial statements. The preparation of financial statements necessarily involves the use of estimates based on management's judgement, particularly when transactions affecting the current accounting period cannot be finalized with certainty until future periods.

The City's management maintains a system of internal controls designed to provide reasonable assurance that assets are safeguarded, transactions are properly authorized and recorded in compliance with legislative and regulatory requirements, and reliable financial information is available on a timely basis for preparation of the consolidated financial statements. These systems are monitored and evaluated by Management.

Council meets with Management and the external auditors to review the consolidated financial statements and discuss any significant financial reporting or internal control matters prior to their approval of the consolidated financial statements.

The consolidated financial statements have been audited by PricewaterhouseCoopers LLP, independent external auditors appointed by the City. The accompanying Auditors' Report outlines their responsibilities, the scope of their examination and their opinion on the City's consolidated financial statements.


Doug Nadrozny
Chief Administrative Officer


Lorella Hayes
Chief Financial Officer and Treasurer



June 25, 2013

Independent Auditor's Report

To the Members of Council, Inhabitants and Ratepayers of City of Greater Sudbury

We have audited the accompanying consolidated financial statements of City of Greater Sudbury, which comprise the consolidated statement of financial position as at December 31, 2012 and the consolidated statement of operations and accumulated surplus, changes in net financial assets and cash flows for the year then ended, and the related notes, which comprise a summary of significant accounting policies and other explanatory information.

Management's responsibility for the consolidated financial statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's responsibility

Our responsibility is to express an opinion on these consolidated financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the consolidated financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the consolidated financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the consolidated financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the consolidated financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the consolidated financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

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"PwC" refers to PricewaterhouseCoopers LLP, an Ontario limited liability partnership.

**Opinion**

In our opinion, the consolidated financial statements present fairly, in all material respects, the financial position of City of Greater Sudbury as at December 31, 2012 and the results of its operations, changes in its net financial assets and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Other matters

The accompanying financial statements schedules as at and for the year ended December 31, 2012 are presented as supplementary information only and are not a required part of the basic consolidated financial statements. The information in these schedules has been subject to audit procedures only to the extent necessary to express an opinion on the consolidated financial statements of City of Greater Sudbury.

Chartered Accountants, Licensed Public Accountants

CITY OF GREATER SUDBURY

Consolidated Statement of Financial Position
(in thousands of dollars)

December 31, 2012, with comparative figures for 2011

	2012	2011
Financial assets		
Cash	\$ 10,104	\$ 8,700
Taxes receivable	7,334	6,611
Accounts receivable	38,072	35,897
Inventory held for resale	1,435	1,253
Investment in Government Business Enterprises (note 2 (b))	82,702	79,965
Investments (note 3)	267,017	223,582
	406,664	356,008
Financial liabilities		
Accounts payable and accrued liabilities	78,074	70,846
Employee benefit obligations (note 5)	50,354	47,708
Deferred revenue - obligatory reserve funds (note 6)	29,538	27,106
Deferred revenue - other	5,461	6,968
Solid waste management facility liability (note 7)	11,375	11,153
Long-term liabilities (note 8)	43,542	46,093
	218,344	209,874
Net financial assets	\$ 188,320	\$ 146,134
Non-financial assets		
Tangible capital assets (note 10)	1,336,882	1,332,785
Inventory of supplies	2,640	2,495
Prepaid expenses	3,642	3,599
	1,343,164	1,338,879
Contractual obligations and commitments (note 11)		
Accumulated Surplus (note 12)	\$ 1,531,484	\$ 1,485,013

The accompanying notes are an integral part of these consolidated financial statements.

CITY OF GREATER SUDBURY

Consolidated Statement of Operations and Accumulated Surplus

(in thousands of dollars)

Year ended December 31, 2012, with comparative figures for 2011

	2012 Budget (unaudited note 13)	2012 Actual	2011 Actual
Revenues			
Government transfers - Provincial	\$ 133,710	\$ 132,334	\$ 141,645
- Federal	11,006	8,329	12,398
Taxation	222,426	222,639	214,772
User charges	106,622	108,934	103,155
Investment income	10,303	10,381	12,243
Fines and penalties	5,347	5,190	5,133
Other revenues (note 14)	17,459	41,260	27,052
Government Business Enterprises net earnings (note 2 (a))	1,066	2,737	154
	507,939	531,804	516,552
Expenses			
General government	22,162	22,023	20,651
Protection to persons and property	80,423	81,273	79,541
Transportation services	93,120	94,621	92,577
Environmental services	77,287	70,798	68,967
Health services	25,576	25,992	25,345
Social and family services	99,964	93,839	93,621
Social housing	35,688	41,340	41,118
Recreation and cultural services	39,282	39,490	47,938
Planning and development	16,479	15,957	15,310
	489,981	485,333	485,068
Annual Surplus	17,958	46,471	31,484
Accumulated surplus, beginning of the year	1,485,013	1,485,013	1,453,529
Accumulated surplus, end of the year	\$ 1,502,971	\$ 1,531,484	\$ 1,485,013

The accompanying notes are an integral part of these consolidated financial statements.

CITY OF GREATER SUDBURY

Consolidated Statement of Change in Net Financial Assets

(in thousands of dollars)

Year ended December 31, 2012, with comparative figures for 2011

	2012 Budget (unaudited note 13)	2012 Actual	2011 Actual
Annual Surplus	\$ 17,958	\$ 46,471	\$ 31,484
Acquisition of tangible capital assets	(98,125)	(74,247)	(90,652)
Amortization of tangible capital assets	68,374	66,707	66,911
Loss (gain) on sale of tangible capital assets	-	(98)	9,240
Proceeds on sale of tangible capital assets	-	3,541	455
	(11,793)	42,374	17,438
Acquisition of inventory of supplies	-	(145)	(877)
Prepaid expenses	-	(43)	(182)
Change in net financial assets	\$ (11,793)	\$ 42,186	\$ 16,379
Net financial assets, beginning of the year	146,134	146,134	129,755
Net financial assets, end of the year	\$ 134,341	\$ 188,320	\$ 146,134

The accompanying notes are an integral part of these consolidated financial statements.

CITY OF GREATER SUDBURY

Consolidated Statement of Cash Flows

(in thousands of dollars)

Year ended December 31, 2012, with restated comparative figures for 2011

	2012	2011
Cash flows from operating activities		
Annual Surplus	\$ 46,471	\$ 31,484
Items not involving cash:		
Amortization of tangible capital assets	66,707	66,911
Loss (gain) on sale of tangible capital assets	(98)	9,240
Developer contributions of tangible capital assets	(9,744)	(14,634)
Change in employee benefit obligations	2,646	1,432
Change in solid waste management facility liability	222	(663)
Equity income in Government Business Enterprises	(2,737)	(154)
Change in non-cash working capital:		
Decrease in note receivable	-	4,184
Increase in inventory held for resale	(182)	(323)
Increase (decrease) in deferred revenue obligatory reserve funds	2,432	(3,253)
Decrease in deferred revenue other	(1,507)	(5,329)
Decrease (Increase) in accounts and taxes receivable	(2,898)	18,817
Increase in inventory of supplies	(145)	(877)
Increase in prepaid expenses	(43)	(182)
Increase (decrease) in accounts payable and accrued liabilities	7,228	(2,707)
	108,352	103,946
Cash flows from financing activities		
Debt principal repayments	(2,368)	(1,311)
Financial obligations	(30)	9,036
Capital lease obligations	(153)	(215)
	(2,551)	7,510
Cash flow from capital activities		
Proceeds on sale of tangible capital assets	3,541	455
Cash used to acquire tangible capital assets	(64,503)	(76,018)
	(60,962)	(75,563)
Cash flows from investing activities		
Purchase of investments	(43,435)	(48,227)
Net increase (decrease) in cash	1,404	(12,334)
Cash, beginning of the year	8,700	21,034
Cash, end of the year	\$ 10,104	\$ 8,700
Supplementary Information		
Interest received	\$ 5,010	\$ 6,277
Interest paid	\$ 1,306	\$ 1,389

The accompanying notes are an integral part of these consolidated financial statements.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

The City of Greater Sudbury is a municipality in the Province of Ontario, Canada. It conducts its operations guided by the provisions of provincial statutes including the Municipal Act 2001, Provincial Offences Act and other related legislation.

1. Significant accounting policies:

The consolidated financial statements of the City of Greater Sudbury (the "City") are prepared by management in accordance with Canadian generally accepted accounting principles established by the Public Sector Accounting Board (PSAB) of the Canadian Institute of Chartered Accountants. Significant aspects of the accounting policies adopted by the City are as follows:

(a) Reporting entity:

(i) Consolidated Entities:

These consolidated financial statements reflect the assets, liabilities, revenues and expenses of the reporting entity. The reporting entity is comprised of all organizations, committees and local boards accountable for the administration of their financial affairs and resources to the City and which are owned or controlled by the City. These boards, organizations and entities include:

Greater Sudbury Housing Corporation
Greater Sudbury Police Services Board
Downtown Sudbury
Flour Mill Business Improvement Area
Greater Sudbury Public Library Board

All interdepartmental and inter-organizational assets and liabilities and revenue and expenses have been eliminated.

(ii) Related Entities:

These consolidated financial statements do not reflect the assets, liabilities, sources of financing, expenses and the activities of the following boards, organizations and entities which are not under the control of Council:

Nickel District Conservation Authority
Sudbury & District Health Unit
City of Greater Sudbury Community Development Corporation

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

1. Significant accounting policies (continued):

(a) Reporting entity (continued):

(ii) Related Entities (continued):

The following contributions were made by the City to these entities:

	2012	2011
Nickel District Conservation Authority	\$ 601	584
Sudbury & District Health Unit	5,596	5,490
City of Greater Sudbury Community Development Corporation	1,419	1,405
	<u>\$ 7,616</u>	<u>7,479</u>

(iii) Investment in Government Business Enterprises:

Government Business Enterprises comprised of the Greater Sudbury Utilities Inc./Services Publics du Grand Sudbury Inc. ("GSU"), and the Sudbury Airport Community Development Corporation ("SACDC"), are accounted for by the modified equity method.

Under the modified equity method, the business enterprise's accounting principles are not adjusted to conform with those of the City and inter-organization transactions and balances are not eliminated.

(iv) Accounting for School Board Transactions:

The taxation, other revenues, expenses, assets and liabilities of Le Conseil Scolaire de District Catholique du Nouvel-Ontario, Sudbury Catholic District School Board, Rainbow District School Board and Conseil Scolaire Du District Du Grand Nord De L'Ontario are not reflected in these consolidated financial statements.

(b) Revenue recognition:

Government Transfers:

Government transfers are transfers from senior levels of government that are not the result of an exchange transaction and are not expected to be repaid in the future. Government transfers are recognized in the fiscal year in which events giving rise to the transfer occur, providing the transfers are authorized, eligibility criteria have been met and reasonable estimates of the amounts can be made.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

1. Significant accounting policies (continued):

(b) Revenue recognition (continued):

Taxation and related revenues:

Annually, the City bills and collects property tax revenues for municipal purposes as well as provincial education taxes on behalf of the Province of Ontario (the "Province") for education purposes. The authority to levy and collect property taxes is established under the Municipal Act, 2001, the Assessment Act, the Education Act, and other legislation.

The amount of the total annual municipal property tax levy is determined each year through Council's approval of the annual operating budget. Municipal tax rates are set annually by Council for each class or type of property, in accordance with legislation and Council approved policies, in order to raise the revenues required to meet operating budget requirements. Education tax rates are established by the Province each year in order to fund the cost of education on a Province wide basis.

Property assessments, on which property taxes are based, are established by the Municipal Property Assessment Corporation (MPAC), a not-for-profit corporation funded by all of Ontario's Municipalities. The current value assessment (CVA) of a property represents an estimated market value of a property as of a fixed date. Assessed values for all properties within the municipality are provided to the City in the returned assessment roll in December of each year.

The amount of property tax levied on an individual property is the product of the CVA of the property (assessed by MPAC), the municipal tax rate for the class (approved by Council) and the education rates (approved by the Province), together with any adjustments that reflect Council approved mitigation or other tax policy measures, rebate programs, etc.

Property taxes are billed by the City twice annually. The interim billing, issued in February is based on approximately 50% of the total property taxes in the previous year, and provides for the cash requirements of the City for the initial part of the year. Final bills are issued in May.

Taxation revenues are recorded at the time tax billings are issued. Additional property tax revenue can be added throughout the year, related to new properties that become occupied, or that become subject to property tax, after the return of the annual assessment roll used for billing purposes. The City may receive up to four supplementary assessment rolls over the course of the year from MPAC, identifying new or omitted assessments. Property taxes for these supplementary and/or omitted amounts are then billed according to the approved tax rate for the property class and on the supplementary/omitted due dates approved by Council.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

1. Significant accounting policies (continued):

(b) Revenue recognition (continued):

Taxation and related revenues (continued):

Taxation revenues in any year may also be reduced by reductions in assessment values resulting from assessment and/or property tax appeals. Each year, an amount is identified within the annual operating budget to cover the estimated amount of revenue loss attributable to assessment appeals, tax appeals or other deficiencies in tax revenues (i.e. uncollectible amounts, write offs, etc.)

In the City of Greater Sudbury, annual property tax increases for properties within the commercial, industrial and multi-residential tax classes have been subject to limitations on the maximum allowable year-over-year increase since 1998, in order to mitigate dramatic tax increases due to changes in assessed values.

User Charges:

User charges relate to various programs, and fees imposed based on specific activities, such as: transit fees, leisure services, water, wastewater and solid waste. Revenue is recognized when the activity is performed or when the services are rendered.

Fines and Penalties:

Fines and penalties revenue is primarily generated from the Provincial Offences Administration (POA) office.

The POA is a procedural law for administering and prosecuting provincial offences, including those committed under the Highway Traffic Act, Compulsory Automobile Insurance Act, Trespass to Property Act, Liquor License Act, Municipal By-Laws and minor federal offences. The POA governs all aspects of legal process from serving notice to a defendant, to conducting trials, including sentencing and appeals.

Balances arising from operation of the POA office have been consolidated with these financial statements. The City cannot reliably estimate the collections of this revenue, accordingly, revenue is recognized on the cash basis.

Other revenue:

Other revenues are recognized in the year that the events giving rise to the revenues occur and the revenues are earned. Amounts received which relate to revenues that will be earned in a subsequent year, are deferred and reported as liabilities.

(c) Expenses:

Expenses are recognized in the year that the events giving rise to the expenses occur and there is a legal or constructive obligation to pay.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

1. Significant accounting policies (continued):

(d) Investments:

Investments are recorded at cost less any amounts written off to reflect a permanent decline in value.

Investment income is reported as revenue in the period earned. Investment income earned on reserve funds that are set aside for specific purposes by legislation, regulation or agreement, is added to the fund balance and forms part of the respective deferred revenue balances.

(e) Inventory held for resale:

Inventory held for resale consisting of surplus land and cemetery plots, is recorded at the lower of cost and net realizable value. Cost includes amounts for improvements to prepare the land for sale or servicing.

(f) Pensions and Employee Benefits:

The City makes contributions to the Ontario Municipal Employees' Retirement System plan (OMERS), a multi-employer pension plan, on behalf of most of its employees. The plan is a defined benefit plan that specifies the amount of the retirement benefit to be received by the employees based on length of service and rates of pay. Employees and employers contribute jointly to the plan.

Because OMERS is a multi-employer pension plan, the City does not recognize any share of the pension plan deficit, as this is a joint responsibility of all Ontario municipalities and their employees. Employer's contributions for current and past service are included as an expense on the consolidated statement of operations and accumulated surplus.

The City matches contributions made by the employees to OMERS, which is a multi-employer plan. This plan is a defined benefit plan, which specifies the amount of the retirement benefit to be received by the employees based on the length of service and rates of pay.

The amount contributed to OMERS and expensed in 2012 was \$13,504 (2011 - \$12,150).

Vacation entitlements are accrued for as entitlements are earned.

Sick leave benefits are accrued when they are vested and subject to pay out when an eligible employee leaves the City's employ.

Other post-employment benefits are accrued in accordance with the projected benefit method prorated on service and management's best estimate of salary escalation and retirement ages of employees. The discount rate used to determine the accrued benefit obligation was determined by reference to market interest rates at the measurement date on high-quality debt instruments with cash flows that match the timing and amount of expected benefit payments.

Actuarial gains (losses) on the accrued benefit obligation arise from the difference between actual and expected experiences and from changes in actuarial assumptions used to determine the accrued benefit obligation. These gains (losses) are amortized over the average remaining service period of active employees.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

1. Significant accounting policies (continued):

(g) Deferred Revenue - Obligatory Reserve Funds:

The City receives certain sub-divider contributions and other revenues under the authority of federal and provincial legislation and City by-laws. These funds, by their nature, are restricted in their use and, until applied to specific expenses, are recorded as deferred revenue. Amounts applied to qualifying expenses are recorded as revenue in the fiscal period they are expended.

(h) Deferred Revenue – Other

The City receives certain amounts pursuant to funding agreements that may only be used in the conduct of certain programs or in the delivery of specific services and transactions. These amounts are recorded as deferred revenue and are recognized as revenue in the fiscal year the related expenses are incurred, services are performed or when stipulations are met.

(i) Non-financial assets:

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

(i) Tangible Capital Assets:

Tangible capital assets are recorded at cost which includes amounts that are directly attributable to the acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets, excluding land and landfill sites, are amortized on a straight-line basis over their estimated useful lives as follows:

Asset	Useful Life - Years
General Capital:	
Landfill and land improvements	15 - 75 years
Buildings	15 - 60 years
Machinery, furniture and equipment	2- 50 years
Vehicles	2- 20 years
Infrastructure:	
Land improvements	50 - 100 years
Plants and facilities	10 - 60 years
Roads infrastructure	10 - 75 years
Water and wastewater infrastructure	40 - 100 years

Landfill sites are amortized using the units of production method based upon the capacity used during the year.

Amortization is charged from the date of acquisition to the date of disposal. Assets under construction are not amortized until the asset is put into service.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

1. Significant accounting policies (continued):

(i) Non-financial assets (continued):

(ii) Contributions of tangible capital assets:

Tangible capital assets received as contributions are recorded at their fair value at the date of receipt and also are recorded as revenue.

(iii) Capital interest:

Interest is capitalized whenever external debt is issued to finance the construction of tangible capital assets.

(iv) Leased tangible capital assets:

Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as leased tangible capital assets. All other leases are accounted for as operating leases and the related payments are charged to expenses as incurred.

(v) Inventory:

Inventories of supplies held for consumption are recorded at the lower of cost and replacement cost.

(vi) Tangible capital assets disclosed at nominal values:

Where an estimate of fair value could not be made or where there was no future benefit related to the asset, the tangible capital asset was recognized at a nominal value. Land, buildings and machinery and equipment are the categories where nominal values were assigned.

(vii) Works of art and historical treasures:

The City manages and controls various works of art and non-operational historical cultural assets including buildings, artifacts, paintings and sculptures located at City sites and public display areas. These assets are not recorded as tangible capital assets and are not amortized.

(j) Landfill closure and post closure liability:

The costs to close existing landfill sites and to maintain closed solid waste landfill sites are based on estimated future expenditures in perpetuity in current dollars, adjusted for estimated inflation. The estimated liability for active sites is recognized as the landfills site capacity is used. These costs are reported as a liability on the consolidated statement of financial position.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

1. Significant accounting policies (continued):

(k) Use of estimates:

The preparation of financial statements in conformity with Canadian generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the dates of the financial statements and the reported amounts of revenue and expenses during the reporting periods.

Significant items subject to such estimates and assumptions include valuation allowances for taxes receivable, accounts receivable, solid waste management facility liability and post-employment benefits. These estimates are reviewed periodically, and, as adjustments become necessary, they are reported in earnings in the year in which they become known.

In addition, the City's implementation of the Public Sector Accounting Handbook PS 3150 in 2009 has required management to make estimates of historical cost and useful lives of tangible capital assets.

Actual results could differ from these estimates.

2. Investment in Government Business Enterprises:

The Sudbury Airport Community Development Corporation (SACDC) and Greater Sudbury Utilities Inc. (GSU) are owned and controlled by the City of Greater Sudbury. These corporations are business enterprises of the City and are accounted for on a modified equity basis in these consolidated financial statements.

(a) The following table provides condensed supplementary financial information for the year ending December 31, 2012:

	SACDC	GSU	2012 Total	2011 Total
Financial Position				
Current assets	\$ 1,208	\$31,369	\$ 32,577	\$ 32,614
Capital assets	17,169	88,792	105,961	101,650
Other assets	-	18,910	18,910	14,895
Total assets	18,377	139,071	157,448	149,159
Current liabilities	610	21,278	21,888	18,668
Note payable to the City of Greater Sudbury	57	52,341	52,398	53,253
Long-term liabilities	9,117	43,684	52,801	49,614
Total liabilities	9,784	117,303	127,087	121,535
Net assets	\$ 8,593	\$ 21,768	\$ 30,361	\$ 27,624

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

2. Investment in Government Business Enterprises (continued):

(a) The following table provides condensed supplementary financial information for the year ending December 31, 2012 (continued):

	SACDC	GSU	2012 Total	2011 Total
Results of operations:				
Revenue	\$ 6,261	\$ 122,790	\$ 129,051	\$ 122,035
Expenses	(5,269)	(117,277)	(122,546)	(117,883)
Gain (loss) on sale of assets	-	19	19	(203)
Interest paid to the City of Greater Sudbury	-	(3,787)	(3,787)	(3,795)
Net income (loss)	\$ 992	\$ 1,745	\$ 2,737	\$ 154
Budgeted net income for 2012	\$ 730	\$ 336	\$1,066	

(b) The investment at December 31, 2012 consists of the following:

	SACDC	GSU	2012 Total	2011 Total
Balance, beginning of year	\$ 7,602	72,363	79,965	79,811
City's share of operating income for the year	992	1,745	2,737	154
Balance, end of year	\$ 8,594	74,108	82,702	79,965

(c) Related party transactions between the City and its government business enterprises are as follows:

- (i) The investment includes a promissory note of \$52,341 (2011 - \$52,341) from the Greater Sudbury Utilities Inc. which is unsecured and bears interest at a rate of 7.25% per annum. The note is repayable in full upon six months written notice of the City.

The investment includes a promissory note of \$2,881 (2011 - \$1,488) from The Sudbury Airport Community Development Corporation that accrues interest at the City's average monthly rate of return on investments plus 1% and has no specified terms of repayment.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

2. Investment in Government Business Enterprises (continued):

(c) Related party transactions between the City and its government business enterprises are as follows (continued):

(ii) At December 31, 2012, the City has the following amounts included in the Consolidated Statement of Financial Position:

A receivable of \$2,165 (2011 - \$1,117) for water billings collected by Greater Sudbury Utilities Inc.

A payable of \$136 (2011 - \$46) for electricity and water bill payments collected by the City of Greater Sudbury on behalf of Greater Sudbury Utilities.

(iii) Revenues included in the Consolidated Statement of Operations of the City are:

	2012	2011
Property taxes	\$ 248	\$ 174
Interest on promissory note receivable	3,779	3,795
	<u>\$ 4,027</u>	<u>\$ 3,969</u>

(iv) Expenses included in the Consolidated Statement of Operations of the City are:

	2012	2011
Billing and collection services for water and waste water	\$ 842	\$ 757
Streetlighting maintenance services	741	531
Streetlighting infrastructure	802	664
Electricity	5,144	5,788
Telecommunications	395	392
Telecommunications infrastructure	-	219
	<u>\$ 7,924</u>	<u>\$ 8,351</u>

(v) There is an amount of \$2,938 (2011 - \$2,386) held in the Trust funds administered by the City for The Sudbury Airport Community Development Corporation which are not included in these consolidated financial statements.

Transactions with related parties are in the normal course of operations and are recorded at the exchange amount, which is the amount agreed to by the related parties. It is management's opinion that the exchange amount represents fair market value for these services.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

3. Investments:

The investments consisting of term deposits, treasury bills, ONE Fund Money Market and Bond Market funds and bonds earn rates of return ranging from 0.5% to 6.73% per annum and are recorded at cost adjusted for amortization of discounts and premiums.

The cost and market values are as follows:

		2012		2011
	Market	Cost	Market	Cost
Short-term investments	\$ 183,928	183,185	\$ 140,672	140,228
Long-term investments	89,576	83,832	88,725	83,354
	\$ 273,504	267,017	\$ 229,397	223,582

4. Bank indebtedness:

The City has an unsecured demand revolving credit facility in the amount of \$10,000 (2011 - \$10,000) bearing interest at the bank's prime rate less 0.5% for Bankers' Acceptance and 0.9% on loans with an effective rate of 2.5% (2011 - 2.5%) per annum.

5. Employee benefit obligations:

Details of the obligations at December 31 are as follows:

	2012	2011
Future payments required for:		
WSIB obligations	\$ 1,633	\$ 1,067
Accumulated sick leave benefits	6,344	6,134
Other post-employment benefits	28,379	27,115
Vacation pay	13,998	13,392
	\$ 50,354	\$ 47,708

The City has established reserve funds in the amount of \$10,210 (2011 - \$8,412) to mitigate the future impact of these obligations.

The City is a Schedule 2 employer under the provisions of the Workplace Safety and Insurance Board Act, and as such, remits payments to the WSIB as required to fund disability payments.

Accumulated sick leave benefits accrue to certain employees of the City and are paid out either on approved retirement or upon termination or death.

Other post-employment benefits represent the City's share of the cost to provide certain employees with extended benefits upon early retirement.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

5. Employee benefit obligations (continued):

The following table sets out the results as determined by the actuarial valuations completed for the year ended December 31, 2012 for each of the plans.

	WSIB	Sick Leave	Other Post- Employment Benefits	2012 Total	2011 Total
Accrued benefit liability, beginning of year	\$ 3,119	5,708	30,857	39,684	\$ 35,989
Benefit cost	871	328	1,251	2,450	2,000
Interest cost	181	285	1,522	1,988	1,775
Benefit payments	(815)	(357)	(2,115)	(3,287)	(3,690)
Actuarial gain (loss)	(394)	649	(1,589)	(1,334)	3,610
Accrued benefit liability, end of year	2,962	6,613	29,926	39,501	39,684
Unamortized actuarial gain (loss)	(1,329)	(269)	(1,547)	(3,145)	(5,368)
	\$ 1,633	6,344	28,379	36,356	\$ 34,316

The total expense related to these employee benefits include the following components:

	WSIB	Sick Leave	Other Post- Employment Benefits	2012 Total	2011 Total
Current period benefit cost	\$ 871	328	1,251	2,450	\$ 2,000
Prior period cost of plan amendment incurred during the year	-	-	84	84	4
Amortization of actuarial loss (gain)	330	(46)	606	890	648
Benefit interest expense	181	285	1,522	1,988	1,775
Total benefit expense	\$ 1,382	567	3,463	5,412	\$ 4,427

The actuarial valuations of the plans were based upon a number of assumptions about future events, which reflect management's best estimates. The following represents the more significant assumptions made:

	WSIB	Sick Leave	Other Post- Employment Benefits
Expected inflation rate	2.1%	2.3%	2.3%
Expected level of salary increases	N/A	2.1%	2.1%
Discount rate	4.5%	4.5%	4.5%

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements

(in thousands of dollars)

Year ended December 31, 2012

5. Employee benefit obligations (continued):

For other post employment benefits, as at December 31, 2012, the initial health care trend rate is 8.03% (2011 – 8.29%) and the ultimate trend rate is 4.5% (2011 – 4.5%) which is expected to be reached in 2029 (2011 – 2029).

6. Deferred revenue - obligatory reserve funds:

The balances in deferred revenue - obligatory reserve funds consist of:

	2012	2011
Sub-divider contributions	\$ 6,751	\$ 7,529
Development Charges Act	539	497
Recreational Land (The Planning Act)	818	674
Gasoline Tax - Province	1,097	376
Gasoline Tax - Federal	12,514	10,169
Building Permit Revenues (Bill 124)	7,819	7,861
	\$ 29,538	\$ 27,106

7. Solid waste management facility liability:

The Environmental Protection Act sets out the regulatory requirements to properly close and maintain all active and inactive landfill sites. Under environmental law, there is a requirement for closure and post-closure care of solid waste landfill sites. This requirement is to be provided for over the estimated remaining life of the landfill site based on usage.

Solid waste closure and post-closure care requirements have been defined in accordance with industry standards and include final covering and landscaping of the landfill, pumping of ground water and leachates from the site, and ongoing environmental monitoring, site inspection and maintenance. The reported liability, which is prepared by an engineering firm, is based on estimates and assumptions with respect to events extending over a twenty-five year period using the best information available to management. Future events may result in significant changes to the estimated total expenses; capacity used or total capacity, useful life and the estimated liability, and would be recognized prospectively, as a change in estimate, when applicable.

The City has three active and three inactive landfill sites. Estimated total expenses for these six sites represent the sum of the discounted future cash flows for closure and post-closure care activities discounted using an average borrowing rate of 4.85% (2011 - 5%) minus an inflation rate of 1.80% (2011 - 1.87%) (10-year average of CPI from 2003 to 2012). The estimated total landfill closure and post-closure care expenses are calculated to be \$19,534 (2011 - \$19,384). The estimated liability for the active sites is recognized as the landfill site's capacity is used. At December 31, 2012 an amount of \$11,375 (2011 - \$11,153) with respect to landfill closure and post-closure liabilities has been accrued.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

7. Solid waste management facility liability (continued):

Active sites:

The estimated remaining capacity of the Sudbury landfill site is 52% (4,070,000 cubic meters) (2011 - 53%) of its total estimated capacity and its estimated remaining life is 36 years (2011 - 37 years), after which the period for post-closure care is estimated to be 25 years.

The estimated remaining capacity of the Valley East landfill site is 36% (715,000 cubic meters) (2011 - 37%) of its total estimated capacity and its estimated remaining life is 23 years (2011 - 24 years), after which the period for post-closure care is estimated to be 25 years.

The estimated remaining capacity of the Rayside-Balfour landfill site is 56% (823,000 cubic meters) (2011 - 55%) of its total estimated capacity and its estimated remaining life is 33 years (2011 - 24 years), after which the period for post-closure care is estimated to be 25 years.

8. Long-term liabilities:

(a) Long-term liabilities reported on the consolidated statement of financial position consist of the following:

	2012	2011
Debentures (i)	\$ 18,478	\$ 19,680
Capital lease obligations (ii)	563	716
Other loans (iii)	3,465	3,631
Accrued financial obligations (iv)	21,036	22,066
	\$ 43,542	\$ 46,093

(i) The debentures bear interest at rates of 5.386% to 5.734%, repayable in aggregate blended monthly payments of \$189, maturing in March, 2023 to December, 2024.

(ii) The capital lease obligations bear interest at a rate of 5.75%, repayable in aggregate blended monthly payments of \$16, maturing in March, 2016.

(iii) The other loans bear interest at rates of 0% to 5.49%, repayable in aggregate blended annual payments of \$364, maturing in October 2013 to November, 2029.

(a) Long-term liabilities reported on the consolidated statement of financial position consist of the following (continued):

(iv) Accrued financial obligations consist of the following:

	Last Year of Obligation	2012	2011
Health Sciences North	2023	\$ 7,471	\$ 8,171
Northeastern Ontario Regional Cancer Centre	2023	3,229	3,529
Laurentian University (School of Architecture)	2019	10,000	10,000
Physician Service Agreements	2015	336	366
		\$ 21,036	\$ 22,066

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

8. Long-term liabilities (continued):

(b) The principal payments on long-term liabilities are due as follows:

2013	\$	6,314
2014		3,789
2015		3,816
2016		3,744
2017		3,794
Thereafter		22,085
	\$	43,542

The City's long-term liabilities are to be recovered from the following sources:

General Municipal revenues	\$	40,087
Water/wastewater user fees		3,455
	\$	43,542

The City expensed \$1,296 in 2012 (2011 - \$ 1,379) in interest on these borrowings.

9. Operations of school boards:

Further to note 1(a) (iv), taxation and other revenues generated from the operations of the school board excluded from reported revenues are comprised of the following:

	2012	2011
Taxation	\$ 49,690	\$ 47,806
Payments in lieu of taxes	138	137
	\$ 49,828	\$ 47,943

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

10. Tangible capital assets:

Cost	Balance December 31, 2011	Additions	Disposals	Balance at December 31, 2012
General Capital:				
Land	\$ 62,936	\$ 1,688	\$ (863)	\$ 63,761
Landfill and land improvements	29,599	854	(391)	30,062
Buildings	291,157	11,143	(2,922)	299,378
Machinery, furniture and equipment	91,206	5,292	(2,219)	94,279
Vehicles	70,039	2,193	(1,695)	70,537
Infrastructure:				
Land improvements	20,096	2,309	-	22,405
Plants and facilities	317,270	8,985	(545)	325,710
Roads infrastructure	1,100,577	15,841	(2,929)	1,113,489
Water and sewer infrastructure	456,273	8,240	(323)	464,190
Assets under construction	26,955	17,702		44,657
Total	\$ 2,466,108	\$ 74,247	\$ (11,887)	\$ 2,528,468

Accumulated amortization	Balance December 31, 2011	Amortization expense	Disposals	Balance at December 31, 2012
General Capital:				
Land	\$ -	\$ -	\$ -	\$ -
Landfill and land improvements	11,577	1,017	(221)	12,373
Buildings	123,188	8,357	(1,022)	130,523
Machinery, furniture and equipment	53,108	6,867	(2,215)	57,760
Vehicles	35,847	4,751	(1,696)	38,902
Infrastructure:				
Land improvements	1,746	292		2,038
Plants and facilities	157,590	9,055	(216)	166,429
Roads infrastructure	617,207	29,968	(2,788)	644,387
Water and sewer infrastructure	133,060	6,400	(286)	139,174
Assets under construction	-			-
Total	\$ 1,133,323	\$ 66,707	\$ (8,444)	\$ 1,191,586

	Net book value December 31, 2011	Net book value December 31, 2012
General Capital:		
Land	\$ 62,936	\$ 63,761
Landfill and land improvements	18,022	17,689
Buildings	167,969	168,855
Machinery, furniture and equipment	38,098	36,519
Vehicles	34,192	31,635
Infrastructure:		
Land improvements	18,350	20,367
Plants and facilities	159,680	159,281
Roads infrastructure	483,370	469,102
Water and sewer infrastructure	323,213	325,016
Assets under construction	26,955	44,657
Total	\$ 1,332,785	\$ 1,336,882

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

10. Tangible capital assets (continued):

Cost	Balance December 31, 2010	Additions	Disposals	Balance at December 31, 2011
General Capital:				
Land	\$ 59,639	\$ 3,556	\$ (259)	\$ 62,936
Landfill and land improvements	27,895	1,709	(5)	29,599
Buildings	268,592	26,715	(4,150)	291,157
Machinery, furniture and equipment	86,097	7,014	(1,905)	91,206
Vehicles	69,499	5,043	(4,503)	70,039
Infrastructure:				
Land improvements	11,152	8,944	-	20,096
Plants and facilities	300,831	16,970	(531)	317,270
Roads infrastructure	1,084,063	34,189	(17,675)	1,100,577
Water and sewer infrastructure	444,315	12,659	(701)	456,273
Assets under construction	53,103	13,468	(39,616)	26,955
Total	\$ 2,405,186	\$ 130,267	\$ (69,345)	\$ 2,466,108

Accumulated amortization	Balance December 31, 2010	Amortization expense	Disposals	Balance at December 31, 2011
General Capital:				
Land	\$ -	\$ -	\$ -	\$ -
Landfill and land improvements	10,886	694	(2)	11,578
Buildings	119,290	7,713	(3,815)	123,188
Machinery, furniture and equipment	48,131	6,862	(1,885)	53,108
Vehicles	35,472	4,724	(4,350)	35,846
Infrastructure:				
Land improvements	1,475	271	-	1,746
Plants and facilities	149,281	8,749	(440)	157,590
Roads infrastructure	594,754	31,598	(9,145)	617,207
Water and sewer infrastructure	127,158	6,300	(398)	133,060
Assets under construction	-	-	-	-
Total	\$ 1,086,447	\$ 66,911	\$ (20,035)	\$ 1,133,323

	Net book value December 31, 2010	Net book value December 31, 2011
General Capital:		
Land	\$ 59,639	\$ 62,936
Landfill and land improvements	17,009	18,021
Buildings	149,302	167,969
Machinery, furniture and equipment	37,966	38,098
Vehicles	34,027	34,193
Infrastructure:		
Land improvements	9,677	18,350
Plants and facilities	151,550	159,680
Roads infrastructure	489,309	483,370
Water and sewer infrastructure	317,157	323,213
Assets under construction	53,103	26,955
Total	\$ 1,318,739	\$ 1,332,785

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

10. Tangible capital assets (continued):

a) Assets under construction:

Assets under construction having a value of \$44,657 (2011 - \$26,955) have not been amortized. Amortization of these assets will commence when the asset is put into service.

During the year, the City added \$27,766 (2011 - \$13,468) to assets under construction and transferred \$10,064 (2011 - \$39,616) from assets under construction to tangible capital assets.

b) Developer contributions of tangible capital assets:

Contributed capital assets have been recognized at fair market value at the date of contribution. The value of contributed assets received during the year is \$9,744 (2011 - \$14,635) comprised of the following:

	2012	2011
General Capital		
Land	\$ 76	\$ 763
Land improvements	905	316
Machinery and equipment	544	370
Infrastructure		
Land improvements	96	110
Roads network	4,347	7,135
Water and wastewater network	3,776	5,941
Total	\$ 9,744	\$ 14,635

11. Contractual obligations and commitments:

(a) Contracts for capital projects:

The balance of capital works uncompleted under contracts in progress at December 31, 2012 amounts to approximately \$23,603 (2011 - \$13,728). The proposed financing of these obligations is \$23,603 (2011 - \$13,728) from surplus funds.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

11. Contractual obligations and commitments (continued):

(b) Contracts for services:

The City has entered into contracts with third parties to provide services to the City. The minimum anticipated payments under these contracts are as follows:

2013	\$	14,218
2014		10,529
2015		10,755
2016		7,063
2017		908
	\$	43,473

(c) Contingent liabilities:

As at December 31, 2012, certain legal actions are pending against the City. An estimate of the contingency cannot be made since the outcome of these matters is indeterminable. Should any loss result from the resolution of these matters, such loss would be charged to operations in the year of disposition.

12. Accumulated surplus:

Accumulated surplus consists of the following:

	2012	2011
Surplus:		
Invested in tangible capital assets	\$ 1,314,151	\$ 1,308,523
Invested in government business enterprise	82,702	79,965
Other	1,629	1,449
Committed capital:		
Capital projects not completed	75,462	76,015
Unfinanced capital projects to be recovered through taxation or user charges	(20,330)	(17,161)
Unfunded:		
Landfill closure costs	(11,375)	(11,153)
Employee benefits	(50,354)	(47,708)
Accrued financial obligations	(17,200)	(19,200)
	1,374,685	1,370,730
Reserves	10,966	11,171
Reserve funds	145,833	103,112
	\$ 1,531,484	\$ 1,485,013

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

13. Budget data – unaudited:

Budget data presented in these consolidated financial statements are based on the 2012 operating and capital budgets approved by Council. The chart below reconciles the approved budget with the budget figures as presented in these consolidated financial statements.

		2012 (unaudited)
Revenues		
Approved budget:		
Operating		\$ 475,474
Capital		95,815
Consolidated Boards		19,427
		<u>590,716</u>
Adjustments:		
Transfer from reserves to operating		(6,629)
Recognize revenues from obligatory reserve funds		10,060
In year budget adjustments		805
Operating transfer to capital and future years funding		(84,271)
Reclassification of taxation bad debt expense		(2,742)
Total revenues		<u>507,939</u>
Expenses		
Approved budget:		
Operating		\$ 475,474
Capital		95,815
Consolidated Boards (A)		18,361
		<u>589,650</u>
Adjustments:		
Amortization of Tangible Capital Assets		66,064
Transfer to reserves and capital		(70,605)
Reduction due to Tangible Capital Assets (TCA)		(95,815)
Post employment benefit expense		1,450
Landfill closure and post closure expense		277
In year budget adjustments		805
Reclassification of taxation bad debt expense		(2,742)
Debt principal repayments		(3,306)
Operating expenses budgeted in capital expensed in current year		4,203
Total expenses		<u>489,981</u>
Annual surplus		<u>\$ 17,958</u>

The budget data above does not include amounts for the cost of contributed tangible capital assets (TCA) and the related revenue and gain or loss on the sale of TCA as management cannot estimate the value of these transactions from year to year.

Budget figures have been reclassified for purposes of these consolidated financial statements to comply with PSAB reporting requirements and are not audited.

(A) The approved budget of the Consolidated Boards includes amortization. Their budget also provides figures for the acquisition of tangible capital assets.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements

(in thousands of dollars)

Year ended December 31, 2012

14. Other revenues:

Other revenues consist of:

	2012	2011
Gaming and Casino Revenues	\$ 2,507	\$ 2,539
Gain (loss) on sale of land and Tangible Capital Assets	290	(9,240)
Donated Tangible Capital Assets	9,744	14,625
Donations	1,274	792
Development Charges earned	4,688	6,314
Subdivider contributions	1,985	2,477
Miscellaneous recoveries	20,059	8,218
Miscellaneous revenues	713	1,327
	\$ 41,260	\$ 27,052

15. Comparative figures:

Certain comparative figures have been reclassified to conform to the financial statement presentation adopted in the current year.

16. Trust funds:

Trust funds amounting to \$15,626 (2011 - \$12,200) administered by the City are not included in the consolidated financial statement of financial position nor have their operations been included in the consolidated statement of operations and accumulated surplus.

17. Segmented disclosure:

The City of Greater Sudbury is a diversified municipal government institution that provides a wide range of services to more than 160,000 citizens. Services include water, roads, fire, police, emergency medical services, waste management, public transit, recreation programs, economic development, land use planning and health and social services. For management reporting purposes the Government's operations and activities are organized and reported by Fund. Funds were created for the purpose of recording specific activities to attain certain objectives in accordance with special regulations, restrictions or limitations.

City services are provided by departments and their activities are reported in these funds. Certain departments have been separately disclosed in the segmented information, along with the services they provide, and are as follows:

General Government

General Government consists of Office of the Mayor, Council expenses, Administrative Services (including Clerks, Elections, Communications, Legal and Information Technology Services), Human Resources, Auditor General and Finance Departments. Areas within the General Government respond to the needs of external and internal clients by providing high quality, supportive and responsive services. This area supports the operating departments in implementing priorities of Council and provides strategic leadership on issues, relating to governance, strategic planning and service delivery.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements

(in thousands of dollars)

Year ended December 31, 2012

17. Segmented disclosure (continued):

Transportation Services

This area is responsible for management of Roadways including traffic and winter control, Transit services, and the administration and operation of City-owned parking lots. This section also provides employee services to the Sudbury Airport Community Development Corporation.

Protection Services

This section consists of Fire, Police, contribution to the Nickel District Conservation Authority, Animal Control, Building Services, Emergency measures and management of Provincial Offences Act. Police Services ensure the safety of the lives and property of citizens; preserve peace and order; prevent crimes from occurring; detect offenders and enforce the law. Fire Services is responsible to provide fire suppression service; fire prevention programs; training and education related to prevention, detection and extinguishment of fires. The Building Services Division processes permit applications and ensure compliance with the Ontario Building Code and with By-Laws enacted by Council.

Environmental Services

In addition to the management of Waterworks, Sanitary and Storm Sewer systems, this area is responsible for Waste Collection, Waste Disposal and Recycling facilities and programs. This section is responsible for providing clean, potable water meeting all regulatory requirements and responsible for repairing breaks and leaks in the water and sewer system. This section produces quality effluents meeting regulatory requirements and minimizing environmental degradation.

Health and Social Services

This section consists of Ambulance Services, Social Services including Housing Services, Childcare, Assistance to aged persons, Cemetery Services as well as the City's contribution to the Health Unit and Hospital. The Social Services division is responsible for the administration and delivery of the Ontario Works Act. Ontario Works is an employment based, provincially mandated program, cost-shared with the Ministry of Community and Social Services. To enable low-income families to pursue employment and educational opportunities, Children Services deliver child care services and assist with costs of child care via the provision of subsidies. Pioneer Manor is a Long-Term Care facility providing 24-hour care and services to 433 residents. Housing services reflects the cost of administering and delivering social housing programs downloaded from the Province.

Recreation and Cultural Services

This section provides public services that contribute to neighbourhood development and sustainability through the provision of recreation and leisure services such as fitness and aquatic programs and provides management of arenas and leisure facilities. This section also contributes to the information needs of the City's citizens through the provision of library and cultural services and by preserving local history and managing archived data.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
(in thousands of dollars)
Year ended December 31, 2012

17. Segmented disclosure (continued):

Planning and Development Services

The goal of this section is to offer coordinated development services in order to maximize economic development opportunities. The Planning and Development Division ensures that the City of Greater Sudbury is planned and developed in accordance with the Ontario Planning Act, Provincial policies and good planning principles so that Sudbury is an enjoyable and beautiful community to live, work, play and shop. This section also provides leadership in matters relating to landscape restoration, ecosystem health, biological integrity, energy conservation, air and lake water quality.

Certain allocation methodologies are employed in the preparation of segmented financial information. Taxation, certain government grants and other revenue are apportioned to services based on a percentage of operations.

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements

(in thousands of dollars)

Year ended December 31, 2012

17. Segmented Disclosure (continued)

	General Government	Protection Services	Transportation Services	Environmental Services	Health and Social Services	Recreation and Cultural Services	Planning and Development	Government Business Enterprises	Total
Revenues									
Transfer payments	\$ 2,398	12,241	15,439	1,515	99,809	4,557	4,704	\$	140,663
Taxation	17,368	68,059	54,495	-	45,284	26,398	11,035		222,639
User charges	4,187	4,841	10,188	63,042	17,358	8,339	979		108,934
Other	1,565	9,807	25,487	7,256	5,791	5,522	1,403	2,737	59,568
	25,518	94,948	105,609	71,813	168,242	44,816	18,121	2,737	531,804
Expenses									
Salaries, wages and benefits	24,828	65,365	28,599	16,839	55,367	18,383	7,534		216,915
Materials	5,569	6,704	18,809	11,661	22,888	10,426	2,574		78,631
Contract services	4,381	1,643	11,539	23,690	31,909	2,566	2,464		78,192
Grants and transfer payments	144	650	25	52	38,576	691	2,516		42,654
Amortization	855	3,285	33,885	16,901	6,673	4,610	498		66,707
Other	780	343	161	267	479	168	36		2,234
Allocation of shared expenses	(14,534)	3,283	1,603	1,388	5,279	2,646	335	-	-
	22,023	81,273	94,621	70,798	161,171	39,490	15,957	-	485,333
Annual surplus	\$ 3,495	13,675	10,988	1,015	7,071	5,326	2,164	2,737	\$ 46,471

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements
Year ended December 31, 2012

17. Segmented Disclosure (continued)

December 31, 2011	General Government	Protection Services	Transportation Services	Environmental Services	Health and Social Services	Recreation and Cultural Services	Planning and Development	Government Business Enterprises	Total
Revenues									
Transfer payments	\$ 2,676	12,321	24,197	2,104	100,680	7,926	4,139	\$	154,043
Taxation	15,182	63,259	53,940	-	41,512	32,768	8,111		214,772
User charges	3,813	4,609	10,084	59,364	16,882	7,695	708		103,155
Other	1,211	8,647	12,288	9,472	4,974	4,367	3,469	154	44,582
	22,882	88,836	100,509	70,940	164,048	52,756	16,427	154	516,552
Expenses									
Salaries, wages and benefits	24,029	63,249	27,899	16,545	52,866	17,980	6,847		209,415
Materials	4,351	6,836	17,662	10,285	23,965	20,296	3,176		86,571
Contact Services	3,882	1,660	10,456	24,555	32,447	2,180	2,030		77,210
Grants and transfer payments	150	620	7	61	38,417	652	2,222		42,129
Amortization	812	3,340	35,475	16,181	6,596	4,020	487		66,911
Other	818	684	115	383	497	322	13		2,832
Allocation of shared expenses	(13,391)	3,152	963	957	5,296	2,488	535		-
	20,651	79,541	92,577	68,967	160,084	47,938	15,310	-	485,068
Annual surplus	\$ 2,231	9,295	7,932	1,973	3,964	4,818	1,117	154	\$ 31,484

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements

(in thousands of dollars)

Year ended December 31, 2012

18. Supplementary financial information

i) Schedule of Revenues and Expenses - Library

		2012	2011
Revenues:			
Government transfers (note 1)	- Provincial	\$ 412	\$ 419
	- Federal	-	20
Fines and fees		145	156
Other		17	10
		574	605
Expenses:			
Salaries, wages and benefits		\$ 4,482	\$ 4,284
Materials and contract services		1,596	1,558
		6,078	5,842
Excess of revenue over expenses		\$ (5,504)	\$ (5,237)

1. The government transfers are comprised of the following:

Provincial

Ministry of Tourism and Culture - Operating	\$ 403	\$ 403
Ministry of Tourism and Culture - Other	7	13
Ontario Library Service - North	2	3
	\$ 412	\$ 419

Federal

Fednor	\$ -	\$ 12
Human Resources Development Canada	-	8
	\$ -	\$ 20

CITY OF GREATER SUDBURY

Notes to Consolidated Financial Statements

(in thousands of dollars)

Year ended December 31, 2012

18. Supplementary financial information

ii) Schedule of Revenues and Expenses - Children's Services

	REVENUES (1)				EXPENSES		
	Ministry of Education	Legislated Cost Share (Calculated)		Total	Gross Expenses	Other Offsetting Revenue	Adjusted Gross Expenses
A380 – Administration	309	50%	309	619	966	-	966
A425 – Administration, ELCC	46	50%	46	92	92	-	92
A371 – Fee Subsidy, DA	3,252	20%	813	4,065	2,852	(542)	2,310
A429 – Fee Subsidy, ELCC	381	20%	95	476	470	(59)	411
A663 – Fee Subsidy, ELCD	389	0%	-	389	150	-	150
A664 – Fee Subsidy, Extended Day		0%	-	-	260	(21)	239
A400 – Ontario Works, Formal	504	20%	126	630	1,309	-	1,309
A401 – Ontario Works, Informal	80	20%	20	100	43	-	43
A661 – Operating, ELCD	8,734	0%	-	8,734	9,382	(855)	8,527
A411 – Operating, Minor Capital		0%	-	-	-	-	-
A412 – Capacity Funding to Support Transformation	27	0%	-	27	-	-	-
A393 – Pay Equity Union Settlement	240	0%	-	240	225	-	225
A375 – Repairs & Maintenance	24	0%	-	24	221	-	221
A515 – Small Water Works		0%	-	-	-	-	-
A376 – Special Needs Resourcing	690	20%	173	863	863	-	863
A430 – Special Needs Resourcing, ELCC	56	20%	14	70	70	-	70
A713 – Transition, Capital	96	0%	-	96	-	-	-
A665 – Transition, Operating	299	0%	-	299	299	-	299
A384 – TWOMO		0%	-	-	-	-	-
A446 – Wage Improvement, Non-Profit	518	0%	-	518	528	-	528
A644 – Wage Improvement, Commercial	69	0%	-	69	59	-	59
A391 – Wage Subsidy, Commercial	279	20%	70	349	260	-	260
A432 – Wage Subsidy, Commercial, ELCC	20	20%	5	25	25	-	25
A390 – Wage Subsidy, Non-Profit	1,479	20%	370	1,849	1,937	-	1,937
A431 – Wage Subsidy, Non-Profit, ELCC	260	20%	65	325	325	-	325
TOTAL	17,752		2,106	19,858	20,336	(1,477)	18,859

(1) Most recent Amended Service agreement.

Financial Statements of

CITY OF GREATER SUDBURY TRUST FUNDS

Year ended December 31, 2012



June @@, 2013

Independent Auditor's Report

To the Members of Council, Inhabitants and Ratepayers of the City of Greater Sudbury

We have audited the accompanying financial statements of the City of Greater Sudbury Trust Funds, which comprise the statement of financial position as at December 31, 2012 and the statement of changes in fund balances for the year then ended, and the related notes, which comprise a summary of significant accounting policies and other explanatory information.

Management's responsibility for the financial statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

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"PwC" refers to PricewaterhouseCoopers LLP, an Ontario limited liability partnership.



Opinion

In our opinion, the financial statements present fairly, in all material respects, the financial position of the City of Greater Sudbury Trust Funds as at December 31, 2012 and the results of their operations for the year then ended in accordance with Canadian public sector accounting standards.

(Signed) "PricewaterhouseCoopers LLP"

Chartered Accountants, Licensed Public Accountants

CITY OF GREATER SUDBURY

TRUST FUNDS

Statement of Financial Position

(in thousands of dollars)

As at December 31, 2012, with comparative figures for 2011

	Home for The Aged Residents' Fund	Subdividers' Deposits	Miscellaneous	Fednor Project - Business Planning Initiative (note 4)	Cemetery Pre-Need	Cemetery Care and Maintenance	2012 Total	2011 Total
Assets								
Cash		1,214					1,444	1,466
Due from City of Greater Sudbury (note 3)	\$ 230	6,304	19	-	1,015	6,844	14,182	10,734
Loans receivable				117			117	117
Allowance for doubtful loans				(117)			(117)	(117)
	\$ 230	7,518	19	-	1,015	6,844	15,626	12,200

Liabilities and Fund Balances

Accounts Payable	90						90	89
Fund balances	\$ 140	7,518	19	-	1,015	6,844	15,536	12,111
	\$ 230	7,518	19	-	1,015	6,844	15,626	12,200

The accompanying notes are an integral part of these financial statements.

CITY OF GREATER SUDBURY TRUST FUNDS

Statement of Changes in Fund Balances

(in thousands of dollars)

Year ended December 31, 2012, with comparative figures for 2011

	Home for The Aged Residents' Fund	Subdividers' Deposits	Miscellaneous	Fednor Project - Business Planning Initiative (note 4)	Cemetery Pre-Need	Cemetery Care and Maintenance	2012 Total	2011 Total
Fund balance, beginning of year	\$ 144	4,456	19	6	951	6,535	12,111	11,704
Revenue:								
Plot sales					103	309	412	395
Receipts from or on behalf of others	1,356		3				1,359	1,206
Interest earned	3	15			22	150	190	203
Subdividers' deposits		3,611					3,611	634
	1,359	3,626	3	-	125	459	5,572	2,438
Expenditure:								
Disbursements to or on behalf of residents	1,363						1,363	1,295
Refunds		564					564	489
Write-off of loan receivable							-	17
Transfer to City of Greater Sudbury			3	6	61	150	220	230
	1,363	564	3	6	61	150	2,147	2,031
Change in fund balance in the year	(4)	3,062	-	(6)	64	309	3,425	407
Fund balance, end of year	\$ 140	7,518	19	-	1,015	6,844	15,536	12,111

The accompanying notes are an integral part of these financial statements.

CITY OF GREATER SUDBURY

TRUST FUNDS

Notes to Financial Statements

Year ended December 31, 2012
(in thousands of dollars)

1. Organization:

The City of Greater Sudbury Trust Funds (the "Funds") consists of various trust funds administered by the City of Greater Sudbury.

The Funds are not subject to income taxes under Section 149 (1) of the Income Tax Act (Canada).

2. Significant accounting policies:

These financial statements have been prepared in accordance with Canadian generally accepted accounting principles for local governments established by the Public Sector Accounting Board of the Canadian Institute of Chartered Accountants.

These financial statements include trust funds administered by the City as well as those within organizations that are accountable for the administration of their financial affairs and resources to City Council and are owned or controlled by the City. The City of Greater Sudbury Trust Funds financial statements are the responsibility of management and have been prepared in accordance with the accounting policy set out below.

Revenue and Expenses:

The Funds financial statements are reported on the accrual basis of accounting. The accrual basis of accounting recognizes revenues as they become available and measurable. Expenditures are recognized as they are incurred and measurable as a result of receipt of goods or services and the creation of a legal obligation to pay.

3. Due From City of Greater Sudbury:

At December 31, 2012, the Funds have amounts due from the City of \$14,182 [2011 - \$10,734] that arose as a result of investment and banking transactions due to the City maintaining bank accounts or holding investments on behalf of the Funds. These amounts are non interest bearing other than \$1015 and \$6,844 which bear interest at a rate of 2.23% (2011 – 2.49%) and are due on demand.

4. Fednor Project Business Planning Initiative:

Fednor has advanced \$110 to be used by the Regional Business Centre, a division of the City of Greater Sudbury, to aid small businesses. The advance is non-interest bearing. The funds were subsequently loaned to small businesses. The loans are non-interest bearing and have been fully provided for. The Regional Business Centre may be asked by Fednor to repay this advance or the advance may be forgiven. To date Fednor has not asked for repayment or forgiven the advance.

Statistical Information

Consolidated Statement of Financial Position

(in thousands of dollars)

	2012	2011	2010 (restated)	2009
Financial Assets				
Cash	10,104	8,700	21,034	14,723
Taxes receivable	7,334	6,611	10,920	10,032
Accounts receivable	38,072	35,897	50,405	50,661
Inventory held for resale	1,435	1,253	930	976
Investment in GBE	82,702	79,965	79,811	78,360
Investments	267,017	223,582	179,539	177,317
	406,664	356,008	342,639	332,069
Financial Liabilities				
Accounts payable and accrued liabilities	78,074	70,846	73,553	71,559
Employee benefit obligations	50,354	47,708	46,276	44,838
Deferred revenue - obligatory reserve funds	29,538	27,106	30,359	31,568
Deferred revenue - other	5,461	6,968	12,297	22,754
Solid waste management facility liability	11,375	11,153	14,106	13,829
Long-term liabilities	43,542	46,093	38,583	42,280
218,344	209,874	215,174	226,828	
Net financial assets	188,320	146,134	127,465	105,241
Non-financial assets				
Tangible capital assets	1,336,882	1,332,785	1,318,739	1,283,392
Other	6,282	6,094	5,035	4,235
	1,343,164	1,338,879	1,323,774	1,287,627
Accumulated Surplus	1,531,484	1,485,013	1,451,239	1,392,868

Statistical Information

Consolidated Statement of Operations and Accumulated Surplus (in thousands of dollars)

	2012	2011	2010 (restated)	2009
Analysis of Revenues	\$	\$	\$	\$
Government Transfers, Provincial	132,334	141,645	231,195	210,037
Government Transfers, Federal	8,329	12,398	15,825	17,536
Taxation	222,639	214,772	206,257	196,576
User Charges	108,934	103,155	99,027	96,556
Investment Income	10,381	12,243	11,083	9,547
Fines and Penalties	5,190	5,133	5,243	4,863
Other	41,260	27,052	17,838	32,620
GBE net earnings	2,737	154	5,635	1,206
TOTAL REVENUES	531,804	516,552	592,103	568,941
Analysis of Expenses by Object				
Salaries wages & employee benefits	216,915	209,415	199,162	191,110
Materials	78,631	86,570	70,944	77,984
Contract Services	78,192	77,211	78,989	88,190
Grants and Transfer Payments	42,654	42,129	113,328	100,770
Amortization	66,707	66,911	67,587	63,995
Other	2,234	2,832	3,327	3,862
TOTAL EXPENSES	485,333	485,068	533,337	525,911
ANNUAL SURPLUS	46,471	31,484	58,766	43,030
ACCUMULATED SURPLUS, BEGINNING OF YEAR	1,458,013	1,453,529	1,394,763	1,349,838
ACCUMULATED SURPLUS, END OF YEAR	1,504,484	1,485,013	1,453,529	1,392,868
NET FINANCIAL ASSETS	188,320	146,134	127,465	105,241
Analysis of Expenses by Function	2012	2011	2010	2009
General Government	22,023	20,651	21,657	23,801
Protection to Persons and Property	81,273	79,541	76,801	71,710
Transportation Services	94,621	92,577	86,116	90,655
Environmental Services	70,798	68,967	73,487	79,108
Health Services	25,992	25,345	24,732	23,935
Social and Family Services	93,839	93,621	153,980	146,644
Social Housing	41,340	41,118	44,858	40,655
Recreation and Cultural Services	39,490	47,938	38,896	36,777
Planning and Development	15,957	15,310	12,810	12,626
TOTAL EXPENSES	485,333	485,068	533,337	525,911

Statistical Information

Four Year Financial Review Reserves and Reserve Funds (In thousands of dollars)

RESERVES AND RESERVE FUNDS	2012	2011	2010	2009
General government	25,706	24,390	22,031	25,209
Solid waste	3,576	2,675	2,608	3,038
Human resources	23,001	19,618	18,674	17,111
Planning and development	7,370	6,609	7,312	5,003
Roads and transportation	28,291	15,788	10,228	5,622
Water and wastewater	32,953	15,811	7,768	5,707
Tax rate stabilization	4,619	5,083	4,339	2,687
Capital financing - general	10,466	7,730	4,417	1,803
Health and social services	12,916	11,215	11,026	13,222
Protection services	7,900	5,363	3,236	2,262
TOTAL RESERVES AND RESERVE FUNDS	156,798	114,282	91,639	81,664

Statistical Information

Four Year Financial Review Additional Information

Municipal Statistics	2012	2011	2010	2009
Population	161,900	160,300	158,900	160,700
Households	74,069	73,312	72,536	71,854
Employees				
Full time employees	2,008	2,006	1,944	1,915
Service Information				
Building Permit Values (in 1000's)	247,525	324,755	285,664	405,243
Average monthly social assistance case load	3,407	3,438	3,466	3,058
Kilometers of roads	3,613	3,609	3,592	3,589
Annual volume of treated waste water (megalitres)	27,727	29,071	25,602	32,140.0
Annual volume of treated drinking water (megalitres)	19,791	20,691	20,341	19,908.0
Annual disposal of solid waste (tonnes)	100,753	99,545	96,435	107,056.0
Annual diversion of solid waste (tonnes)	34,482	34,090	34,898	35,297.6
Regular service passenger Transit trips	4,444,719	4,468,760	4,265,928	4,250,142
Tax collection rate	2.7%	2.6%	4.3%	4.1%
TAXABLE ASSESSMENT (\$ millions)				
Residential, multi-residential, and miscellaneous assessment	11,173	10,021	8,890	7,855
Commercial assessment	1,539	1,441	1,340	1,245
Industrial and large industrial assessment	424	409	362	350
BENCHMARK INFORMATION				
% of paved lane km where condition is rated good to very good	51.0%	51.3%	51.3%	51.4%
# of conventional transit passenger trips per person in service area per year	32.2	32.4	31.2	31.1
# of waste water main backups per 100 km of waste water main per year	6.0	3.9	3.8	3.1
% of waste water estimated to have bypassed treatment	0.5%	1.1%	0.6%	3.5%
# of water main breaks per 100 km of water distribution pipe per year	8.4	13.9	9.8	13.8
% of residential solid waste diverted for recycling	40.7%	44.5%	45.0%	45.0%