

Vision: *The City of Greater Sudbury is a growing, world-class community bringing talent, technology and a great northern lifestyle together.*



Agenda

Audit Committee

meeting to be held

Wednesday, February 2nd, 2011

at 4:00 pm

Committee Room C-11, Tom Davies Square

AUDIT COMMITTEE AGENDA

For the 3rd Audit Committee Meeting
to be held on **Wednesday, February 2, 2011**
Committee Room C-11, Tom Davies Square at 4:00 pm

COUNCILLOR CLAUDE BERTHIAUME, CHAIR

Evelyn Dutrisac, Vice-Chair

4:00 p.m. REGULAR AUDIT COMMITTEE MEETING
COMMITTEE ROOM C-11, TOM DAVIES SQUARE

5:00 p.m. CLOSED AUDIT COMMITTEE MEETING
COMMITTEE ROOM C-11, TOM DAVIES SQUARE
To deal with: one Personal Matter regarding Identifiable Individuals

(Please ensure that cell phones and pagers are turned off)
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DECLARATIONS OF PECUNIARY INTEREST AND THE GENERAL NATURE THEREOF

PRESENTATIONS

1. How the Auditor General's Approved 2010 to 2015 Audit Plan was Developed and how the Auditors Conduct Audits.

4 - 29

(ELECTRONIC PRESENTATION) (FOR INFORMATION ONLY)

- Brian Bigger, Auditor General

(As it is important for all of Council to understand how audits are chosen and how they are conducted, the Auditor General will present the overall approach and provide an opportunity for questions.)

CLOSED MEETING - 5:00 P.M.

MATTERS ARISING FROM THE CLOSED MEETING

At this point in the meeting, the Chair of the Closed Meeting, Councillor Dutrisac, will report any matters discussed during the continuation of the Closed Meeting. Council will then consider any resolutions or by-laws.

ADJOURNMENT (Resolution Prepared)

ANGIE HACHÉ, CITY CLERK

FRANCA BORTOLUSSI, COUNCIL SECRETARY

Request for Decision

How the Auditor General's Approved 2010 to 2015 Audit Plan was Developed and how the Auditors Conduct Audits.

Presented To:	Audit Committee
Presented:	Wednesday, Feb 02, 2011
Report Date	Thursday, Jan 27, 2011
Type:	Presentations
File Number:	OAG-2011-02

Recommendation

For Information Only

Signed By

No signatures or approvals were recorded for this report.

2011 AUDIT PLAN DEVELOPMENT

Presented to the Audit Committee March 2 2011

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Agenda

- How we developed the audit plan for program audits
- How we determine what cross-functional audits will be done
- How we conduct an audit
- Progress to date with the audit plan

How we developed the audit plan for program audits

- Our policy and procedures manual provides further detail on how we plan to deliver on our mandate and is being added to the Auditor General's CGS web page



Audit Planning Approach For Program Audits

Our audit universe is based on the CGS cost centre structure

Audit Plan

- Is the selection of audit projects to deliver on the mandate
- Is approved by Council through Audit Committee

How is the Audit Plan developed?

- Information is gathered to understand City operations and possible audit entities.
- Audit entities are prioritized based on an audit risk assessment.
- Risk factors were used to prioritize the auditable entities.



Audit Planning Approach For Program Audits

The audit universe was based on CGS cost centre structure

Audit
Universe

Audit Unit #	Audit Universe	Cost Centres	Services / Programs / Functions	Combined Operating & Capital VFM Rating	Gross Materiality Rating (Net Impact on Operating Levy)	Inherent Risk To Revenues (Fees & Revenues Collected, Grants \$ Issued)	Current Council Interest Rating (# Mentions)	Complexity Rating (Est Full FTE Equivalents / # Transactions)	Combined Citizen & Media Sensitivity Rating	Total Score Out Of 3
	Program VFM Audits									
1	EXECUTIVE AND ADMIN			1	1	1	1	1	2	1.10
	Office Of The Mayor	205								
	Council Expenses	210								
	Auditor General	300	n/a							
	Office of the C.A.O.	250								
2	ADM. OTHER			1	2	1	1	1	1	1.25
	Comm and French Lang Service	260	French Language Communications, Media Relations, Visual Identity, Website, Events							
	Admin Serv Exec Directr's Off	1005	Corporate Projects OMBI / MAPMP / CIP Business Plan Strategic Plan Accessibility Plan Quality Accreditation							
	Debt - Contribution to Capital	1010	IT, copiers, print services, telephone, voice mail, VOIP	1	1	1	1	1	1	1.00
	LEGAL SERVICES									
	Legal Services	1505	Legislative Legal Services, Prosecution of Provincial Offenses Act Matters Reviews of: Resolutions, Bylaws, agreements, contracts & opinions	1	1	1	3	1	1	1.30
4	CLERKS SERVICES									
	Clerks Services	1510	Permanent Official Records management, Freedom Of Information Requests, Birth/Death/Burial records, licenses & permits							
	Election Services	1515	Election every 4 yrs							
5	PROVINCIAL OFFENCES			1	1	1	1	1	1	1.00
	Provincial Offences	1550	Day to day operations of court, collections of fines, fees, cost & surcharges, revenue net of arnts collected and costs are retained							
6	INFORMATION TECHN.			2	2	1	2	2	1	1.75
	Chief Information Officer	1110	IT Strategic Plan							
	Business Applications	1115	200 business applications 1500 workstations @ 110 network sites, 1,800 telephones, 190 cell phones & 220 blackberries							
	Network and Support	1120								
7	HUMAN RES PLANNING, PERFORMANCE, COMPENSATION			2	2	1	2	2	2	1.85
	H R Administration	1305	resources planning / succession planning, employee performance & development, labour relations, Payroll							
	Health & Safety	1310	Health & Safety, benefits & Rehabilitation, Employee wellness,							

Audit Planning Approach For Program Audits

Risk factors developed to align with Auditor General's role.

<i>Risk Factor</i>	<i>Description</i>
VFM / Savings Potential Score of 1, 2 or 3 x 25% weighting	Potential for cost savings or efficiencies in operations. Key Drivers — 2009 Budget Salaries & Benefits, Contracted Services & 2008 Replacement Cost of Assets. Considers the impact of salaries & benefits, contracted services and the replacement value of tangible capital assets for each program
Materiality Score of 1, 2 or 3 x 25% weighting	Based on the program's net impact on the operating levy . Key Drivers — 2009 Budget Total Expenditures, Total Revenues . Overall impact on the Net Tax Levy with revenues from internal and external sources net of operating expenditures
Control Maturity Score of 1, 2 or 3 x 15% weighting	Based on the inherent risk/opportunity to revenues Key Drivers — 2009 Budget User Fees, Other revenues, Grants provided to other organizations . Collect a \$ or don't lose a \$ = 100% return.
Impact on Priorities Score of 1, 2 or 3 x 15% weighting	Based on current Council interest through interviews Key Driver - Number of mentions by Council of current opportunities for the Auditor General's office to add value to the organization
Complexity Score of 1, 2 or 3 x 10% weighting	Based on equivalent # labour resources Key Drivers - Estimate of the amount of labor resources (equivalent FTE's) required to deliver the program or service to the public
Sensitivity Score of 1, 2 or 3 x 10 % weighting	Based on 2009 Budget Citizen Survey Key Drivers — Derived from the importance and satisfaction ratings provided by the public in the recent 2009 Budget Survey, and number of Media mentions over the last 2 years

Audit Planning Approach For Program Audits

A ranking criteria score provided general timing of audits.

Prioritize

- The audit projects were selected based on the assessed risk ranking, combining all risk factors and prioritizing the higher level risk ranked areas.
- A weighting was applied to each of the risk factors to align with the audit mandate.
- The Audit Plan targets areas where the Auditor General could add value to the City, and takes into account current management actions underway. (Eg. The Winter Control program was being changed)

Audit Planning Approach For Program Audits

Total ranking score provided general timing of audits.

Prioritize

AUDIT UNIVERSE		Risk Scoring Categories						TOTAL RANKING SCORE (Out Of 3)	Rank		
		VFM SAVINGS 25% x Score	MATERIALITY 25% x Score	CONTROL MATURITY 15% x Score	IMPACT ON PRIORITIES 15% x Score	COMPLEXITY 10% x Score	SENSITIVITY 10% x Score				
List Of Auditable Units Based On CGS CostCentre Structure		1	Transit	3	3	3	2	3	2	2.75	1
2	Environmental Services	3	3	3	2	3	1			2.65	2
3	Fire Services	3	3	2	2	3	2			2.60	3
4	Winter Roads Mtce Program	3	3	2	2	2	3			2.60	4
5	Water & Waste Water Linear	3	3	2	2	2	2			2.50	5
6	Housing Services	2	3	3	2	3	2			2.50	6
7	Summer Roads Mtce Program	3	3	1	2	2	3			2.45	7
8	Asset Management Real Estate	3	2	3	3	2	1			2.45	8
9	Asset Management Fleet	3	3	2	2	2	1			2.40	9
10	Parks Services	3	2	2	2	3	2			2.35	10
11	Ont Works Program	2	3	3	1	3	2			2.35	11
12	Engineering Services	2	3	1	3	2	2			2.25	12
13	Water Plants	3	2	1	3	2	2			2.25	13
14	Wastewater Plants	3	2	1	3	2	2			2.25	14
15	Emerg.Serv.Div.	3	2	2	2	3	1			2.25	15
16	Lt Care Senior Serv	3	1	3	1	3	3			2.20	16
17	Water / Wastewater Revenues	1	3	3	3	1	2			2.20	17
18	Community Arena Ctr	3	1	3	2	2	2			2.15	18
19	Community Other Ctr	3	1	3	2	2	2			2.15	19
20	Planning Development	2	2	2	2	2	3			2.10	20
21	Public Libraries	2	2	2	2	3	2			2.10	21
22	Financial Planning & Policy	2	3	1	2	1	2			2.00	22
23	Roads Maintenance Program Other	2	2	1	3	1	3			2.00	23
24	Economic Development	2	2	3	1	2	2			2.00	24
25	Police Services Board	3	3	1	1	1	1			2.00	25

2010 – 2015 Audit Plan

Prioritize

Audit Committee - How we plan and conduct audits 10/25

Selection of
Program
Performance
Audits

Focus
-VFM

(Quality, Timeliness, Efficiency,
Economy, Program Results etc.)

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AUDIT UNIVERSE	ANNUAL AUDIT FOCUS (AUDIT WEEKS)					
	2010	2011	2012	2013	2014	2015
PROGRAM PERFORMANCE AUDITS Determine whether a department service or program operates effectively and economically, and whether risks are managed appropriately.						
Transit	10					
Environmental Services	10					
Fire Services	10					
Winter Roads Mtcce Program		8				
Water & Waste Water Linear		10				
Housing Services			6			
Summer Roads Mtcce Program	8					
Asset Management Real Estate		10				
Asset Management Fleet		10				
Parks Services			10			
Out Works Program				4		
Engineering Services			8			
Water Plants			8			
Wastewater Plants			8			
Emerg. Serv.Div.				6		
Lt Care Senior Serv		10				
Water / Wastewater Revenues			8			
Community Arena Ctr			8			
Community Other Ctr				8		
Planning Development				8		
Public Libraries				8		
Financial Planning & Policy				8		
Roads Maintenance Program Other				8		
Leisure Rec Services				10		
Greater Sudbury Housing Corp			4			
TOTAL PROGRAM PERFORMANCE AUDITS	38	48	60	60	60	60

Audit Planning Approach For Program Audits

Detailed timing of audit projects and reviews

Prioritize

- The detailed timing of audit projects within the year is flexible, and will consider impacts of program staff availability as well as Audit staff availability, and will be refined in the new year.
- The program audit will begin with a high level scan and then a deep dive into selected areas
- Council may request amendments to the Plan with a 2/3 majority vote.
- The Audit Plan will be reviewed annually for continued relevance and adjustments made accordingly.

How we determine what cross-functional audits will be done

Audit Planning For Cross Functional Audits

2010 -2015 Audit Plan

	2010	2011	2012	2013	2014	2015	6 YR TOTAL # WKS
CROSS-FUNCTIONAL AUDITS							
Areas identified as high risk where audit involvement would provide the greatest value. Also provides a presence where Program Audits are not planned for some time.							
Contract Management	6	3	2	2	2	2	17
Timesheets & Payroll	6	3	2	2	2	2	17
Construction Management	5	3	2	2	2	2	16
Payables & Receivables	4	2	2	2	2	2	14
Revenues & Recoveries	4	3	1	1	1	1	11
Procurement	4	3	1	1	1	1	11
Risk Management & Assurance Providers (Legal, Insurance, Asset Recovery)	3	2	1	1	1	1	9
Grant & Funding Expenditures	3	1	1	0	1	1	7
Safeguarding of Assets	1	4	0	1	0	0	6
EMERGING ISSUE AUDITS							
Unforeseen priority projects undertaken at the discretion of the Auditor General.							
Tangible Capital Assets	3	0	0	0	0	0	3
Energy Management	3	0	0	0	0	0	3
Capital Variance & Status Reporting	2	0	0	0	0	0	2
Other Emerging Issue Audits	0	8	8	8	8	8	40
CASH HANDLING AUDITS							
Review cash handling activities to safeguard against risk and loss.							
Cash Handling	2	2	2	2	2	2	12
AUDIT FOLLOWUP REVIEWS							
Monitor the effectiveness of management's actions to address reported risks or operational improvement opportunities.							
Audit Followup	2	4	4	4	4	4	22
EXTERNAL AUDIT SUPPORT							
Coordinated audit efforts with external auditors.							
External Audit Support	1	1	1	1	1	1	6
TOTAL OTHER AUDIT WEEKS	49	39	27	27	27	27	27
ADMINISTRATION							
Training	2	2	2	2	2	2	2
Administration, Stat Holidays, Council / Committee Reporting	7	7	7	7	7	7	7
Vacation	8	8	8	8	8	8	8
TOTAL PLANNED ADMINISTRATIVE WEEKS	17	17	17	17	17	17	17
TOTAL PLANNED AUDIT WEEKS	104	104	104	104	104	104	104



Selection of Cross Functional Audits & Reviews

Focus

- VFM
- Financial
- Governance
- Risk
- Compliance
- Controls
- Integrity

Audit Planning For Cross Functional Audits

Potential impacts are evaluated as we learn about the city

Prioritize

IMPACT MATRIX				
Rating	Descriptor	(A) Damages and Liability	(B) Operational Effects	(C) Reputation
1	Insignificant	- Incur/reduce damages of/by <\$35K - Results in no injuries - Very limited exposure of sensitive information - Very limited loss of physical assets - Very minor, non-permanent environmental damage requiring no clean-up measures	- No or very minor improvement/disruption in services, projects or processes - No or very minor gain/loss of service data - No or very minor cost savings/overruns in delivery of services	- No or very minor impact on client trust - No or very minor media attention
2	Minor	- Incur/reduce damages of/by \$35K - \$200K - Minor, non-permanent environmental damage requiring very limited cleanup efforts - Limited exposure of sensitive information - Minor injuries - Limited loss of physical assets	- Minor improvement/disruption in services, projects or processes - Minor gain/setback in achievement of service objectives - Limited gain/loss of service/service group data - Minor cost savings/overruns in delivery of services	- Minor gain/setback in building client trust - Some favourable/unfavourable media attention - Some favourable/unfavourable observations by review agencies - Minimal improvements suggested by external or internal audit - Threat of lawsuit
3	Moderate	- Incur/reduce damages of/by \$200 K - \$1M - Exposure of limited amount of confidential/ sensitive information - Loss of large, but replaceable physical assets - Serious injuries to public/staff - Moderate environmental damage with moderate clean-up effort required, no permanent damage	- Moderate improvement/disruption in essential services - Some gain/loss of service knowledge - Some over/underachievement of service objectives - Some gain/loss of service data - Moderate cost savings/overruns in delivery of services - Moderate source of additional revenue	- Some gain/loss of client trust - Positive/negative media attention - Praise/criticism by review agencies - Strong recommendations from external or internal audit - Out-of-court settlement
4	Major	- Incur/reduce damages of/by \$1M – \$5M - Loss of significant physical asset - Exposure of significant amount of confidential information - Major environmental damage – extended clean-up required/some permanent damage - Serious injuries to public or staff resulting in some permanent disability	- Significant improvement/disruption in delivery of essential services - Significant gain/loss of service knowledge - Significant over/underachievement of service/service group objectives - Significant gain/loss of service data - Significant cost savings/overruns in delivery of services - Significant source of additional revenue	- Significant gain/loss of client trust - Public/media outcry for removal of departmental official - Strong praise/criticism by review agencies - Strong praise/criticism by external or internal audit - Public trial - Significant increase/decrease in quality of life indicators with resulting impact on City image
5	Extreme	- Incur/reduce damages of/by >\$5M - Loss of key physical assets - Public officials charged criminally - Significant increase/decrease in provincial/federal funding - Irreparable, significant damage to environment - Exposure of critical confidential information - Death and/or significant permanent disability of public or staff	- Unable to perform essential services for extended period - Total loss of service group data - Ability to deliver newly identified essential service >\$5M in cost savings/overruns in delivery of services >\$5M from additional revenue sources	- Public/media outcry for change in administration and council - A Public Inquiry/trial - Very positive/negative public ratings - Very significant increase/decrease in quality of life indicators with resulting impact on City image

Audit Planning For Cross Functional Audits

The likelihood of risks

Prioritize

LIKELIHOOD MATRIX		
Ranking	Likelihood Ranking	Probability Of Occurring
	Rare i.e. the event may occur only in exceptional circumstances	Less than 10%
2	Unlikely i.e. the event could occur at some time	10%-20%
3	Possible i.e. the event should occur at some time	20%-55%
4	Likely i.e. the event will probably occur in most circumstances	55%-90%
	Almost Certain i.e. count on it	90%-100%

LIKELIHOOD RATING					IMPACT RATING				
Almost Certain	M	M	H	C	C	Minor	Moderate	Major	Extreme
Likely	M	M	H	C	C				
Possible	L	M	M	H	H				
Unlikely	L	L	M	H	H				
Rare	L	L	M	M	M				

Audit Planning For Cross Functional Audits

The likelihood of risks

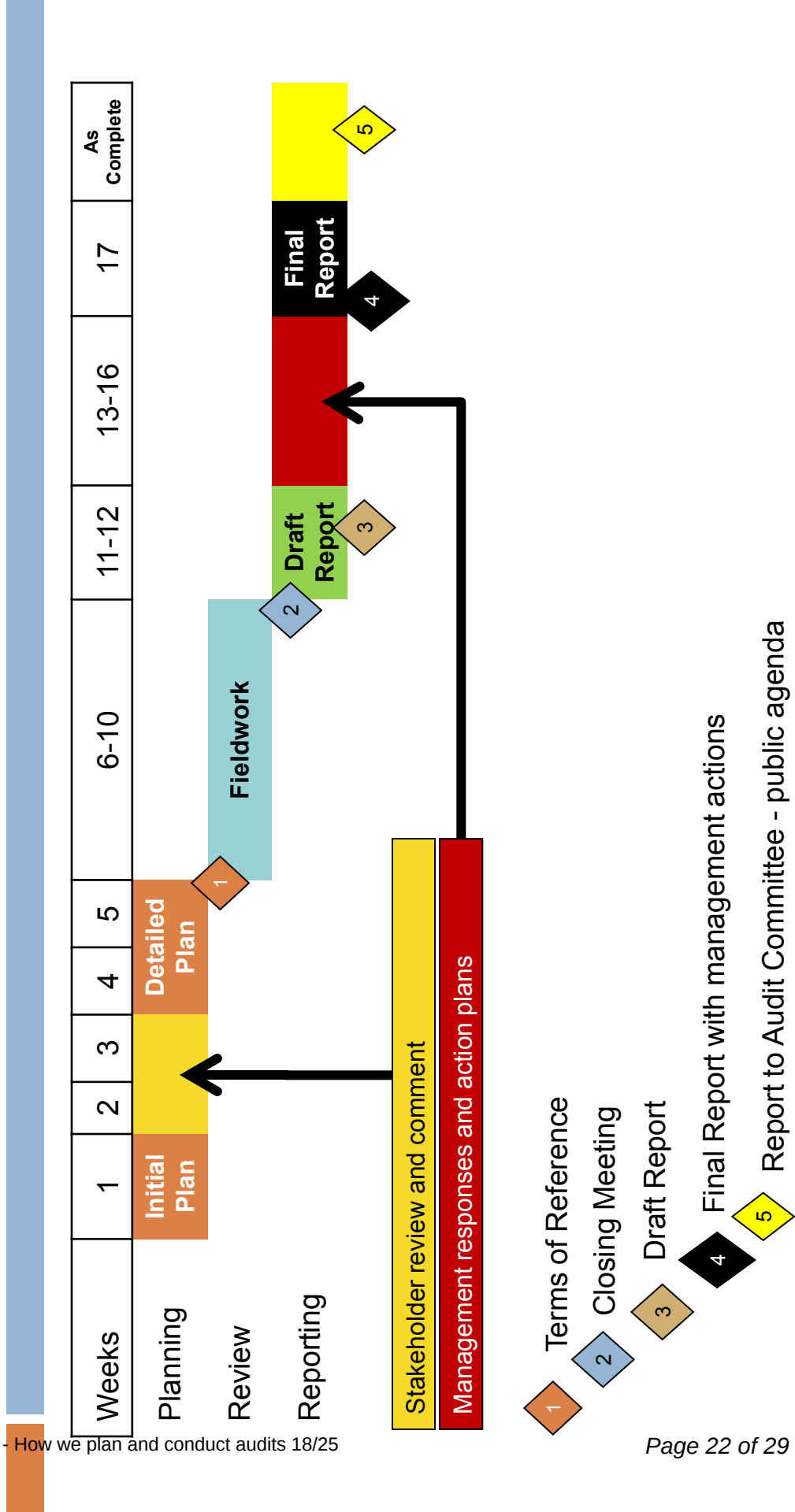
Prioritize

Risk Rating	Descriptor	Required Actions
C	Critical	- Ownership at Council level - Frequent monitoring and updates to Council - Resources (monetary, personnel and other) assigned on priority basis - Mitigation plan developed and implemented immediately - Highly effective controls and strategies required - Detailed Contingency Plan developed in the case where the mitigation strategy does not succeed
H	High	- Ownership at the Senior Management Level but may be delegated to next level in the Business unit for management of the plan - Action plan developed within 3 months and implemented within next month - Should become part of the Business Unit annual and long term plans. - Monthly reporting to business unit management and quarterly updates to Council as part of risk update
M	Moderate	- Ownership at Business Unit management level - May be delegated to area management as appropriate - Action plan developed within as part of annual plan process - Should become part of the Business Unit annual and long term plans. - Reporting and monitoring through normal business management systems – monthly or quarterly reports - Contingency plan developed for all risk events. Quality and detail of the plan should reflect the impact level and likelihood assumptions.
L	Low	- Ownership at area management level - Action plan developed within as part of annual plan process - Contingency plan developed for all risk events. Quality and detail of the plan should reflect the impact level and likelihood assumptions.

How we conduct an audit

Audit Process

Typical Audit Project Timeline (when all goes well)

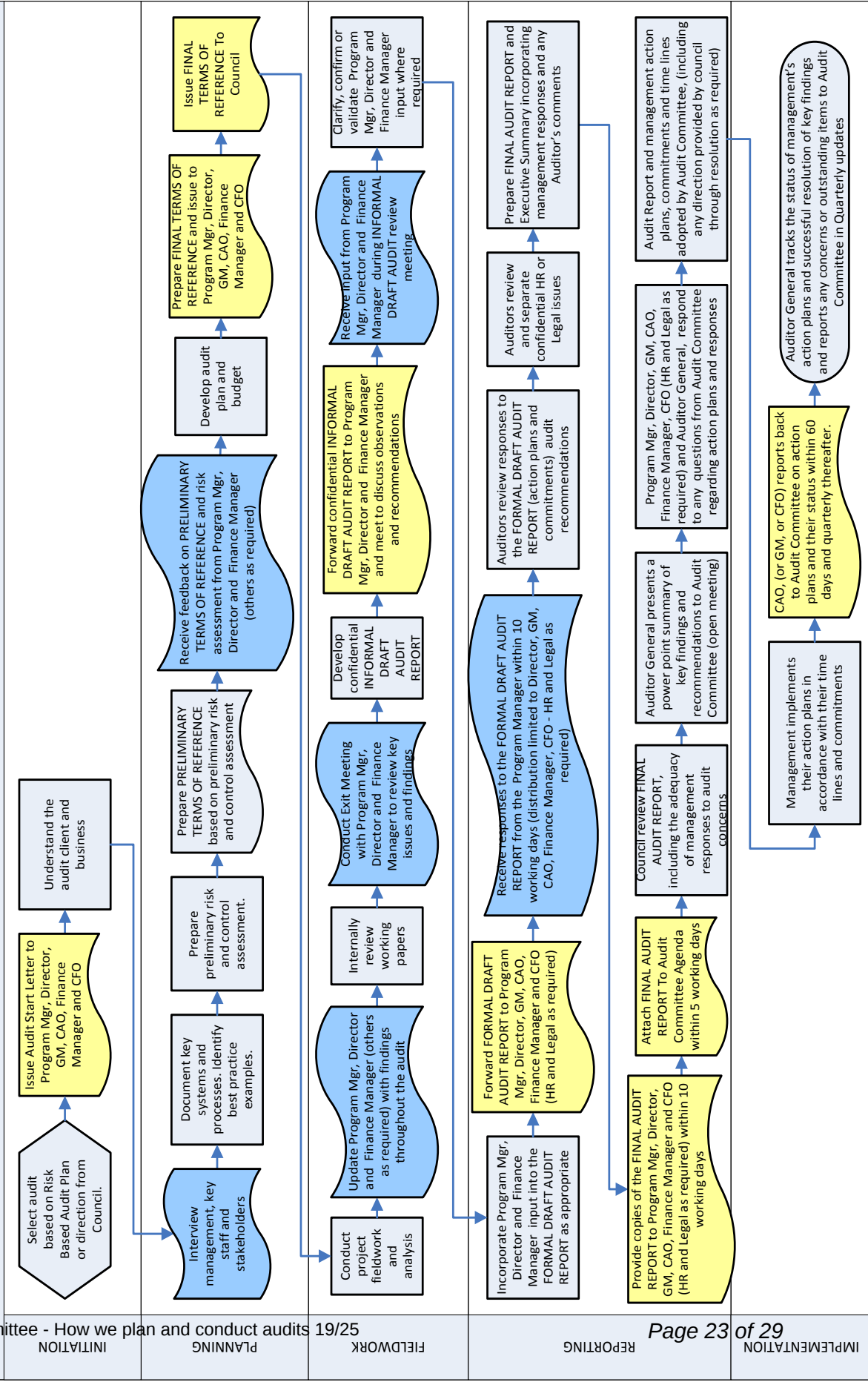


Audit Process

LEGEND:

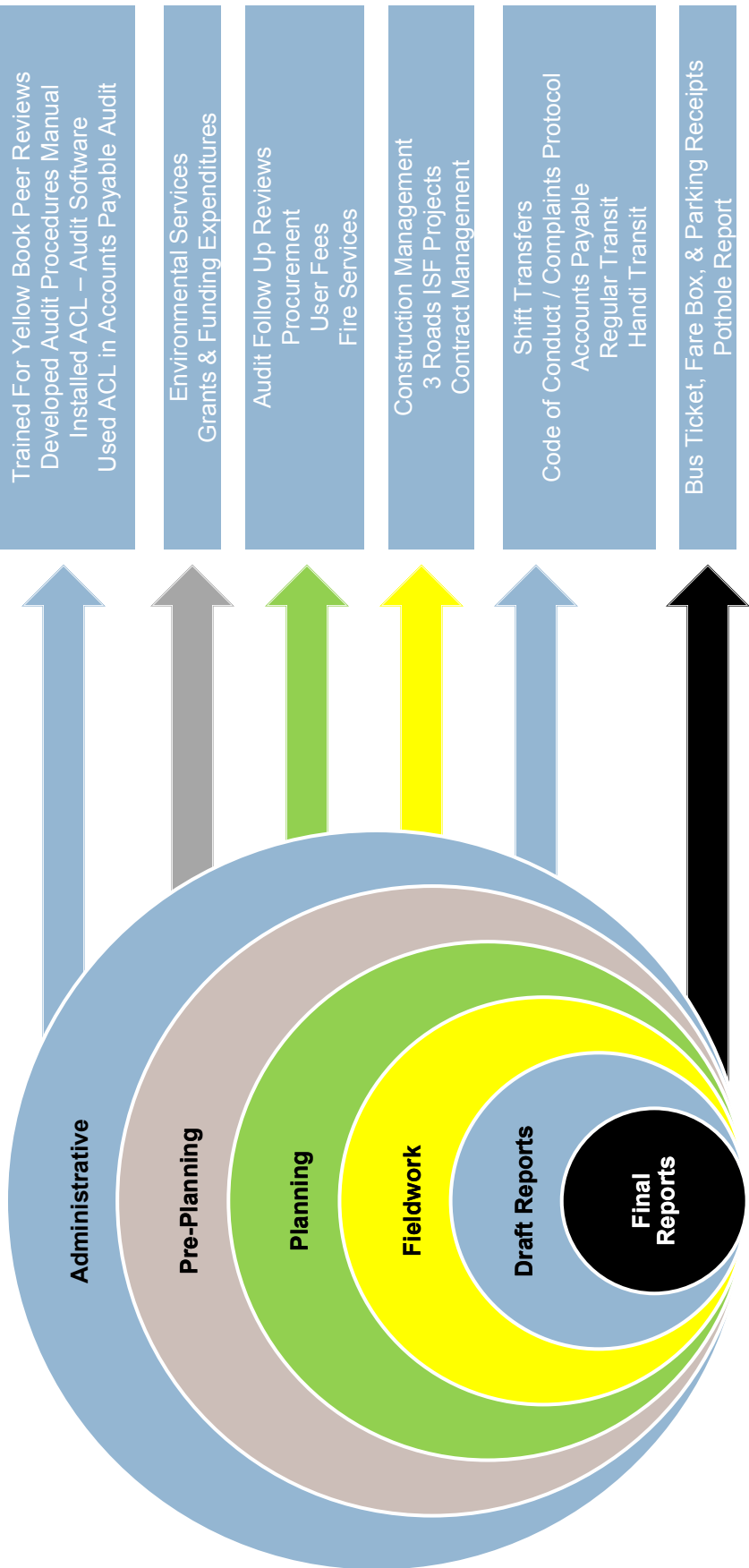
Documents
issued

Management
input /
Feedback



What We Did In 2010

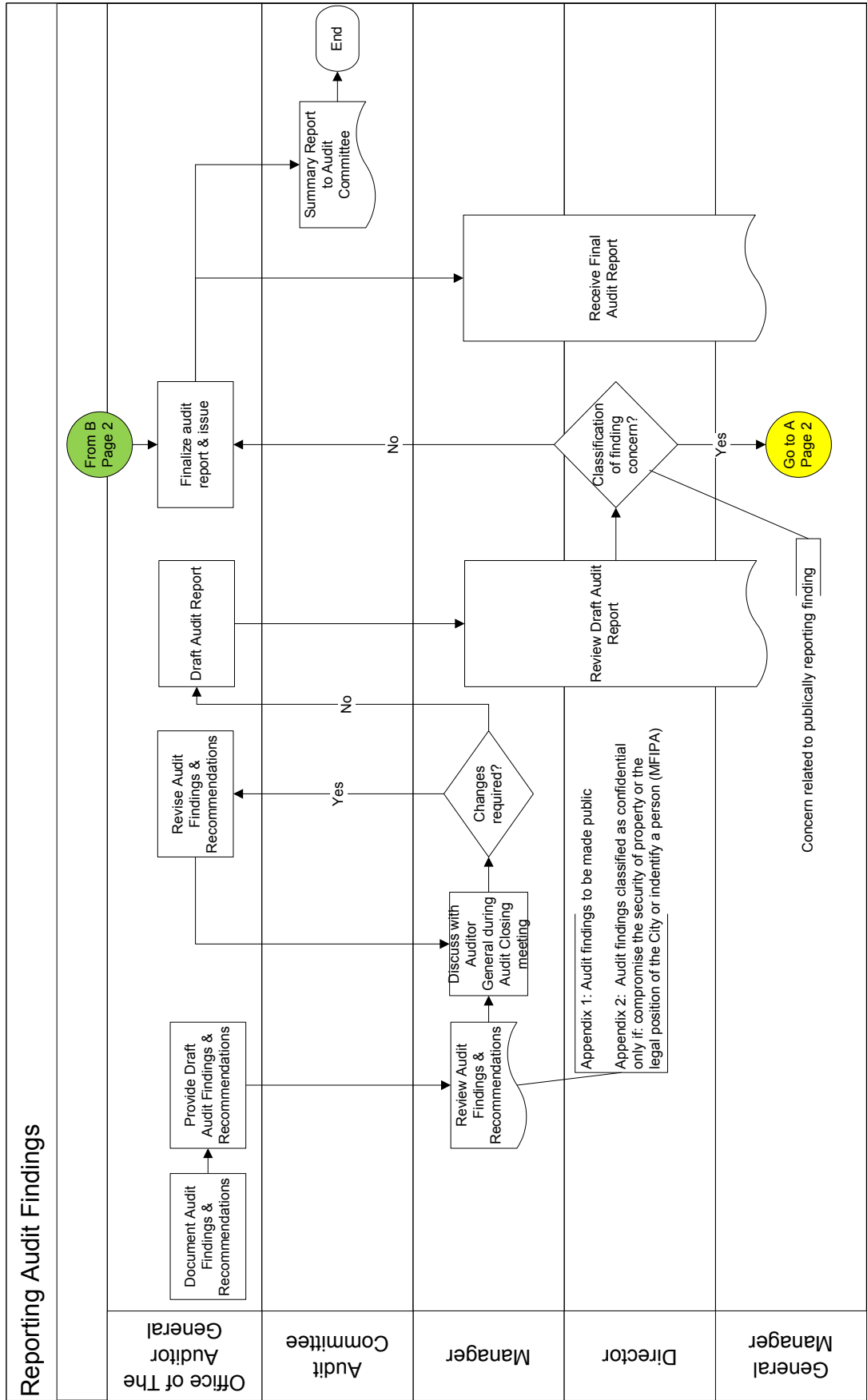
Council approval to begin auditing was granted, and the “Pothole Audit was initiated on February 01, 2010



Audit Process

What happens during an audit?

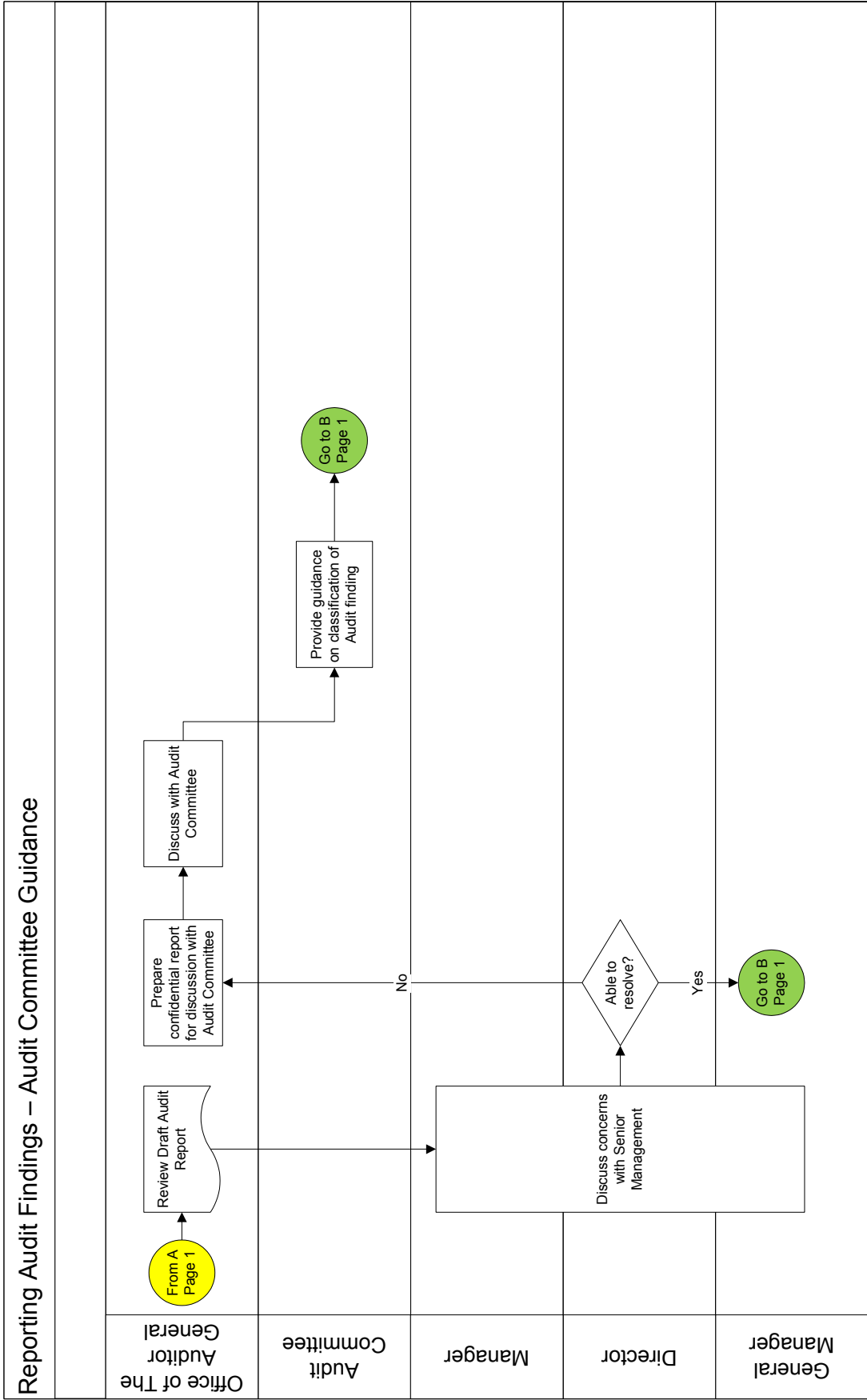
Audit Phase



Audit Process

What happens during an audit?

Audit Phase



Progress to date with the audit plan

Audit - 2010 Plan Status

<u>Program Audits</u>	<u>Scope</u>		<u>Audit Stage</u>
Transit Services	Regular Transit		Draft Report
Fire Services	Handi Transit		Draft Report
Environmental Services	Fire Services		Planning
	Environmental Services		Pre-Planning
<u>Cross-Functional Audits</u>			
Contract Management	Transit Ticket Sales Contract		Fieldwork
Timesheet & Payroll	Transit Shift Transfers		Draft Report
Construction Management	Roads Warranty & Acceptance		Fieldwork
Payables & Receivables	Accounts Payable		Draft Report
Revenues & Recoveries	User Fees & Recoveries		Planning
Procurement	Selection Criteria & Disclosures		Planning
Risk Management & Assurance Providers	Codes of Conduct, Complaints Protocol		Draft Report
Grants & Funding Expenditures	CIP, NIP, Discounts, Fees Waived		Pre-Planning
Safeguarding of Assets	Roads – Grindings		Fieldwork
<u>Cash Handling</u>			
Transit & Parking Cash Offices	Bus Ticket, Fare Box, & Parking Receipts		Final Report
<u>Emerging Issues</u>			
Roads Miscellaneous Winter Maintenance	2008-2009 Winter Pothole Season		Final Report
Contract Management & Invoice Payment	3 ISF Projects – VFM & Control		Fieldwork
<u>Audit Followup</u>			
Roads Miscellaneous Winter Maintenance	Implementation Status of Management		Planning
Transit & Parking Cash Offices	Action Plans		Planning

QUESTIONS?