

# SPECIAL CITY COUNCIL AGENDA

### Special City Council Meeting **Monday, December 21, 2020** Tom Davies Square - Council Chamber / Electronic Participation

# MAYOR BRIAN BIGGER, CHAIR

### Immediately following the Finance & Administration Committee meeting of December 21, 2020.

Please be advised that if you make a presentation, speak or appear at the meeting venue during a meeting, you, your comments and/or your presentation may be recorded and broadcast.City of Greater Sudbury Council and Committee Meetings are accessible and are broadcast publically online and on television in real time and will also be saved for public viewing on the City's website at: https://agendasonline.greatersudbury.ca.

By submitting information, including print or electronic information, for presentation to City Council or Committee you are indicating that you have obtained the consent of persons whose personal information is included in the information to be disclosed to the public.

Your information is collected for the purpose of informed decision-making and transparency of City Council decision-making under various municipal statutes and by-laws and in accordance with the *Municipal Act, 2001, Planning Act, Municipal Freedom of Information and Protection of Privacy Act* and the City of Greater Sudbury's *Procedure By-law.* 

For more information regarding accessibility, recording your personal information or live-streaming, please contact Clerk's Services by calling 3-1-1 or emailing clerks@greatersudbury.ca.

## MOMENT OF SILENT REFLECTION

## ROLL CALL

## **DECLARATIONS OF PECUNIARY INTEREST AND THE GENERAL NATURE THEREOF**

## MATTERS ARISING FROM THE FINANCE AND ADMINISTRATION COMMITTEE

#### December 8, 2020

Council will consider, by way of one resolution, resolutions FA2020-76 to FA2020-80 and FA2020-82 to FA2020-83, all of which are found at https://agendasonline.greatersudbury.ca/?pg=agenda&action=navigator&id=1520&lang=en. Any questions regarding the resolutions should be directed to Councillor Jakubo, Chair, Finance and Administration Committee.

#### December 21, 2020

Council will consider, by way of one resolution, Finance and Administration Committee resolutions, which will be posted online following the meeting. Any questions regarding these resolutions should be directed to Councillor Jakubo, Chair, Finance and Administration Committee.

# **REGULAR AGENDA**

#### **MANAGERS' REPORTS**

R-1. Report dated December 17, 2020 from the Executive Director of Strategic Initiatives, Communication and Citizen Services regarding Investing in Canada Infrastructure Program: COVID-19 Resilience Stream.

#### (RESOLUTION PREPARED)

(This report provides a recommendation regarding a project funding opportunity and seeks Council approval of the projects to be submitted for funding consideration.)

#### **BY-LAWS**

Draft by-laws are available for viewing a week prior to the meeting on the City's website at: https://agendasonline.greatersudbury.ca. Approved by-laws are publically posted with the meeting agenda on the day after passage.

#### The following By-Laws will be read and passed:

2020-181 A By-Law of the City of Greater Sudbury to Authorize Grants Under the Town Centre Community Improvement Plan

Planning Committee Resolution #PL2020-73

(This By-law authorizes grants under the Town Centre Community Improvement Plan and authorizes the General Manager of Growth and Infrastructure Services to sign grant agreements with the recipient of the grants.)

Due to a clerical error in the description and annotation of By-law 2020-181 on the December 15, 2020 City Council Agenda, this by-law is being re-included for passage with the correct information.

8 - 14

2020-193 A By-law of the City of Greater Sudbury to Confirm the Proceedings of Council at its Special Meeting of December 21st, 2020

2020-194 A By-law of the City of Greater Sudbury to Amend By-Law 2018-45 being a **15 - 17** By-law of the City of Greater Sudbury to Establish a Water and Wastewater Policy and Water and Wastewater Rates and Charges in General and for Special Projects

(This by-law amends By-law 2018-45 to incorporate rate increases.)

Report dated December 17, 2020 from the General Manager of Corporate Services regarding Amend Water Wastewater Policy and Rate By-law.

#### **MEMBERS' MOTIONS**

#### ADDENDUM

#### **CIVIC PETITIONS**

#### **QUESTION PERIOD**

#### ADJOURNMENT



# RÉUNION EXTRAORDINAIRE DU CONSEIL MUNICIPAL ORDRE DU JOUR

Réunion du Réunion extraordinaire du Conseil municipal **21 décembre 2020** Place Tom Davies - Salle du Conseil / participation électronique

# **MAIRE BRIAN BIGGER, PRÉSIDENT(E)**

Tout de suite après la réunion du Comité des finances et de l'administration prévue pour le 21 décembre 2020.

Les réunions du Conseil de la Ville du Grand Sudbury et de ses comités sont accessibles et sont diffusés publiquement en ligne et à la télévision en temps réel et elles sont enregistrées pour que le public puisse les regarder sur le site Web de la Ville à l'adresse https://agendasonline.greatersudbury.ca.

Sachez que si vous faites une présentation, si vous prenez la parole ou si vous vous présentez sur les lieux d'une réunion pendant qu'elle a lieu, vous, vos commentaires ou votre présentation pourriez être enregistrés et diffusés.

En présentant des renseignements, y compris des renseignements imprimés ou électroniques, au Conseil municipal ou à un de ses comités, vous indiquez que vous avez obtenu le consentement des personnes dont les renseignements personnels sont inclus aux renseignements à communiquer au public

Vos renseignements sont recueillis aux fins de prise de décisions éclairées et de transparence du Conseil municipal en vertu de diverses lois municipales et divers règlements municipaux, et conformément à la *Loi de 2001 sur les municipalités,* à la *Loi sur l'aménagement du territoire,* à la *Loi sur l'accès à l'information municipale et la protection de la vie privée* et au *Règlement de procédure* de la Ville du Grand Sudbury.

Pour obtenir plus de renseignements au sujet de l'accessibilité, de la consignation de vos renseignements personnels ou de la diffusion en continu en direct, veuillez communiquer avec le Bureau de la greffière municipale en composant le 3-1-1 ou en envoyant un courriel à l'adresse clerks@grandsudbury.ca.

## MOMENT DE SILENCE

## APPEL NOMINAL

# DÉCLARATION D'INTÉRÊTS PÉCUNIAIRES ET LEUR NATURE GÉNÉRALES

## QUESTIONS DÉCOULANT DE LA RÉUNION DU COMITÉ DES FINANCES ET DE L'ADMINISTRATION

#### Le 8 décembre, 2020

Le Conseil municipal étudiera, par voie d'une résolution, les résolutions FA2020-76 à FA2020-80 et FA2020-82 à FA2020-83, qui se trouve à https://agendasonline.greatersudbury.ca/?pg=agenda&action=navigator&id=1520&lang=en. Toute question concernant ces résolutions devrait être adressée au Conseiller Jakubo, président du Comité des finances et de l'administration.

#### Le 21 décembre, 2020

Le Conseil municipal étudiera, par voie d'une résolution, les résolutions du Comité des finances et de l'administration qui seront affichées après la réunion. Toute question concernant ces résolutions devrait être adressée au Conseiller Jakubo, président du Comité des finances et de l'administration.

# Ordre du jour régulier

#### **RAPPORTS DES GESTIONNAIRES**

R-1. Rapport Directeur administratif des Initiatives stratégiques, des Communications et des Services aux citoyens, daté du 17 décembre 2020 portant sur Programme d'infrastructure Investir dans le Canada: Volet de résilience COVID-19. (RÉSOLUTION PRÉPARÉE)

(Ce rapport décrit une possibilité de financement d'immobilisations et demande l'approbation du Conseil municipal quant aux projets à présenter aux fins de considération.)

## **RÈGLEMENTS**

Les membres du public peuvent consulter les projets de règlement municipal une semaine avant la réunion sur le site Web de la Ville à l'adresse https://agendasonline.greatersudbury.ca. Les règlements municipaux approuvés sont affichés publiquement avec l'ordre du jour de la réunion le lendemain de leur adoption.

#### Les règlements suivants seront lus et adoptés :

2020-181 Règlement de la Ville du Grand Sudbury autorisant des subventions dans le cadre du Plan d'améliorations communautaires pour les centres-villes

Résolution no PL2020-73 du Comité de planification

(Ce règlement municipal autorise des subventions dans le cadre du Plan d'améliorations communautaires pour les centres-villes et autorise le directeur général de la Croissance et de l'Infrastructure à signer les ententes de subventions avec les bénéficiaires des subventions.)

À cause d'une erreur de transcription dans la description et l'annotation du règlement municipal 2020-181 à l'ordre du jour de la réunion du Conseil municipal prévue pour le 15 décembre 2020, ce règlement municipal est présenté à nouveau à des fins d'adoption avec les bons renseignements.

- 2020-193 Règlement de la Ville du Grand Sudbury pour confirmer les délibérations du Conseil municipal lors de sa réuion extraordinaire tenue le 21 decembre 2020
- 2020-194 Règlement de la Ville du Grand Sudbury modifiant le règlement municipal 2018-45, étant le règlement municipal établissant une politique sur les Services d'eau et d'eaux usées ainsi que les tarifs et les frais des Services d'eau/eaux usées en général et pour des projets particuliers

(Ce règlement municipal modifie le règlement municipal 2018-45 pour incorporer des changements de tarifs.)

Rapport Directeur général des Services corporatifs, daté du 17 décembre 2020 portant sur Modification du règlement municipal sur la politique et les tarifs en matière d'eau et d'eaux usées.

#### **MOTIONS DES MEMBRES**

#### ADDENDA

#### PÉTITIONS CIVIQUES

# PÉRIODE DE QUESTIONS

LEVÉE DE LA SÉANCE



Presented To:	Special City Council
Presented:	Monday, Dec 21, 2020
Report Date	Thursday, Dec 17, 2020
Туре:	Managers' Reports

# **Request for Decision**

Investing in Canada Infrastructure Program: COVID-19 Resilience Stream

## **Resolution**

THAT the City of Greater Sudbury approves the following projects for submission to the Investing in Canada Infrastructure Program: COVID-19 Resilience Infrastructure – Local Government Intake:

- 1. Tom Davies Square One-Stop Shop Citizen Services Project
- 2. Delki Dozzi Track and Lighting Improvement Project
- 3. Bell Park Walkway Loop Trail Development Project
- 4. Fielding Park Trails Improvement Project

THEREFORE IT BE RESOLVED that staff be directed to review and update estimated costs for the submitted projects and submit applications that will fully utilize the allocation of \$1.987 million outlined in correspondence dated November 6, 2020 from the Ontario Ministry of Infrastructure.

## Relationship to the Strategic Plan / Health Impact Assessment

This report is informed by the following Strategic Objectives outlined in the City of Greater Sudbury Strategic Plan 2019-2027:

- Asset Management and Service Excellence
- Climate Change
- Economic Capacity and Investment Readiness
- Create a Healthier Community
- Strengthen Community Vibrancy

## **Report Summary**

The Province has opened applications for the Investing in Canada Infrastructure Program (ICIP) COVID-19 Resilience Infrastructure Funding – Local Government Stream. The Province has communicated that the City of Greater Sudbury is eligible for up to \$1.987 million in funding for as many as five projects, subject to review and approval by both governments.

### Signed By

Report Prepared By Ian Wood Executive Director of Strategic Initiatives, Communication and Citizen Services Digitally Signed Dec 17, 20

Financial Implications Steve Facey Manager of Financial Planning & Budgeting Digitally Signed Dec 17, 20

Recommended by the Department lan Wood Executive Director of Strategic Initiatives, Communication and Citizen Services Digitally Signed Dec 17, 20

**Recommended by the C.A.O.** Ed Archer Chief Administrative Officer *Digitally Signed Dec 17, 20*  Eligible projects can be fully funded under this program; there is no requirement for a municipal contribution.

CGS staff have reviewed the eligibility requirements and matched those against appropriate projects that meet the community's needs and can achieve substantial completion by December 31, 2021. Staff suggests that applications are developed and submitted for four specific projects as outlined in this report.

# **Financial Implications**

Applications will be submitted for the four projects as outlined in the report. The City of Greater Sudbury will be responsible for any costs over and above the amounts approved within the program as well as any ineligible costs. Costs already incurred or contracts awarded prior to project approval are not eligible.

Upon project approval, funds previously committed to the TDS One Stop Shop Service Counter Project will be returned to the respective sources.

# City Council



Type of Decision						
Meeting Date	December	15, 2020	Report Date		December 11, 2020	
Decision Requested	X Yes	No	Priority		High	Low
	Direction Or	nly	Type of Meeting	х	Open	Closed
Investing in Canac	Report Title Investing in Canada Infrastructure Program (ICIP) COVID-19 Resilience Infrastructure Funding – Local Government Intake					
			Relationship to the Strategic Plan/Health Impact Assessment         This report is informed by the following Strategic Objectives outlined in the City of Greater Sudbury Strategic Plan 2019-2027:         • Asset Management and Service Excellence         • Climate Change         • Economic Capacity and Investment Readiness         • Create a Healthier Community         • Strengthen Community Vibrancy			
Resolut	ion Continue	d	Ba	ickgro	ound Attach	ed

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municipal contribution.	sources
CGS staff have reviewed the eligibility requirements and matched those against appropriate projects that meet the community's needs and can achieve substantial completion by December 31, 2021.	
Staff suggests that applications are developed and submitted for four specific projects as outlined in this report.	

Report Prepared By	Division Review
Ian Wood Executive Director of Strategic Initiatives, Communications and Citizen Services	NA

Recommended by the Department	Financial Implications
Ian Wood Executive Director of Strategic Initiatives, Communications and Citizen Services	Steve Facey Manager of Financial Planning and Budgeting

Recommended by the C.A.O.
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Car =====
Ed Archer

Ed Archer Chief Administrative Officer

# A: SUMMARY

In early November, the Province of Ontario unveiled details of the Investing in Canada Infrastructure Program (ICIP) COVID-19 Resilience Infrastructure Funding – Local Government Stream. This program was announced by the federal government in August

Based on the eligibility criteria outlined for this program and the significant time constraints for application, project start and completion, CGS staff reviewed potential projects and determined the following four recommendations for submission to the program:

- Tom Davies Square One Stop Shop Service Counter While the organization continues to manage the impact of COVID-19 on the provision of municipal services, this service counter will minimize customers travel throughout the building and, with a space that ensures physical distancing and barriers between staff and customer, will provide a safe space for employees to work. In addition, with one focal point for most in person services, this area will improve the provision of customer service in the organization. Coupled with enhancements in technology, such as CRM, LMIS and PerfectMind, this asset renewal project will allow for growth of the organization to ensure long term focus on efficiency, customer service and safety. The estimated cost of this project is \$789,000, of which approximately \$720,000 is eligible under the ICIP program.
- 2. Delki Dozzi Cycling Track Repair and Lighting The Delki Dozzi track is a 1 kilometer paved loop which provides opportunities for running, cycling, walking, and rollerblading. It functions as a regional attractor, with residents from across the CGS using the facility on a regular basis. As per Council direction, the paved surface is now maintained in the winter to provide a safe outdoor year round walking opportunity for residents. The facility is also used by the Sudbury Cycling Club for training. The condition of the asphalt surface is deteriorating and in need of repair. Crack sealing is not recommended as it will negatively impact cycling and other similar activities. In 2018 the City's Engineering section provided an estimate for the cost to reinstate the asphalt surface of \$300,000., while lighting upgrades to LED standards are estimated at \$200,000.
- 3. Bell Park Walkway Upgrades and Loop Trail Development The usage of outdoor recreational amenities has increased significantly during the past nine months and the Bell Park Walkway continues to be the most important and popular asset in the parks system. In response to increased use and the need for social distancing, the potential to create a loop for the main trail between the Science North Boardwalk and the Elizabeth Street parking lot has been developed and could be implemented in the 2021 construction season. This work would address current deficiencies and also better integrate the walkway with the new parking lot and accessible access gateway at Boland Avenue. Estimated costs for this project are \$675,000.
- 4. Fielding Park Trail Improvements Fielding is also a regional level park in the CGS system, attracting outdoor users from across the community. The trails are used extensively and are linked to the east and to the west into the Trans

Canada Trail system, creating a 6.5 km linear trail from Hillcrest Park through to Southview Drive. Drainage upgrades to the accessible loop trail would ensure that the pathway remains passable for all users, eliminating ponding and ice build up issues in the park. A 2016 Building Condition Assessment identified needs to repair decking, pathways and seating areas surrounding and leading to the community centre. The estimated cost for this project is up to \$125,000 with the final number determined once detailed estimates are available for the other projects.

Taken together, these four projects will fully utilize the \$1.987 million allocation available under this funding program. All meet the eligibility criteria outlined for this program and each can be initiated following approval and prior to September 30. Finally, all of these projects can be substantially completed before the end of 2021.

# **B: BACKGROUND AND PROGRAM DETAILS**

On October 28, 2020, Ontario announced the COVID-19 Resilience Infrastructure Stream. Under this stream, \$250 million in combined federal-provincial funding is to be dedicated to local governments across the province. The CGS' allocation is \$1,987,031.

The federal government has indicated that investments under this stream are to support public infrastructure, defined as tangible capital assets, including temporary infrastructure related to pandemic response, primarily for public use and/or benefit. According to federal parameters, eligible projects include:

- **Retrofits, Repairs and Upgrades** for municipal, provincial, territorial and indigenous buildings, health infrastructure and educational infrastructure;
- COVID-19 Response Infrastructure, including measures to support physical distancing;
- Active Transportation Infrastructure, including parks, trails, foot bridges, bike lanes and multi-use paths; and
- **Disaster Mitigation and Adaptation**, including natural infrastructure, flood and fire mitigation, tree planting and related infrastructure.

Municipalities are also able to partner with not-for-profit and broader public sector organizations (e.g. any public sector body) and submit projects on their behalf, using their municipal allocations. This will be subject to the municipality's own project evaluation prior to submission to the province. Not-for-profits and broader public sector organizations are not eligible to apply on their own.

As with other ICIP streams, projects that have already commenced construction or contain no capital components (i.e. planning projects) are ineligible for funding under this intake. Costs for land acquisition, infrastructure for tourism or facilities home to a professional sports team, and any project already nominated to the federal government under another ICIP stream are also ineligible.

Municipalities will not be required to cost-share under this stream. The federal government will cover 80% of the total eligible costs associated with any approved project and Ontario will cover 20%, however, total eligible costs for all submitted projects cannot exceed the municipal allocation. Eligible costs associated with any given project cannot exceed \$10 million.

There is a project cap based on the municipal allocation. In the case of Greater Sudbury, since the allocation is more than \$500,001, the city may choose to submit up to five projects.

The deadline for the City's application is January 7, 2021. Ministry of Infrastructure staff have indicated that project approvals can be expected in the spring and, as previously stated, all projects must be underway by September 30 and be completed by December 31, 2021.

Full program details are available on the Ontario.ca website through this link: https://www.ontario.ca/page/available-funding-opportunities-ontario-government#section-9

# C. RATIONALE FOR RECOMMENDATIONS

Many projects were reviewed by staff as part of the process to determine the best projects to advance for this funding opportunity. The TDS One Stop Shop Service Counter was seen as a natural fit because of its accelerated development as a response to COVID-19 and because discussions took place earlier in the year regarding the desirability of accessing provincial or federal funds for this extraordinary expenditure.

Parks, trails and other outdoor recreation assets have experienced a tremendous increase in utilization since the beginning of the pandemic. As a result, several active transportation and trails projects were examined for possible inclusion in this program. Priority was given to the recommended projects in order to strengthen existing assets to increase capacity, better meet service levels and to avoid additional demands on operational resources and budgets. In addition, the recommended approach ensures that the projects don't add additional burden and complexity for the engineering projects group that is already fully utilized in delivering the corporation's ambitious annual capital program.

Given the amount of funding available, larger projects were not considered in order to ensure that the work could be well-defined and completed in 2021. Similarly, while community partner organizations are eligible to partner with the CGS to apply to this program, and Conservation Sudbury submitted four projects for consideration, staff are not recommending any outside projects because of the substantial need for infrastructure improvements within municipal assets.

# **D. NEXT STEPS**

With the direction of Council, staff will make application to the program for the January 7 deadline and prepare to implement the projects as soon as approvals are received.



# **For Information Only**

## Amend Water Wastewater Policy and Rate By-law

Presented To:	Special City Council
Presented:	Monday, Dec 21, 2020
Report Date	Thursday, Dec 17, 2020
Туре:	By-Laws
By-Law:	2020-194

### **Resolution**

For Information Only

## <u>Relationship to the Strategic Plan / Health Impact</u> Assessment

This report refers to operational matters.

## **Report Summary**

This report identifies several changes to the Water Wastewater Policy and rate By-law for 2021.

## **Financial Implications**

There are no financial implications associated with this report.

## Signed By

Report Prepared By Dion Dumontelle Co-ordinator of Finance, Water Wastewater Digitally Signed Dec 17, 20

Division Review Ed Stankiewicz Executive Director of Finance, Assets and Fleet Digitally Signed Dec 17, 20

Financial Implications Steve Facey Manager of Financial Planning & Budgeting Digitally Signed Dec 17, 20

Recommended by the Department Kevin Fowke General Manager of Corporate Services Digitally Signed Dec 17, 20

Recommended by the C.A.O. Ed Archer Chief Administrative Officer Digitally Signed Dec 17, 20

# Summary

During 2019, Council approved the Revised Long Range Financial Plan for Water and Wastewater. The Plan recommended that the Water Wastewater Rate should increase by 4.8% annually over a 20 year period to achieve financial sustainability. Notwithstanding, the Plan has to be revised every 5 years as part of the Drinking Water Licenses renewal process.

Council approved this increase in 2020 and the water and wastewater consumption rates have been adjusted for 2021 to achieve the recommended 4.8% increase and will become effective January 1, 2021.

For 2021, the following rates will be charged:

- 1. Water Variable Rate of \$1.893 (2020 \$1.809) per cubic metre of water used
- 2. Fixed Monthly Water Service Charges based on size of metre/service

5/8 "	\$23.37
3⁄4"	\$23.37
1"	\$58.41
11/2"	\$116.81
2"	\$186.90
3"	\$373.80
4"	\$584.06
6"	\$1,168.13
8"	\$1,869.00
10"	\$2,686.69

3. Wastewater Surcharge of 112.9% (2020 - 112.0%) applied to water usage and water service charge

The following table provides a summary of the impact of the 2021 rates on a residential customer who consumes 200 Cubic metres of water annually.

	2020	2021	\$ Change	% Change
Water				
Annual Usage Charge	\$361.80	\$378.60	\$16.80	
Annual Fixed Service Charge	269.76	280.44	10.68	
Total Annual water	\$631.56	659.04	\$27.48	4.4%
Wastewater				
Annual Usage Surcharge	\$405.22	\$427.44	\$22.22	
Annual Fixed Service Surcharge	302.13	316.62	14.49	
Total Annual Wastewater	\$707.35	\$744.06	\$36.71	5.2%
Total Annual Water Wastewater Charges	\$1,338.91	\$1,403.10	\$64.19	4.8%

All other miscellaneous rates were increased by a maximum of 3% in accordance with the Rates By-Law, where appropriate, with the following exception noted in this report.

# Hauled Liquid Waste Rates

As part of the Biosolids Plant project, the City built a Hauled Liquid Waste Receiving station to receive material from septic tanks and holding tanks from customers who are not connected to the City's wastewater infrastructure.

The City charges a fee for the receipt of septic and holding tank waste material at the Sudbury Wastewater Treatment plant pursuant to the Sewer Use Bylaw 2010-188 as amended.

A recommended fee was established for waste received from a septic tank and a rate of 50% of that amount for waste from a holding tank. These fees were calculated using best practice and chosen as a median amongst other municipalities that offer this service. Additionally, the owner of a holding tank is entitled to apply for a 50% rebate of the per cubic metre (m3) fee. The current rate for septic waste is \$33.00/m3 and \$16.50/m3 for holding tanks.

Since the installation of the septage receiving station in 2015, sufficient data has now been collected to allow a review of rates. In 2020 a study was completed which took into account items such treatment costs, operations and maintenance impacts and capital recovery required. The completed analysis determined that a reduction in septage and hauled liquid waste fees is merited. Commencing January 1, 2021 the recommended new rates will be \$26.47/m3 for septage waste. Holding tank owners will be eligible to apply for a rebate for hauled liquid waste in the amount of \$18.36/m3 for a net rate of \$8.11/m3. Staff continue to investigate options for eliminating the rebate application process and will report recommendations to Council as information becomes available. These rates will be implemented effective January 1, 2021 upon passing of the By-law. The expected total revenue for this service is estimated at \$325,000 which represents an estimated reduction of \$200,000 in budgeted revenues. Estimates are based on the annual average amount of liquid waste received since the service was introduce in 2015. The total estimated revenue is sufficient to deliver the service provided.