Vision: The City of Greater Sudbury is a growing, world-class community bringing talent, technology and a great northern lifestyle together.

Vision: La Ville du Grand Sudbury est une communauté croissante de calibre international qui rassemble les talents, les technologies et le style de vie exceptionnel du Nord.

# **Agenda** Ordre du jour

## Councillor / Conseiller **Doug Craig**

Chair / Président(e)

## Councillor / Conseiller **Jacques Barbeau**

Vice-Chair / Vice-président(e)



meeting to be held qui aura lieu

For the Pour la réunion du Policy Committee Comité des politiques

Wednesday, November 18th, 2009

mercredi 18<sup>e</sup> novembre 2009

at 6:00 pm à 18h 00

Council Chamber, Tom Davies Square dans la Salle du Conseil, Place Tom Davies





# POLICY COMMITTEE AGENDA

For the 50<sup>th</sup> Policy Committee Meeting to be held on **Wednesday**, **November 18**, **2009 Council Chamber**, **Tom Davies Square** at **6:00** pm

## **COUNCILLOR DOUG CRAIG, CHAIR**

Jacques Barbeau, Vice-Chair

#### (PLEASE ENSURE CELL PHONES AND PAGERS ARE TURNED OFF)

The Council Chamber of Tom Davies Square is accessible to persons with disabilities. Please speak to the City Clerk prior to the meeting if you require a hearing amplification device. Persons requiring assistance are requested to contact the City Clerks Office at least 24 hours in advance of the meeting if special arrangements are required. Please call (705) 674-4455, extension 2471. Telecommunications Device for the Deaf (TTY) (705) 688-3919. Copies of Agendas can be viewed at www.greatersudbury.ca/agendas/.

<u>DECLARATIONS OF PECUNIARY INTEREST AND THE GENERAL NATURE</u>
THEREOF

**OPENING REMARKS - COUNCILLOR FRANCES CALDARELLI, WARD 10** 

#### **COMMUNITY DELEGATIONS**

- South End Community Action Network (SE CAN) Update (ELECTRONIC PRESENTATION) (FOR INFORMATION ONLY)
  - Eva Carissimi, Chair, South End Community Action Network

(This presentation will provide an overview of the SE CAN history, volunteers, CAN boundaries and areas that are being worked on with some highlights of work completed or in progress.)

- 2. Update on Northern Ontario School of Architecture (ELECTRONIC PRESENTATION) (FOR INFORMATION ONLY)
  - Dominic Giroux, President, Laurentian University
- 3. Film Produced by the Junction Creek Stewardship Committee (ELECTRONIC PRESENTATION) (FOR INFORMATION ONLY)
  - Sarah Woods, Coordinator, Junction Creek Stewardship Committee

(This film aims to educate the public about Sudbury's past and the importance of community participation in regreening Sudbury and restoring Junction Creek. The film premiered at Cinefest in Sudbury on September 26, 2009 and lasts approximately fourteen minutes.)

#### **PRESENTATIONS**

- 4. Laurentian Track Update (ELECTRONIC PRESENTATION) (FOR INFORMATION ONLY)
  - Chris Gore, Manager of Volunteerism & Community Development
- Ward 10 Capital Improvement Projects (ELECTRONIC PRESENTATION) (FOR INFORMATION ONLY)
  - Robert M. Falcioni, P. Eng., Director of Roads and Transportation Services
  - Nick Benkovich, Director of Water/WasteWater Services

(Electronic presentation outlining 2009 Ward 10 Capital Improvement Projects and those that are proposed for 2010.)

- 6. Infrastructure Stimulus Fund Construction Update (ELECTRONIC PRESENTATION) (FOR INFORMATION ONLY)
  - David Shelsted, P.Eng, Roads Engineer

#### CORRESPONDENCE FOR INFORMATION

## **REFERRED & DEFERRED MATTERS**

#### **MANAGERS' REPORTS**

7. Report dated September 24, 2009 from the Manager of Business Development regarding Industrial Land Infrastructure Assessments.

9 - 12

## (RECOMMENDATION PREPARED)

(Staff in Greater Sudbury Development Corporation, working with Engineering, wish to access funding from the Industrial Park Reserve Fund to engage a consultant to perform preliminary assessments, or conceptual/preliminary designs, for all major industrial areas across Greater Sudbury - private and public - in order to determine the extent and cost of infrastructure upgrades needed at an order of magnitude level under current Engineering Design Guidelines.)

## **MOTIONS**

#### <u>ADDENDUM</u>

## **CITIZEN PETITIONS**

## **COMMUNITY INPUT FOR WARD 10**

## **CLOSING REMARKS - COUNCILLOR FRANCES CALDARELLI, WARD 10**

## **ANNOUNCEMENTS**

## **NOTICES OF MOTION**

## 9:00 P.M. Adjournment (Recommendation Prepared)

(Two-thirds majority required to proceed past 9:00 pm)

Councillor Doug Craig Chair

Franca Bortolussi Council Secretary



## COMITÉ DES POLITIQUES ORDRE DU JOUR

Pour la 50<sup>e</sup> réunion du Comité des politiques qui aura lieu le 18 novembre 2009 dans la Salle du Conseil, Place Tom Davies, à 18h 00

## **CONSEILLER DOUG CRAIG, PRÉSIDENT(E)**

Jacques Barbeau, Vice-président(e)

## VEUILLEZ ÉTEINDRE LES TÉLÉPHONES CELLULAIRES ET LES TÉLÉAVERTISSEURS) La salle du

La salle du Conseil de la Place Tom Davies est accessible pour les personnes handicapées. Si vous désirez obtenir un appareil auditif, veuillez communiquer avec la greffi re municipale, avant la réunion. Les personnes qui prévoient avoir besoin d'aide doivent s'adresser au bureau du greffier municipal au moins 24 heures avant la réunion aux fins de dispositions spéciales. Veuillez composer le 705-674-4455, poste 2471; appareils de télécommunications pour les malentendants (ATS) 705-688-3919. Vous pouvez consulter l'ordre du jour à l'adresse www.greatersudbury.ca/agendas/.

## DÉCLARATION D'INTÉRÊTS PÉCUNIAIRES ET LEUR NATURE GÉNÉRALES

<u>ALLOCUTION D'OUVERTURE - LA CONSEILLÈRE FRANCES CALDARELLI,</u> QUARTIER 10\_

## **DÉLÉGATIONS DE LA COMMUNAUTÉ**

 Compte rendu sur le Réseau d'action communautaire du secteur sud (RACSS) (PRÉSENTATION ÉLECTRONIQUE) (A TITRE D'INFORMATION) Eva Carissimi, présidente du RAC du secteur sud

Compte rendu sur le Réseau d'action communautaire du secteur sud (RACSS) (Cette présentation comportera un survol de l'histoire du RACSS, de ses bénévoles, de ses limites et des domaines où il oeuvre avec certains faits saillants des travaux achevés ou en cours.)

- Compte rendu sur l'École d'architecture du Nord de l'Ontario (PRÉSENTATION ÉLECTRONIQUE) (A TITRE D'INFORMATION)
  - Dominic Giroux, recteur de l'Université Laurentienne
- 3. Film produit par le Comité d'intendance du ruisseau Junction (PRÉSENTATION ÉLECTRONIQUE) (A TITRE D'INFORMATION)
  - Sarah Woods, coordonnatrice du Comité d'intendance du ruisseau Junction

(Ce film vise à sensibiliser le public au passé de Sudbury et à l'importance de la participation de la communauté au reverdissement de Sudbury et de la restauration du ruisseau Junction. La première de ce film a eu lieu lors du Cinéfest à Sudbury le 26 septembre 2009 et ce film dure environ quatorze minutes.)

## PRÉSENTATIONS ET EXPOSÉS

- 4. Compte rendu sur la piste de l'Université Laurentienne (PRÉSENTATION ÉLECTRONIQUE) (A TITRE D'INFORMATION)
  - Chris Gore, gestionnaire des partenariats communautaires
- 5. Projets d'amélioration des immobilisations de 2009 dans le quartier 10 (PRÉSENTATION ÉLECTRONIQUE) (A TITRE D'INFORMATION)
  - Robert M. Falcioni, ing., directeur des Routes et des Transports
  - Nick Benkovich, directeur des Services des eaux et des eaux usées

(Présentation électronique donnant les grandes lignes des projets d'amélioration des immobilisations de 2009 dans le quartier 7 et de ceux qui sont proposés pour 2010.)

- 6. Compte rendu sur les travaux Fonds de stimulation de l'infrastructure (PRÉSENTATION ÉLECTRONIQUE) (A TITRE D'INFORMATION)
  - David Shelsted, ing., ingénieur des routes

## **CORRESPONDANCE À TITRE DE RENSEIGNEMENTS SEULEMENT**

## QUESTION RENVOYÉES ET REPORTÉES

#### RAPPORTS DES GESTIONNAIRES

 Rapport de la gestionnaire de l'Expansion commerciale, daté du 24 septembre 2009 portant sur Évaluations de l'infrastructure des terres industrielles. (RECOMMANDATION PRÉPARÉE) 9 - 12

(Le personnel de la Société de développement du Grand Sudbury, travaillant de concert avec l'Ingénierie, désire accéder à des fonds du Fonds de réserve des parcs industriels pour engager un expert-conseil afin d'effectuer des évaluations préliminaires ou des études de définition/avant-projets sommaires, pour tous les principaux secteurs industriels dans l'ensemble du Grand Sudbury - privés et publics - afin de déterminer l'ampleur et le coût des améliorations d'infrastructure nécessaires à un niveau d'ordre de grandeur conforme au lignes directrices actuelles en matière d'ingénierie.)

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#### **ADDENDA**

## PÉTITIONS DE CITOYENS

## COMMENTAIRES ET SUGGESTION COMMUNAUTAIRES POUR LE QUARTIER 10

## <u>ALLOCUTION DE FERMETURE DE LA CONSEILLÈRE FRANCES CALDARELLI,</u> QUARTIER 10

#### **ANNONCE**

#### **AVIS DE MOTION**

## Levée de la séance à 21 H 00 (Recommendation Préparée)

(Une majorité des deux tiers est requise pour poursuivre la réunion après 21h 00.)

Le Conseiller Doug Craig, Président Franca Bortolussi, Secrétaire du conseil



## **Request for Decision**

#### **Industrial Land Infrastructure Assessments**

Presented To: Policy Committee

Presented: Wednesday, Nov 18, 2009

Report Date Thursday, Sep 24, 2009

Type: Managers' Reports

## Recommendation

WHEREAS the municipality has a role to play in monitoring and promoting the community's inventory of serviced industrial land and ensuring that there is an adequate supply of land for investment opportunities, and

WHEREAS there is now a potential shortage of serviced industrial land in certain areas of the community, and

WHEREAS in these challenging economic times, it's appropriate for the city to play a lead role in ensuring the long term supply of industrial land, and

WHEREAS the Greater Sudbury Development Corporation Board of Directors approved an Industrial Land Policy later endorsed by Council, and

WHEREAS there exists a number of industrial areas facing municipal infrastructure challenges such as inadequate fire flows and water capacity, and lack of downstream wastewater capacity, and

## Signed By

#### Report Prepared By

Jean-Mathieu Chenier Business Development Officer Digitally Signed Nov 12, 09

#### **Division Review**

Helen Mulc

Manager of Economic Development. Digitally Signed Nov 12, 09

#### **Recommended by the Department**

Bill Lautenbach General Manager of Growth and Development Digitally Signed Nov 12, 09

#### Recommended by the C.A.O.

Doug Nadorozny Chief Administrative Officer Digitally Signed Nov 12, 09

WHEREAS the public- and private-sector industrial land owners and developers have a role to play in policy decisions and investment in infrastructure pertaining to industrial development, and

WHEREAS the Greater Sudbury Development Corporation directed staff to develop applications for funding from senior levels of government to assist in the preliminary assessment of under-serviced industrial areas within the City of Greater Sudbury in order to determine the feasibility and potential cost of such developments, and

WHEREAS the proposed budget includes a contribution by the municipality towards the completion of the industrial land infrastructure assessments not to exceed \$475,000,

THEREFORE be it resolved that the Council of the City of Greater Sudbury endorse the review of underserviced industrial areas in Greater Sudbury and authorize the municipality's share of the funding from the Industrial Park Reserve Fund.

## **Finance Implications**

If approved, \$475,000 will be set aside as committed for this project leaving a balance of \$2.25 million in the Industrial Land Reserve Fund.

## **Background**

Given Greater Sudbury's strong industrial base, the designation of sufficient lands to accommodate existing and potential industrial uses is essential. The adequate provision of industrial/employment lands, including the creation of additional Industrial or Research Parks, is closely aligned with the City's long-term strategic planning goals related to economic development.

The Official Plan identifies two broad industrial designations, General Industrial and Heavy Industrial, which are established to support economic activity in the industrial sector. General Industrial includes activities such as manufacturing and processing facilities, while the Heavy Industrial designation encompasses core infrastructure needs such as water and wastewater treatment plants and landfill sites, as well as heavy industrial uses such as fuel depots, cement plants and salvage yards, for example.

According to Business Facilities Magazine, one of the most important industrial real estate trends is the concept of "shovel-ready" or "deal-ready" sites. Many states, regions and communities in the U.S. have established programs to help them identify and certify sites as "ready for development." Although no two programs are identical, they all have a common goal: to assist companies looking to build new facilities by performing some of the work and due diligence for them. In addition, the process allows the community to gain a better understanding about their own available sites before companies inquire about developing the property.

In order to remain competitive in attracting businesses, communities have to be proactive with their land use policies, infrastructure capacity and overall data and asset management, and the dissemination of such important information.

From a land use perspective, ensuring that there is an adequate supply and variety of industrial land throughout the municipality creates a welcoming environment for prospective new businesses and expanding local companies. Based on the review of existing industrial land within the City of Greater Sudbury, there is a significant amount of appropriately zoned industrial land in this community; however, the majority of this land is not 'shovel-ready'.

Downloading of fiscal responsibilities onto municipalities has fostered an environment of infrastructure deficits across Ontario. This is amplified for a vast amalgamated community such as Greater Sudbury. While there are some industrial areas that have the capacity to expand from a municipal infrastructure perspective, there exists many areas that are not only hindered from expanding, but the existing services are inadequate as they do not meet ever stringent guidelines. One of Greater Sudbury's objectives as a municipality is to ensure the availability of adequate infrastructure that will enable the community to attract new businesses to Greater Sudbury and promote the expansion of existing local companies.

## **Project Objectives**

Staff in the GSDC recently performed an extensive review of the community's private and public industrial land inventory. Our research revealed that although there is a supply of industrially-zoned land throughout most parts of the City, there is a very limited supply of adequately serviced 'shovel-ready' land for

employment uses. The extent of this initial research as it pertained to the municipal infrastructure was limited to generalizations about the state of the infrastructure. For example, working with Engineering staff, we were able to determine that a given industrial area may appear to have an adequate amount of water to meet fireflow requirements for the existing users. However when adding new water users, the system is put under stress and may not meet fireflow requirements. As a result, the water distribution system and/or sanitary sewer system may require upgrades to increase their capacity to meet the increased demand.

When a new development is proposed, an application is submitted to the City's Engineering Department to determine the available capacity within the water distribution system, as well as for the sanitary sewer collection system. This evaluation is accomplished by running a water model, with additional calculations in the case of sanitary sewer. In addition to modeling, the evaluation also relies on the past experience of staff in the Engineering Department who are familiar with the water and sanitary sewer systems. Staff also review historical design reports on the entire infrastructure system from the source of the water supply upstream at one end, to the destination of the wastewater downstream at the other end.

Engineering staff will be required to perform the models and provide data but aspects of the various design and costing stages are typically outsourced. The preliminary assessements, or conceptual/preliminary designs, will help determine the extent and cost of infrastructure upgrades needed at an order of magnitude level in preparation for the potential development of 'shovel-ready' sites.

The second aspect of the report involves a realistic projection of the potential development that might occur in the given industrial areas with adequate infrastructure. These market analyses will provide information on the types of developments that will generate the most significant economic impact.

## **Project Activities and Timelines**

The proposed project involves the hiring of a consultant or consultants to undertake the activities outlined below and is expected to take 12-14 months to complete.

- Perform conceptual designs for every main industrial/employment area throughout the City of Greater Sudbury. The conceptual design work will provide the municipality with the potential cost for developing or upgrading the infrastructure associated with these areas at an order of magnitude level.
- Proceed with more detailed preliminary designs, where warranted, to allow the municipality to perform some of the necessary pre-development work needed on the industrial sites where the costs may be feasible for development.
- Obtain projections on potential job creation and tax assessment revenue as a result of developing/upgrading these employment lands.
- Other related activities within the allotted budget.

## **Project Costs**

Activity	Estimated Cost
Conceptual Designs	\$340,000
Preliminary Designs	\$270,000
Site Specific Potential Job & Assessment Growth	\$93,600
Overall Potential Job & Assessment Growth	\$46,400
Total	\$750,000

## **Project Financing**

Amount	% of Total
\$475,000	63%
\$225,000	30%
\$50,000	7%
\$750,000	100%
	\$475,000 \$225,000 \$50,000

## **Project Summary**

The project involves hiring a consultant to work with City staff and review the state and capacity of municipal infrastructure in all major industrial/employment areas in order to determine the potential cost to strategically update/upgrade these areas over time. Another important component is the analysis of potential job and tax assessment growth that may occur as a result of infrastructure investments in industrial/employment lands.

In the review of the Economic Strategic Plan, survey respondents clearly indicated the need for infrastructure improvement. While Council has recently made some significant investments in the City's infrastructure - particularly in road improvements - adequate capacity in the water and wastewater infrastructure for new and existing employment areas is the underpinning for the successful economic development of the community.

The proposed industrial/employment land infrastructure assessment is a necessary first step in determining the scope and cost of work that may be needed to increase capacity in the City's infrastructure to accommodate existing and future development opportunities. Together with the projected potential job and tax assessment growth analyses, the proposed report may also assist the municipality with accessing other sources of funding for actual infrastructure capital.

The potential investment opportunities would benefit many stakeholders, the municipality being only one. For example, there are existing business owners within developed areas that are restricted from expanding due to inadequate capacity within the municipal infrastructure. There are other areas where a vacant land owner cannot develop for the same reason or because municipal services are not even present in the area.

The municipality's share of financing for the project would come from the Industrial Park Reserve Fund with the remaining funding coming from senior levels of government.