

# Finance and Administration Committee Agenda

Wednesday, May 22, 2024

## Tom Davies Square Councillor McIntosh, Chair

4:00 p.m. Closed Session, Committee Room C-12 / Electronic Participation 6:00 p.m. Open Session, Council Chamber / Electronic Participation

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#### 1. Call to Order

### 2. Roll Call

#### 3. Closed Session

Resolution to move to Closed Session to deal with one Personal Matters (Identifiable Individual(s)) item regarding a performance review in accordance with the Municipal Act, 2001, par. 239(2)(b).

- 4. Recess
- 5. Open Session
- 6. Roll Call
- 7. Declarations of Pecuniary Interest and the General Nature Thereof
- 8. Matters Arising from the Closed Session

At this point in the meeting, the Chair of the Closed Session, will rise and report. The Committee will then consider any resolution(s) emanating from the Closed Session.

- 9. Presentations
  - 9.1 2024 CAO Performance Objectives and First Quarter Performance
    This report and presentation describe the status of CAO performance objectives and corporate performance to March 31, 2024.

## 10. Managers' Reports

## 10.1 Development Charges By-Law

This report to follow will provide Council with options to finalize the 2024 Development Charges By-Law for the next ten years, from July 1, 2024 to June 30, 2034.

## 10.2 2025 Budget Overview and Schedule

This report provides recommendations regarding the multi-year budget policy and an overview of the process for reconfirming and/or amending the 2025 Budget. It also provides a budget update schedule and the reporting changes Committee can expect to see in a budget update year.

## 10.3 Absenteeism Report 2019 to 2023

This report provides information regarding employee absenteeism for calendar years 2019 to 2023 inclusive to allow the Auditor General's Office to complete the audit of attendance management processes that responds to the interests of members of the Audit Committee.

### 10.4 Core Services Review Update Q2 2024

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This report describes the status of opportunities identified in the 2020 Core Services Review.

## 10.5 Historical Overtime Review

This report provides information regarding employee overtime from 2019-2023 in response to City Council resolution CC2024-03.

- 11. Members' Motions
- 12. Addendum
- 13. Civic Petitions
- 14. Question Period
- 15. Adjournment

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## 2024 CAO Performance Objectives and First Quarter Performance

Presented To:	Finance and Administration Committee
Meeting Date:	May 22, 2024
Type:	Presentations
Prepared by:	Ed Archer CAO's Office
Recommended by:	Chief Administrative Officer

## **Report Summary**

This report and presentation describe the status of CAO performance objectives and corporate performance to March 31, 2024.

## Relationship to the Strategic Plan, Health Impact Assessment and Climate Action Plans

Fulfilling the 2024 objectives described in this report produces a variety of outcomes directly related to the goals described in City Council's 2019-2027 Strategic Plan. The emphasis in this report is on Goal 1.5 – "Demonstrate innovation and cost effective service delivery", although several planned outcomes influence progress on multiple goals within both the Strategic Plan and the CEEP.

## **Financial Implications**

There are no financial implications associated with this report.

## **Background**

This report provides an update on the status of planned outcomes and corporate performance to the end of the fourth quarter. Following the cancellation of the Finance and Administration Committee's February meeting, the Chief Administrative Officer's performance objectives were approved at its March 26, 2024, meeting. These objectives address nine priorities that require a shared enterprise-wide focus and close collaboration among the Executive Leadership Team:

- Continue the evolution of service-based plans and accountability reporting
- Support effective governance and Council oversight
- Demonstrate progress on the Community Energy and Emissions Plan and the Climate Change Adaptation Plan
- Achieve desired milestones for each of Council's Large Projects
- · Promote innovation and lead effective change
- Produce effective advocacy and government relations strategies
- Deliver the outcomes described in the 2019-2027 Strategic Plan
- Sustain a cohesive and responsive leadership team
- Continue the evolution of the corporation's customer service strategy

Addressing these priorities will also:

- Demonstrate continued improvement in enterprise-wide work planning and coordination
- Continue to strengthen the alignment between current operations and strategic objectives across the corporation
- Build on the progress made in previous periods to both refine and improve the corporation's use of business intelligence, technology and timely public communication

## **Analysis**

### **Employee Health and Safety**

**Appendix A** provides details regarding employee health and safety performance in the first quarter. COVID-19 continues to influence lost time levels, with 21 lost time claims filed due to the virus.

Project teams for the Occupational Health and Safety Management System – iCARE project, led by General Manager of Growth and Infrastructure Tony Cecutti, are in the planning and current state analysis phase. The teams are working on developing the enterprise standards and related change management, along with the communication activities that will be required to introduce successful change. The first phase of the employee survey, focusing on health and safety, will be delivered and be available to all staff using an online platform by the end of Q2 2024.

## **Employee Overtime**

There were 42,499 hours of overtime (banked or paid) worked throughout the first quarter (Q1 2023 – 48,752 hours). Banked overtime represents hours employees work beyond their standard work hours that they use at a later date for additional paid time off; paid overtime represents hours employees work beyond their standard work hours for which they receive cash payment. This overtime occurs for several reasons, often where minimum required staffing levels exist. Paid overtime represented 57% of all overtime hours in Q1 2024 (59% in Q1 2023).

The need to maintain service levels drives overtime hours, which can be exacerbated when recruiting challenges create longer lead times to fill vacant positions due to resignations/retirements, staff absences occur due to illness, short-term or long-term disability leaves, professional training requirements prompt additional hours of work (like in Fire Services) or (in the example provided by Arenas) special events/tournaments occur. Over 80% of the paid overtime hours in Q1 supported the following six subservices:

- Pioneer Manor, mainly for the Resident Care sub-service 9,291 hours (2023 –12,580 hours)
- Fire Services, mainly for the Fire Suppression sub-service 8,304 hours (2023 –11,447 hours)
- Paramedic Services, mainly for the Emergency Response and Medical Care subservice - 5,951 hours (2023 – 4,040 hours)
- Linear Infrastructure Services, mainly for the Winter Road Maintenance sub-service 5,334 hours (2023 – 8,417 hours)
- Transit, mainly for the GOVA sub-service 3,761 hours (2023 1,109 hours)
- Leisure Services, mainly for the Arenas sub-service 2,851 hours (2023 3,175 hours)

Unpaid overtime, a measure of work provided by non-union employees in addition to their standard work hours, totalled 11,270 hours in the first quarter (Q1 2023 – 11,941 hours). These additional hours were incurred across most services, with the majority assigned to the following:

- Linear Infrastructure
- Finance
- Leisure

- Pioneer Manor
- Human Resources and Organizational Development

#### Status of 2024 Objectives

Noteworthy progress on the CAO's performance objectives during the quarter include the following:

- A draft <u>Housing Supply Strategy</u> was presented to Council January 16 for public review and comment. A report finalizing the strategy based on comments received is anticipated in the second quarter. This is part of the work associated with the objective to promote innovation and lead effective change.
- A <u>Climate Action Annual Report</u> was presented to City Council February 27. This is part of the work associated with demonstrating progress on the Community Energy and Emissions Plan and the Climate Change Adaptation Plan.
- A <u>Public Art Master Plan</u> was approved by City Council February 27. This is part of the work supporting the objective of delivering outcomes described in the corporation's 2019-2027 Strategic Plan.
- City Council received a report and presentation at its March 19 meeting regarding the <u>regulatory</u> <u>framework affecting derelict buildings</u>. Work continues on this matter, supporting the objective of delivering outcomes described in the corporation's 2019-2027 Strategic Plan.
- A report describing a <u>Brownfield Strategy and Community Improvement Plan Review</u> was presented at the March 19 Planning Committee meeting, consistent with the objective of demonstrating progress on the Community Energy and Emissions Plan and the Climate Change Adaptation Plan.
- A report presented at the March 25 Operations Committee meeting described findings from the third
  phase of the <u>Solid Waste Master Plan</u>. This supported both the objective of demonstrating progress
  on the Community Energy and Emissions Plan and the Climate Change Adaptation Plan, as well as
  the objective of delivering outcomes described in the corporation's 2019-2027 Strategic Plan.

Additionally, a Request for Proposals process was successfully completed to select the design architects for the Cultural Hub at Tom Davies Square. A proposal involving a partnership between Teeple Architects, Two Row Architect and Yallowega Architecture was selected; a contract for the work was executed in April. In parallel with this work, a condition analysis of the Sudbury Community Arena by BBB Architects and A2S was underway throughout the first quarter in anticipation of a report that was presented to City Council at its April 16 meeting.

In March, the corporation successfully completed a variety of economic development outreach and advocacy opportunities via its participation in the annual Prospectors and Developers Association of Canada (PDAC) conference. Economic Development staff, supported by GSDC Board members and members of City Council, including Mayor Lefebvre, hosted a successful Sudbury Mining Cluster Reception. Supported by 29 sponsors and with over 500 guests, the event attracted representatives from mining, automotive, financial and public sectors.

While at the PDAC conference, Mayor Lefebvre also hosted a luncheon in collaboration with leaders of Atikameksheng Anishnawbek and Wahnapitae First Nation to share their insights on the critical role of partnerships in mining and reconciliation efforts. Remarks by Gimaa Craig Nootchtai, Chief Larry Roque and Mayor Paul Lefebvre, along with mining sector partners, addressed the significance of fostering alliances to create long-term, local economic prosperity through shared cultural and environmental values.

**Appendix B** describes the status of key projects. **90%** of key projects remain on schedule. Collectively, these details provide further information regarding progress on all the significant objectives included in the CAO's 2024 performance objectives.

#### **Operating Performance to March 31**

**Appendix C** presents the corporate balanced scorecard. Overall, daily operations are meeting performance goals.

Council also passed several motions that significantly influence 2024 workplans. These included:

- A motion at its January 30 meeting directing staff to prepare a report with analysis regarding overtime, supplementing a direction provided at the December Audit Committee meeting to analyze absenteeism over the past five years.
- A direction to staff at its <u>February 12 Planning Committee</u> meeting for staff to review the corporation's Community Improvement Plan programs, with a report expected in the second guarter
- A motion at its February 27 meeting directing staff to explore opportunities to reduce the number of renovictions in Greater Sudbury, with a report expected by October 2024.
- A motion at its March 19 meeting directing staff to prepare a report regarding Vacant Building By-law, Vacant Building Registry, as well as Property Standards By-law review for derelict and heritage designated properties.
- A motion at its March 26 Finance & Administration meeting directing staff to prepare a report regarding staffing levels.
- A motion at its March 26 Finance & Administration meeting directing staff to produce a review of the corporation's Salary Administration Policy for non-union positions.

#### Status of Key Enterprise Risks

During the fourth quarter of 2023 Council reviewed developments affecting the <u>key corporate risks</u> in the ERM framework. Like the entire framework, this review will evolve as Council's and the corporation's experience grows. For convenience, the corporation's key risks are presented in **Appendix D**, which includes a current assessment of their likelihood, potential impact and risk level.

#### **Next Steps**

A brief presentation will be provided during the open portion of the May 22 Finance & Administration Committee meeting to demonstrate appropriate transparency and accountability, and to facilitate public discussion about the corporation's first quarter performance.

#### Resources Cited

March 26, 2024: **2024 CAO Performance Objectives** <a href="https://pub-greatersudbury.escribemeetings.com/filestream.ashx?DocumentId=52798">https://pub-greatersudbury.escribemeetings.com/filestream.ashx?DocumentId=52798</a>

November 28, 2023: **Enterprise Risk Assessment 2023** <a href="https://pub-greatersudbury.escribemeetings.com/filestream.ashx?DocumentId=51741">https://pub-greatersudbury.escribemeetings.com/filestream.ashx?DocumentId=51741</a>

June 22, 2021: Enterprise Risk Management Update and Annual Register of Key Enterprise Risks. <a href="https://pubgreatersudbury.escribemeetings.com/filestream.ashx?DocumentId=40219">https://pubgreatersudbury.escribemeetings.com/filestream.ashx?DocumentId=40219</a>

January 17, 2017: **CAO Performance Evaluation and Performance Planning and Development.** <a href="https://pub-greatersudbury.escribemeetings.com/filestream.ashx?documentid=9553">https://pub-greatersudbury.escribemeetings.com/filestream.ashx?documentid=9553</a>

## **Appendix A: Workplace Safety Data**

## 2024 Q1 (January - March) Occupational Incidents

	Ú9	()	A	*
Total Reported Incidents*	Approved/Pending Health Care	Approved/Pending Lost Time Injuries	Critical Injuries Reported	Fatality
254	40	55	5	1

<sup>\*</sup>Total Reported Incidents includes Near Misses, Hazards and First Aid injuries that are not reported to the WISB as well as Health Care and LTI's that have been denied by the WSIB.

		Health Care	Lost Time
*\.	Physical injury related claims	40	28
	Mental Health related claims	1	6
	COVID-19 related claims	1	21

(1)	Lost Time Injury Frequency	Lost Time Injury Severity
2024 Q1	9.92	74.51
2024 Q1 COVID Claims removed	6.13	60.79

## **Critical Injuries Reported**

Location	Cause	Corrective Action
Pioneer Manor	Slip, trip and fall resulting in	No hazard identified. Worker
	Loss of Consciousness	trained on proper pacing and
		body mechanics.
Volunteer Fire (3 employees)	Collapsed building	Review of protocols to ensure

		fire fighter protection during
		large fires.
Pioneer Manor	Slip, Trip and Fall resulting in	Remove straps from laundry
	loss of consciousness	bags and assess all areas for
		slip, trip and fall hazards.

## **Fatality**

Location	Cause	Corrective Action
Roads	Motor Vehicle Accident	Ongoing internal investigation.
		No specific hazard identified at
		this time.

## Ministry of Labour, Immigration, Training and Skills Development visits

Month	# of MLITSD Visits		Orders completed by end of quarter	Orders in progress at end of quarter
January	5	2	1	1
February	2	0	N/A	N/A
March	5	1	0	1
	12	3	1	2

## **Health and Safety Activities**

- 1) Transitioning all Hazard Identification and Risk Assessments HIRA's) and Violence Risk Assessments (VRA's) to a SharePoint site for easier access for the entire organization. Completion of these Risk Assessments continues to be an area of focus.
- 2) Workplace inspection SharePoint site rolled out for use across the organization.
- 3) Development of a Wildfire Risk Assessment Policy in preparation for the potential increased risk of air quality concerns relating to wildfires.
- 4) Review and monitoring of compliance with all health and safety training modules and working with leaders to improve completion rates across the organization.
- 5) Corporate Health and Safety Policies are being systematically reviewed and updated.
- 6) Work on 5 new elements through the Health and Safety Excellence Program at Pioneer Manor has begun. Focus for 2024 is on Hazard Control Slip, Trip and Fall, First Aid, Incident Investigation, Preuse Inspections, and Preventative Maintenance
- 7) Corporate-wide updating of Fire and Emergency Response Plans.
- 8) The iCARE project work continues through the planning phase.
- 9) The Terms of Reference Committee comprised of worker, union and employer representatives are working towards updating the three Multi-site Joint Health and Safety Committees Terms of Reference for submission to the MLITSD.

## Appendix B: 2024 Key Enterprise Projects – First Quarter Update

KEY PROJECT	STATUS
CAO	
Event Centre	Staff worked with BBB Architects to explore, review and examine both the renewal and new build options for the Sudbury Community Arena in response to Council's direction (CC2023-237).
	Staff worked with A2S to coordinate the Sudbury Community Arena Structural Condition assessment in response to direction provided September 26, 2023
	The Executive Leadership Team participated in a workshop to explore how select City and non-city projects might fit within the South District of Downtown Sudbury, allowing for the opportunity to identify potential challenges and explore innovative solutions.
Cultural Hub / Municipal Relocation	The RFP CAO23-241 has been awarded. The project is moving into design beginning with schematic design and engagement for the Cultural Hub at Tom Davies Square and the Municipal Service Relocation.
Community Engagement Strategy	The first phase of the Community Engagement Strategy is underway, with the Community Action Network (CAN) review. Stakeholder engagement is being completed, with public engagement scheduled to begin in the coming weeks.
Customer Service Strategy	During the first quarter, property tax bills were added to the online portal, enhancing access and convenience for residents. Other additions to the Customer Relationship Management system included the addition of Clerks Services inquiries, the LED water filtration program and the Frivolous and Vexatious Complaints policy process. Seven corporate customer service training sessions were held in Q1, with 86 staff trained. The One Stop Services team is collaborating with the Citizen Services Centre team to maintain consistent service delivery across all locations. Staff from multiple Citizen Service Centres are shadowing the One Stop Services team. Our first call resolution rate remained steady at 75 per cent, while our two-business day callback rate increased by two per cent from Q4 to 80 per cent.
Government Relations Strategy	2024 advocacy priorities and strategies are in development, in line with provincial and federal budget announcements. In Q1, provincial budget consultation took place, with a presentation by the Mayor to advocate for

KEY PROJECT	STATUS
	key local priorities, including housing, infrastructure, social services and other.
Indigenous Relations	An organizational Indigenous Awareness online training module will be launched to all staff by the end of April. Planning is underway for Indigenous Awareness Month, Orange Shirt Day and the National Day for Truth and Reconciliation. Relationship building and training is ongoing and will continue to be a priority throughout the year. Policies for Indigenous cultural ceremonies at City facilities, including smudging and Sacred Fires, are in development.
Growth & Infrastructure	
Enterprise Asset Management	In December 2023, Greater Sudbury achieved the critical third milestone of the Provincial Regulation with the approval of the Enterprise Asset Management Plan (EAMP) (2023). The EAMP 2023 builds upon the EAMP 2021 of core infrastructure and now includes asset management plans for all City infrastructure.  The next critical milestone outlined in <i>O. Reg. 588/17 includes:</i> July 1, 2025, to approve asset management plans for all municipal infrastructure that build upon the previous requirements. This includes identification of proposed levels of service, the activities required to meet proposed levels of service, and a strategy to fund proposed activities. Work towards this milestone is in the preliminary stages and service level options will be brought forward for council input in Q4/2024, Q1/2025.  Work is progressing on the Water / Wastewater asset management plan update including preliminary recommendations for levels of service. Staff will be seeking Council input in Q3/Q4 2024.  The update to the Financial Plan for water and wastewater services has also started. The study will consider the full cost for the provision of water/wastewater services leading to the recommendation of a long-range financial plan. Study to be completed in Q2 2025.  The Roads and Transportation Asset Management Plan Phase II is also underway. Service level options will be brought forward
	for council input in Q3/Q4 2024.
Land Management Information System (LMIS)	Building Services (all permits) and Technical Services (road closure/occupancy, driveway permits) launched in Pronto in the second

KEY PROJECT	STATUS
	half of 2023. This includes citizen portal access to submit and manage these applications online.
	Migration of Building permit information from the City's in-house BP.NET records system to Pronto was completed at the end of Q1 2024. Online inspection scheduling was also introduced for Pronto users at the end of Q1 2024.
	The current focus of the project is the configuration for Planning Services in Pronto, this work is underway and targeting a launch by end of 2024. Additional feature updates for departments using the system are expected to take place during 2024, including document management enhancements and increased automation.
Housing Supply Strategy	The draft Housing Supply Strategy was presented to Council in January. The final strategy to be presented to Council in Q2 2024, will incorporate additional comments received through the second round of public consultation as well as any recommendations coming out of the "Strategy to End Homelessness." The strategy will present a series of action items to assist the City in achieving the Provincial Housing Target.
Climate Action	CEEP implementation ongoing in initial Phase ONE (2021-2025), including the establishment of 4 sector working groups. An internal Climate Action Resource Team (CART) has also been established to advance key actions, such climate monitoring & reporting, and refinement of climate lens. The CEEP and the CCCAP together represent the City's climate action response. The City's Climate Action Plan was presented to Council in February of, 2024, and progress continues to be made on Climate Action initiatives through the CART. Staff will present results of 2023 Climate Action initiatives in Q4 of 2024.
Downtown Master Plan	Consultant has been retained and project is underway with an official launch in May, 2024. A Community Liaison Group to be established and community engagement to begin in Q2 and Q3, 2024. Themes to be explored include: adaptive re-use of buildings, investment and business attraction, tourism, homelessness, infrastructure, transit, parks, complete streets, beautification and municipal service levels. The Downtown Master Plan is expected to be finalized in 2025.
Employment Land Strategy Implementation	In September 2023 Council approved the Employment Land Implementation Strategy and directed staff to proceed with detailed design and preparing business cases for the 4 strategic employment

KEY PROJECT	STATUS
Complete Streets Cuidelines	areas that require water and/or wastewater Infrastructure upgrades. Construction of the infrastructure upgrades to the Lasalle/Elisabella Strategic Employment Area will commence in 2024. Additionally, a project to update the Commercial and Industrial provisions of the Zoning By-law is scheduled to commence in Q3.
Complete Streets Guidelines	Staff continue collaboration with other departments and agencies to ensure that the guidelines align with broader city planning goals. A review of the draft guidelines is currently underway and staff anticipate bringing forward the guidelines for Council's consideration in Q1 of 2024.
Urban Forest Master Plan	The draft Urban Forest Master Plan is currently being assessed by LIS and Parks Services in terms of service level changes required for its implementation. This assessment will be underway in Q2 and Q3, 2024. Council presentation of the Plan and a recommended approach to its implementation anticipated in Q4, 2024.
Community Development	
Capital Bed Redevelopment	The general contractor, Sullivan & Sons, mobilized site in early October and began with Phase 1 of the project which involved the construction of two new parking lots as well as new storm water infrastructure throughout the site. This work was completed by December 2023.  The main 'ring road' around the campus was re-routed to a newly constructed entrance to the east of the existing entrance which was subsequently blocked off. As a result of the construction of the new parking lots as well as the new ring road entrance, the staff parking was moved to the new parking areas allowing for the commencement of construction for the new wing.
	The new year has been busy onsite with the commencement of the excavation and installation of micro piles for the new wing. Drilling of the micro piles began in January 2026 followed by the installation of pile caps and grade beams, which are currently ongoing.
	The next several months will comprise of continuing the construction of the new wing from the base up including foundation completion, the installation of underground mechanical and electrical services, and the commencement of the installation of the structural steel, the structural skeleton of the building.

KEY PROJECT	STATUS
	Interior renovations of the existing building are expected to commence next month (May 2024) beginning with work in the hallway of the existing hair salon and staff lounge and moving into the vending area, bistro, and dietary offices. Renovations to the existing food services and kitchen area are scheduled to begin in August 2024.
	Substantial completion of the project is expected in mid-2026.
Encampment Response	Discussions are occurring with the Encampment Leadership team to determine an approach for summer 2024 as shelters remain close to capacity.
Housing Stability and Homelessness	Staff will be bringing forward the council directed homelessness plan in May 2024.
Aquatic Services and Facility Review	The Aquatic Services and Facility Review Phase One Report was presented to City Council on December 5, 2024. Phase two of the Aquatic Service and Facility Review will consist of a detailed facility needs assessment that considers geographical distribution and future service delivery, an implementation strategy, and additional consultation with residents and stakeholders. The Aquatic Service and Facility Review final report will be presented to City Council in September 2024.
Affordable Housing - Sparks and Lorraine Street	All modules for both Sparks and Lorraine Street have been delivered to Sudbury. Sparks Street modules are craned onsite and the interior and exterior finishing work is taking place. Lorraine Street is being craned onsite the week of April 8 <sup>th.</sup> Once completed the interior and exterior finishing work will take place. Occupancy dates for both will be Q4 of 2024.
Social Housing Revitalization	Net proceeds generated from the sale of vacant single-family houses are transferred to the Social Housing Capital Reserve Fund to be used to revitalize the housing portfolio. To the end of 2023, net proceeds totaling \$14.4 Million have been transferred and used to fund the municipal share of Lorraine and Sparks Street complexes. A plan is being undertaken to identify and prioritize other housing sites for redevelopment.
Battery Electric Bus Feasibility Study and Fleet Transit Plan	The City of Greater Sudbury is completing a feasibility study of battery electric buses and a related transition plan. This project's scope anticipates the completion of Route Modelling and Schedule Optimization, Facility Assessment, and a Full Fleet Electrification Plan for Transit Services. Staff are working with the contractor to finalize a

KEY PROJECT	STATUS
	Transit Fleet Zero Emission Transition Plan, which will inform report to Council in 2024.
Community Safety	
Community Safety Station Revitalization Project	As part of the 2024 Budget, Council approved Phase I of the Community Safety Station Revitalization project. This includes the reconstruction of two new stations (Station 2 Minnow Lake and Station 20 Garson) and the extensive renovation of three stations (Station 1 Van Horne, Station 4 Long Lake, and Station 16 Val Therese). The Request for Proposal for the Architectural Services is nearing completion and will be issued by the end of Q2. The recruitment for a Project Manager has begun.
Corporate Services	
iCARE Project	Project teams are in the planning and current state analysis phase of the project, and are working on developing the standard and the change management, and communication activities that will be required. An employee survey will be delivered and be available to all staff using an online platform by the end of Q2 2024. The project is on target.
HR Process Enhancement Project (PEP)	Survey of key stakeholder groups completed. Analysis of results and action planning in progress.
Long Range Financial Plan for Water/Wastewater	Consultant (BMA) has been retained and field work is underway. Draft report is on target for completion in Q4 2024 with final report and presentation to Council expected in Q1 2025.
Development Charges Background Study	The Development Charges Background Study has been presented to Finance and Administration Committee on April 23 <sup>rd</sup> . A public input session will be held May 14 <sup>th</sup> with committee approval of the rates on May 22 <sup>nd</sup> and By-law to be passed on June 18 <sup>th</sup> .
Service Based Budgeting	The Project Charter is complete. Discovery work is in progress including an assessment of budgeting data sources, and their readiness for service-based reporting. The project plan will be ready in Q2. Service profile workshops have commenced and will be completed for all 48 lines of service. These workshops will accumulate sub-service and activity detail to which activity-based costing algorithms will be applied for presentation in the 2026 budget.
Digital Strategy	The Project Charter is complete. A Request for Proposal is prepared for release in April to contract an experienced consulting firm for approximately six months to deliver a strategy to progressively improve digital access to City services and add efficiency over the next 5 years.

## Appendix C: 2024 First Quarter Corporate Performance Scorecard

	01 2021	01 2022	04 2022	01 2024
	Q1 2021	Q1 2022	Q1 2023	Q1 2024
Financial Indicators				
Credit Rating	AA, Stable	AA, Stable	AA+, Stable	AA+, Stable
Value of Competitive Bid Process	\$391,077	\$122,468	\$356,870	\$1,248,504
% of Capital Funds Committed or Spent	55%	55%	65%	62%
Value of Outstanding Property Taxes	3.2%	3.1%	3.0%	3.4%
Debt: Reserve Ratio	1.68	1.89	1.77	1.53
Debt: Revenue Ratio	0.4	0.37	0.47	0.46
<b>Customer Service</b>				
Transit Action Plan- Sunday Ridership	42,758	59,196	91,482	140,495
Transit Action Plan - Ridership	485,635	643,623	1,046,959	1,593,983
Transit Action Plan - On-time Performance	96%	93%	87%	87%
First Call Resolution Rate	75%	73%	76%	75%
Citizen Satisfaction	N/A	N/A	N/A	N/A
% of Services Available Online	79%	119%	145%	160%
% of Callbacks within Expected Response Time	91%	77%	85%	80%
# of Public Meetings/Input Opportunities	7	5	4	8
Tax payers registered for PAP	50%	50%	50%	50.84%
Development Applications Processed within legislative benchmarks	70%	81%	62%	89%
% of New Development in Settlement Area				
Residential Units	88%	77%	87%	88%

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	Q1 2021	Q1 2022	Q1 2023	Q1 2024
Non-residential development	5%	70%	100%	97.2%
Serviced Employment Land Available (hectares)	172.4	172.4	172.4	172.4
New Non-residential Development (sq ft)	44,873	85,853	1214	42,865
Diversion of Organic Materials	1,461,460 kg	1,329,478 kg	1,438,170 kg	1,566,425 kg
% of social housing wait list placed annually	9.5%	14.8%	11%	8.4%
Number of social housing units per 1000 households	55.88	53.79	54	54.29
Social housing admin operating costs per unit	\$89.90	\$98.11	\$91.01	\$96.42
Percentage of caseload with employment earnings	7.29%	6.84%	7.24%	7.24%
Average monthly employment earning per case	\$1082	\$831	\$841	\$798
Utilization rate for directly provided registered programs	N/A	57.56%	77%	76.7%
Average Fire Response Time				
Career	7:44	7:58	8:36	8:14
Volunteer	15:45	18:08	15:53	15:35
Paramedic Response Times				
CTAS1 - Standard <8 min. 80% of the time	84%	72%	76%	73%
CTAS2- Standard <10 min. 85% of the time	85%	81%	82%	84%
CTAS3- Standard <15 min. 85% of the time	97%	96%	95%	95%
CTAS4- Standard <15min. 85% of the time	96%	94%	95%	94%
CTAS5- Standard <15 min. 85% of the time	98%	97%	96%	90%

	Q1 2021	Q1 2022	Q1 2023	Q1 2024
<b>Employee Perspective</b>				
Employee Turnover	1.34%	1.71%	2%	1.62
Lost Time Due to Injury (LTIF)	3.31	23.55	7.8	9.92
Lost Time Due to Injury (LTIF) – Non COVID	N/A	N/A	N/A	6.13
Lost Time Injury Severity (LTIS)	51.85	148.23	57	74.51
Lost Time Injury Severity (LTIS) – Non COVID	N/A	N/A	N/A	60.79
Lost Time Due to Injury (LTIF) - previous 12 months	3.32	8.18	8	8.08
Lost Time Due to Injury (LTIF) - previous 12 months – Non COVID	N/A	N/A	N/A	3.69
Lost Time Injury Severity (LTIS) - previous 12 months	100.36	95.26	170.9	114.63
Lost Time Injury Severity (LTIS) - previous 12 months – Non COVID	N/A	N/A	N/A	24.06
Internal Business Processes				
Average Days to Hire – Union	27	27	27	24
Average Days to Hire – Non-Union	23	34	38	25
Training expenditures as a % of wages and benefits	N/A	0.36	0.31	0.47
Asset Management Plan Availability	36%	58%	58%	100%
EFT Payment Rate	82.5%	83.56%	86.93%	86.93%
Number of bids per bid call	4.3	4.3	3.5	5.1

	Q1 2021	Q1 2022	Q1 2023	Q1 2024
% of Key Policies & Plans updated in the last 7 years	N/A	N/A	N/A	69.4%
IT Devices per employee	1.15	1.28	1.31	1.27
# of Awards & Recognition received	1	3	0	0

<sup>\*</sup>Adjustments may occur to reflect changes from estimates to actuals

## Appendix D: Corporate Risk Register

Key Enterprise Risk	Likelihood	Consequence	Risk Level	Risk Owner	After Mitigating Strategies, is there Residual Risk?
Misalignment may exist between financial resource allocations and Council's priorities	Almost Certain	Moderate	Significant	CAO	YES, within risk tolerance parameters
2. Asset renewal investments may be insufficient to maintain acceptable condition and service levels	Almost Certain	Major	Critical	GM of Corporate Services	YES, work initiated but additional investment required
3. The corporation, or the city as a whole, is insufficiently resilient to respond to environmental or economic shocks	Possible	Severe	Significant	CAO/ Director of Economic Development	YES, within risk tolerance parameters
4. Global connections and business attraction/development efforts may be insufficient for ensuring Greater Sudbury's economic competitiveness	Possible	Major	Significant	CAO/ Director of Economic Development	YES, within risk tolerance parameters
5. Communications and engagement efforts may be insufficient for building resident trust and confidence	Likely	Moderate	Significant	CAO/ Director of Communications and Community Engagement	YES, within risk tolerance parameters
6. Existing human capital management policies and practices may be insufficient for attracting, managing, developing and retaining top talent to support existing and future operations	Possible	Moderate	Significant	GM of Corporate Services	YES, within risk tolerance parameters
7. The corporation may be unprepared for the effects of climate change	Likely	Severe	Significant	GM, Growth and Infrastructure	YES, work initiated but additional investment required
8. Corporate service delivery may be insufficiently supported by appropriate technology, datasets, training or equipment	Possible	Major	Significant	GM of Corporate Services	YES, work initiated but additional investment required
9. Information entrusted to the corporation may be inadequately protected from unauthorized access.	Possible	Major	Significant	GM of Corporate Services	YES, within risk tolerance parameters Page 20 of 8



## 2025 Budget Overview and Schedule

Presented To:	Finance and Administration Committee
Meeting Date:	May 22, 2024
Type:	Managers' Reports
Prepared by:	Kelsi Bernier Financial Support & Budgeting
Recommended by:	General Manager of Corporate Services

## **Report Summary**

This report provides recommendations regarding the multi-year budget policy and an overview of the process for reconfirming and/or amending the 2025 Budget. It also provides a budget update schedule and the reporting changes Committee can expect to see in a budget update year.

## Resolutions

#### Resolution 1:

THAT Staff be directed to schedule budget deliberations for the Finance and Administration Committee during the daytime commencing at 9:30 am on December 2<sup>nd</sup> (and December 3<sup>rd</sup> and 4<sup>th</sup>, if required).

#### **Resolution 2:**

THAT Staff present any service enhancements, changes in services, or new service proposals as Business Cases for consideration by the Finance and Administration Committee, subject to the following conditions;

- a. All businesses cases must be approved by resolution of the Finance and Administration Committee to be incorporated into the 2025 Annual Budget Update Report; and
- b. Any business case with a value of \$100,000 or less be incorporated into the base budget where the Executive Leadership Team supports the change, with a summary of such changes disclosed to the Finance and Administration Committee in the 2025 Annual Budget Update Report.

## Relationship to the Strategic Plan, Health Impact Assessment and Climate Action Plans

This report is informed by the Strategic Objectives outlined in the 2019-2027 City of Greater Sudbury Strategic Plan. This report refers to operational matters and has no direct connection to the Community Energy & Emissions Plan.

## **Financial Implications**

There are no direct financial implications associated with this report. Council approved a 2025 net tax levy

increase of 7.3% during the 2024-2025 multi-year budget deliberations. The 2025 Budget is subject to readoption by City Council.

## **Background**

In 2023, Council approved a two-year operating budget and a four-year capital budget. This resulted in a net tax levy increase of 5.9% and 7.3%, respectively, for 2024 and 2025. In accordance with the Municipal Act, 2001, Council must readopt the budget for 2025. A summary of changes by service category for 2025 is detailed in the table below.

Table 1: Summary of Changes by Service Category

	2025		
	Percentage	<b>Dollar Value</b>	
Provincially Mandated Programs	0.6%	2,161,449	
Contribution to Capital Increase due to Inflation	1.0%	3,495,551	
Accelerated Infrastructure Renewal Levy	1.6%	5,518,214	
Municipal Services (Net of Assessment Growth)	2.4%	8,770,369	
Municipal Services Cost Changes	5.6%	19,945,583	
Service Partners	0.3%	953,030	
Greater Sudbury Police Services	1.4%	4,911,388	
Council Directed Property Tax Increase	7.3%	25,810,001	

### **Multi-Year Budget**

The process for preparing and adopting a multi-year budget and the requirements for a municipality's budget are prescribed in the Municipal Act, 2001. Establishing an annual review process is mandatory and is addressed through the new Multi-Year Budget Policy in Appendix 1. In addition to the matters required to be addressed by the Municipal Act, 2001, the scope of annual budget changes may include, but are not limited to, the following:

- 1. New or Changed Regulation
- 2. New or Changed Council Direction
- 3. Cost or Revenue Driver

### 2025 Budget Schedule

The 2025 budget meeting schedule has been attached for the Committee's review in Appendix 2.

#### **Changes in Annual Reporting**

The following table compares past reporting practices to a new structure that reflects a **readoption year** in a multi-year budget.

Table 2: Summary of Changes in Reporting

Timeline	Previous Report/Document	Replacement
Q2	Budget Direction Report	Budget Overview and Schedule Report
Q3	Business Case Report	Business Case Report
Q3	Budget Update Report	Budget Status Update Report (new name)
Q4	i. Budget Document ii. Finalization of the 2025 Budget Report	2025 Annual Budget Update Report*

## \*2025 Annual Budget Update Report

This report and presentation will describe any changes to the 2025 approved budget based on the three categories described in the Multi-Year Budget Policy. It will also include all final business cases for the committee's consideration and deliberation.

## **Summary**

Staff anticipate providing an update on the status of the 2025 Budget in September, with the 2025 Annual Budget Update Report presented in November. Meetings in December will be scheduled to reconfirm the 2025 Budget and deliberate business cases.

## **Resources Cited**

1. Municipal Act, 2001



FINANCE POLICIES AND PROCEDURES	Creation Date:
	January 24, 2023
	Revision Date:
MULTI-YEAR BUDGET POLICY	Not applicable
Approved By:	
2dLL_	
Chief Administrative Officer Date:	April 12, 2024

#### 1.0 PURPOSE

The Multi-Year Budget Policy defines the approach used for multi-year budget planning and Council approvals.

#### 2.0 SCOPE

The scope of multi-year budgeting, including both operating and capital, extends to all City of Greater Sudbury departments and service partners and applies to both the property tax supported as well as water and wastewater rate supported budgets.

### 3.0 AUTHORITY

Municipal Act, 2001, Section 291(1) authorizes a municipality to prepare and adopt a budget covering a period of two to five years in the first year to which the budget applies or in the year immediately preceding the first year to which the budget applies. The process for preparing and adopting a multi-year budget and the requirements for a municipality's budget are prescribed in the Municipal Act, 2001.

If a municipality chooses to adopt a multi-year budget, establishing an annual review process is mandatory as outlined in section 291(4) of the Municipal Act, 2001. The annual review process requires Council to readopt the budget for that year and subsequent years that the budget applies to ensure the municipality has sufficient funds to pay all debts, amounts required for sinking funds or retirement funds, and amounts required for boards, commissions, or other bodies. Also, pursuant to section 291(6) of the Municipal Act, 2001 the passing of a multi-year budget does not limit the power of a municipality to amend or revoke a budget adopted under section 290 nor does it remove the obligation of a municipality to levy taxes/rates in each year.

#### 4.0 **DEFINITIONS**

**Budget:** 

A multi-year financial plan that details the required net expenditures for the provision of various forms of municipal programs and services, both operating and capital in nature, which then derives annual taxation and user fee requirements.

#### **MULTI-YEAR BUDGET POLICY**



**Capital Budget:** The Council approved plan for expenditures and revenues to acquire,

construct or rehabilitate infrastructure and assets. Some of the expenses could include: A new arena, widening roads or a roof

replacement on an existing community centre.

**City of Greater Sudbury:** The Corporation of the City of Greater Sudbury.

**Municipal Act, 2001:** Refers to legislation that governs municipalities in Ontario.

Operating Budget: The Council approved plan to deliver service levels in line with longer

term strategic priorities including expenditures, revenues, and staffing levels. Some of the expenditures include personnel, utilities, and

reserve fund contributions.

Service Partner: Includes Greater Sudbury Police Service (GSPS), Conservation

Sudbury, Public Health Sudbury & Districts (PHSD), and Greater

Sudbury Public Library Board (GSPL).

#### 5.0 THE POLICY

Council will be presented a budget aligned with the Strategic Plan (organizational goals and strategies) that includes an operating and capital budget for each service and sub-service with a forecast spanning multiple years. In each subsequent year following approval of a multi-year budget, Council will review and approve an annual budget update to validate or amend the budget as approved in the first year.

The operating and capital budget policies provide direction for fiscal control and accountability. Each change in the level of investment meant for Council consideration will be supported with a comprehensive business case submitted annually.

#### 6.0 PROCEDURE

#### 6.1 ANNUAL BUDGET UPDATE PROCESS

In the first year of a budget cycle, Council will approve a multi-year budget. Commencing in the second year and in each subsequent year of the multi-year budget, Council is required by the Municipal Act, 2001 to review and readopt the budget for that year.

As part of the review process, Council is required to make changes that are required for the purpose of making the budget compliant with the provisions of the Act which include ensuring that the municipality has sufficient funds to pay all debts, amounts required for sinking funds or retirement funds and amounts required for service partners, commissions, or other bodies. As such, Council will have the opportunity to make other amendments to the budget annually. In addition to the matters required to be addressed by the Municipal Act, 2001, the scope of annual budget changes may include, but are not limited to, the following:

1. **NEW OR CHANGED REGULATION**: A new or changed legislation or regulation with a financial impact to the municipality.

#### **MULTI-YEAR BUDGET POLICY**



- 2. **NEW OR CHANGED COUNCIL DIRECTION:** A new Council direction that after the approval of the multi-year budget.
- 3. **COST OR REVENUE DRIVER:** A corporate, service area, or project budget adjustment due to changes in economic or political conditions.

Changes to future years' budgets should only be brought forward and approved once per year, during the annual update period, to ensure that all requests are considered together. Any adjustments required throughout the year are subject to the Operating Budget Policy and/or Capital Budget Policy.

#### 7.0 REFERENCED DOCUMENTATION

Municipal Act, 2001

Capital Budget Policy

Operating Budget Policy

**Budget Preparation Policy** 

## Appendix 2 2025 Budget Meeting Schedule

2025 Budget Overview and Schedule	Wednesday, May 22, 2024
Performance and Benchmark Review	Tuesday, June 18, 2024
2025 Budget Status Update	Tuesday, September 10, 2024
2025 Annual Budget Update 2025 Operating and 2025-2027 Capital Budget Presentation (CAO & CFO) Presentation from Outside Boards (tentative)	Tuesday, November 19, 2024
Budget Deliberation Meetings Review and Reconfirm Operating and Capital Budgets and Water/Wastewater Rates	December 3-5, 2024
City Council Approval of 2025 Operating and 2025-2027 Capital Budget	Thursday, December 5, 2024
Approval of 2025 Property Tax Policy	May, 2025



## **Absenteeism Report 2019 to 2023**

Presented To:	Finance and Administration Committee
Meeting Date:	May 22, 2024
Type:	Managers' Reports
Prepared by:	Joanne Kelly Human Resources and Organizational Development
Recommended by:	General Manager of Corporate Services

## **Report Summary**

This report provides information regarding employee absenteeism for calendar years 2019 to 2023 inclusive to allow the Auditor General's Office to complete the audit of attendance management processes that responds to the interests of members of the Audit Committee.

## Relationship to the Strategic Plan, Health Impact Assessment and Climate Action Plans

This report refers to operational matters and has no connection to the Community Energy & Emissions Plan (CEEP).

## **Financial Implications**

There are no financial implications associated with this report.

## **Executive Summary**

Over the past 5 years, the median level of core absenteeism, which occurs when employees are away due to sick leave or short term disability leaves, has averaged 4.9 available work days per year. That is, half of all employees have absences of greater than 4.9 working days and half have annual absences of below 4.9 working days.

The corporation's five year average core absenteeism rate is 7.8%. Since this is higher than the median, this indicates there are some employees absent for much longer compared to the corporation as a whole.

This report also contains a measure of total absence. Total absence includes core absenteeism plus other leaves such as long term disability leaves, absences for occupational illnesses or injuries (WSIB), or approved leaves of absence, among other examples. The corporation's five-year median level of total absence was 5.7 days per year, on average. The corporation's total absence rate averaged 14% of available work days over the same period.

Generally, absenteeism is higher among 24/7 municipal services like Transit, Long Term Care and

Emergency Services. For CGS, paid short term absences in Fire and Paramedic Services are lower than available municipal comparators, but higher in Long Term Care and Transit Services (see Appendix 1).

Several factors influence this comparison, including:

- Benefits policy and benefit plan design (i.e., municipalities with greater amounts of allowable paid sick hours will report more of their absenteeism than municipalities with less allowable paid sick time);
- <u>Unionization rates</u> influence absenteeism because, in a highly unionized environment, negotiated leave policies provide a "safety net" that tend to be utilized at greater rates than non-union staff;
- <u>Shift work and job demands</u> influence absenteeism especially in services that operate around the clock or for longer hours, like in Transit, Long Term Care, Water and Wastewater and Emergency Services, where the potential is higher that physical and mental fatigue could lead to more frequent absences:
- Organization culture influences absenteeism because employee perceptions of engagement or managers' attention to the corporation's attendance policies can increase, or reduce, absenteeism rates.

Attendance management programs, designed to proactively manage attendance and address instances of absenteeism using a structured process that encourages attendance, exist in many of the corporation's 24/7 service areas. Work is underway to translate these programs into a set of enterprise-wide standards.

## **Background**

Motion AC2023-12, approved at the December 12, 2023 Audit Committee meeting, directed staff to undertake the analysis in this report as follows:

Resolution Number AC2023-12

Title: Audit Plans for 2024 and 2025

Date: Tuesday, December 12, 2023

Moved By Councillor McIntosh
Seconded By Councillor Signoretti

WHEREAS the Auditor General's audit plan for 2024 includes an audit of attendance management processes that responds to the interests of members of the Audit Committee,

THEREFORE, be it resolved that the Human Resources and Organizational Development Division prepare a report for Council on absenteeism by Department and Division for calendar years 2020 to 2023 inclusive by the end of Q2 2024 to allow the Auditor General's Office to complete the above audit by the end of 2024.

Attendance management within an organization reflects several elements including the corporation's policy on managing employee attendance, benefits programs provided by the corporation for employees that typically includes a specified amount of "allowable" time away from work for various reasons, unionization rates of employees, the prevalence of shift work, employee health and wellness, the nature of the services provided, and organization culture.

The value of analyzing trends and comparing absenteeism rates between organizations is the insight that could be obtained about potential policy or benefit plan changes, potential changes in how work is designed and management choices about how to manage employee attendance. The work of changing any of these aspects can be complex and, potentially, may include collective bargaining negotiations.

The corporation has formal policies regarding attendance management. For Fire Services, Pioneer Manor and Transit Services, there are structured processes that have been in place since 2014 designed to

manage employee attendance so that absenteeism is minimized. Work to standardize these processes across the corporation is underway.

## **Analysis**

There are generally two categories of absenteeism – "core absenteeism" and "total absences". Both are important, as explained below.

#### 1) Core Absenteeism – for use in Attendance Management Programs

Core absenteeism is comprised of incidental and short term absences from work. The corporation measures core absenteeism by tracking those absences paid on a short term sick leave plan, annual incidental sick leave days (called Weekly Indemnity Days) or days covered by a short term disability plan. Most full-time employees receive six weekly indemnity days each calendar year and have access to a short term disability plan at 75% income replacement for absences greater than three days.

This means the corporation anticipates a typical employee will be absent for six days per year due to short term absences. Where absences last longer than three consecutive days (except during the pandemic), a benefit provided by the corporation provides 75% income replacement for up to six months.

The following charts provide core absenteeism data that would typically be used for the purpose of reviewing attendance management processes for active regular and temporary full-time employees. Part-time employees and employees governed by outside boards are excluded.

Consistent with best practices and in line with municipal benchmarking data the types of absences include:

- COVID Leaves
- Pioneer Manor Infectious Disease Outbreak
- Short Term Disability/Sick Leave
- Sick Leave Weekly Indemnity Days or Paid Sick Leave

Table 1: Enterprise-Wide Core Absenteeism 2019-2023

Core Absenteeism 2019 to 2023 Permanent & Temporary Full-Time							
5-Year Average 2019 2020 2021 2022 202							
7.8%	7.7%	7.5%	7.5%	8.6%	7.7%		

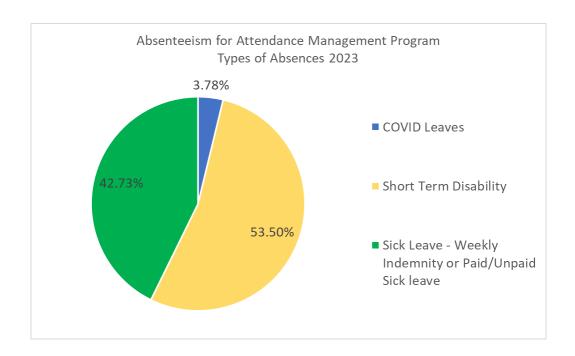
**Table 2: Department Core Absenteeism 2019-2023** 

Core Absenteeism 2019 to 2023 Permanent & Temporary Full-Time 5-Year Average								
Total Available Total Avg Days Employee Working Days Absenteeism per Department Days Absence Rate Employee								
Total	1756	389,896	30,356.16	7.8%	17	4.88		
Chief Administrative Office	72	15,886	718.43	4.6%	10	3.09		
Community Development	639	14,1270	14,322.36	10.1%	22	4.45		
Corporate Services	287	63,217	3,840.83	6.1%	13	4.72		
Community Safety	295	67,210	4,611.72	6.9%	16	1.96		
Growth & Infrastructure	463	102,314	6,862.83	6.7%	15	6.06		

Absenteeism is calculated by dividing the number of days absent by the total number of days to be worked in each period.

Of those absences included in core absenteeism the following chart represents a breakdown by type of absence for 2023:

Chart 1: Core Absenteeism 2023 - By Type



For a breakdown of absenteeism by division and over the past five years, please see attached Appendix 1.

During the pandemic, the corporation introduced several policy changes to protect employee health and safety and reflect guidance provided by both Public Health Sudbury and Districts and the Ministries of Health and Long Term Care. These policies produced higher absenteeism rates. For example, in 2022, and in alignment with provincial infectious disease emergency leave provisions, the corporation provided a total of six additional paid sick days (instead of the standard three days) to provide income protection and reduce the

risk that employees attend work while still sick, increasing workplace risks for other employees. While Greater Sudbury's approach was not unique, there was no standard approach across the municipal sector. Some municipalities provided less paid leave for infectious disease emergency leave or offered only unpaid days, so comparisons with other jurisdictions should be made with that difference in mind.

## 2) Total Absences

"Total absences" are all absences from work as described in Table 3, below. To obtain an overall absenteeism rate, the total number of absences listed below are divided by the number of hours available to work (less statutory holidays and vacation). Certain absences not related to sick leave are excluded (see below).

Table 3: What is Included/Excluded in "Total Absences"

Type of Absences Included	Type of Absences Excluded
<ul> <li>Sick Leave – Weekly Indemnity days or paid sick leave</li> <li>WSIB</li> <li>Short Term Disability/Sick Leave</li> <li>Long Term Disability/Sick Leave</li> <li>Unapproved Absence</li> <li>Approved Unpaid Absence</li> <li>Employment Standards Act (ESA)Leaves related to sickness (Unpaid Sick, Emergency Leave, Family Medical/Care Leave, Unpaid Family Responsibility, Infectious Disease Leave</li> <li>COVID Leaves</li> <li>Pioneer Manor Infection Disease Outbreak</li> <li>Declared Emergency Leave</li> </ul>	<ul> <li>Banked Overtime Taken</li> <li>Bereavement Leave</li> <li>Jury Duty</li> <li>Pregnancy/Parental Leave</li> <li>Statutory Holidays</li> <li>Suspension</li> <li>Union Leaves</li> <li>Vacation</li> </ul>

Table 4: Total Absences 2019 to 2023 - Five year Average

Total Absences 2019 to 2023								
Permanent & Temporary Full-Time								
5-Year Average 2019 2020 2021 2022 2023								
14.0%	12.4%	14.2%	13.9%	15.2%	14.3%			

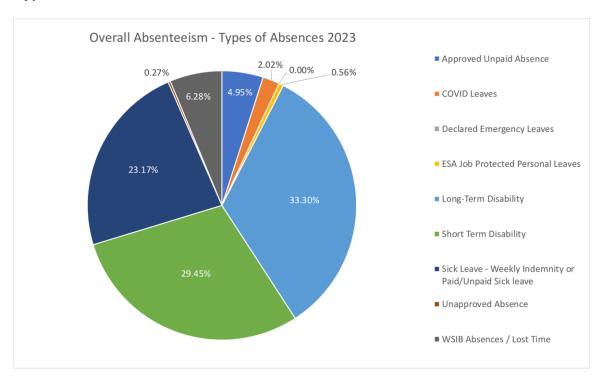
Table 5: Total Absences 2019 to 2023 by Department

Total Absences Five Year Average Permanent & Temporary Full-Time								
Total Available Total Employee Working Days Absenteeism per Department Count Days Absence Rate Employee								
Total	1756	389,896	54,674.27	14.0%	31	5.66		
Chief Administrative Office	72	15,886	1,347.78	8.5%	19	3.90		
Community Development	648	143,353	26,252.08	18.4%	41	5.86		
Corporate Services	287	63,217	6,194.54	9.8%	22	5.35		
Community Safety	295	67,210	9,012.40	13.4%	30	3.29		
Growth & Infrastructure	463	102,314	11,946.93	11.7%	26	6.66		

#### Summary of the types of overall absences (by percentage)

Absences due to WSIB, short term disability and long term disability make up the majority of the absences (23%, 29% and 33% respectively) and are the key drivers for the average number of days per employee. Employees approved for long term disability have been absent on short term disability for six months before being approved for long term disability. WSIB related absences are subject to early and safe return to work programming and those on long term disability receive specialized rehabilitation and return to work supports.

Chart 2 - Types of Total Absences



#### **Short Term Disability Absences**

### **Chart 3: Short Term Disability Claims**

The following chart provides the total number of employees who were absent on short term disability (more days than the 3 day waiting period). When an employee is sick greater than three days or is hospitalized, they can submit a claim for short term disability benefits (along with relevant information from their physician). The benefits carrier (Canada Life) evaluates these claims with information from the rehabilitation and claims section of the Human Resources and Organizational Development (HROD) division. Not all claims are accepted. There is an appeal mechanism should a claim be received and not accepted. For claims that are accepted, the initial information submitted determines next steps for follow up with the absent employee based on prognosis and course of treatment and information supplied by HROD.

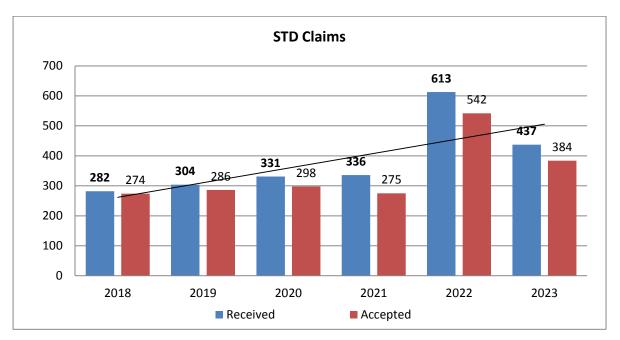


Table 6: Short Term Disability Claims by Type

The following table provides a summary of the reasons employees are absent on short term disability. On average employees on short term disability are absent from work for 64 days (over the four year period). Although respiratory system claims have reduced significantly since 2022, in 2023, there were 77 employees off work an average of 14 days for respiratory issues (67% were for COVID). Mental health continues to be the main cause for absences on short term disability.

	2023			2022		2021		2020	
Diagnosis	Total Closed Claims	Total Days Duration	Average Days Duration	Total Closed Claims	Average Days Duration	Total Closed Claims	Average Days Duration	Total Closed Claims	Average Days Duration
Mental Health Conditions	122	11672	96	118	111	99	99	96	118
Respiratory System	77	1077	14	271	13	12	33	63	17
Musculoskeletal & Connective Tissue	48	4150	86	45	75	47	83	28	89
Accidents & Injury	41	3151	77	36	60	34	58	40	54
Digestive System	23	1161	50	22	69	26	65	17	39
Symptoms & Ill-defined Conditions	29	1554	54	20	50	11	49	12	37
Nervous System & Sensory Organs	14	943	67	15	29	16	37	12	76
Circulatory System	14	1383	99	14	81	12	89	15	70
Genitourinary System	18	618	34	10	47	10	48	12	50
Pregnancy & Childbirth Complications	5	343	69	8	40	4	8	4	41
Cancer & Neoplasms	8	866	108	7	115	3	86	8	95
Skin Conditions	9	316	35	6	60	8	55	5	49
Endocrine & Immunity Disorders	7	624	89	4	142	0	0	2	25
Infectious & Parasitic Diseases	12	316	26	4	8	6	25	3	11
Other*	0	0	0	0	0	2	27	1	4
Total	427	28174	66	580	49	290	74	318	68

#### **Duration and Return to Work**

CGS has shorter durations of short term disability absences than other Canada Life customers. The average duration for STD absences is 66 days for 2023 and trending back to pre-pandemic durations. This average duration remains below the Canada Life comparison group for 26 week STD plans which is 90 days.

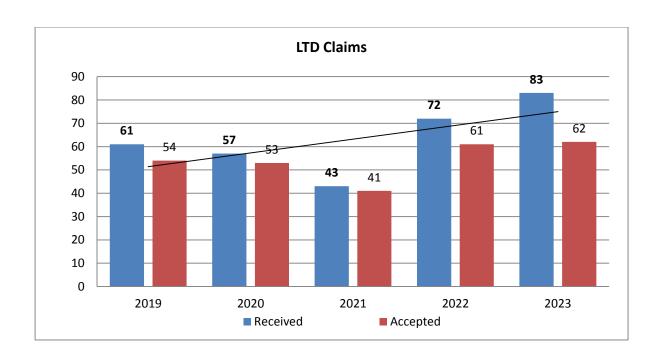
CGS is more successful returning employees back to work from short term disability absences than the Canada Life block of customers. In 2023, 82% of the employees absent on short term disability returned to work whereas only 71% of the employees in the comparison group of Canada Life employers returned to work during the 26 week period.

At CGS, the top age band for short-term disability absences are employees in their 50's (34% of claims). This is slightly higher than the Canada Life block of business and public administration (25% and 29% respectively).

### **Long Term Disability**

## **Chart 4: Long Term Disability Absences**

The following graph provides the total number of employees who were absent on long term disability which is for 6 months or longer:



#### **Duration and Return to Work**

The following table provides a summary of the reasons employees were absent on long term disability. On average employees on long term disability are absent from work for 620 days. CGS has a shorter average duration of long term disability absences than comparator cities and municipalities that have an average of 952 duration. CGS has a slightly higher percentage of employees who return from to work from a long term disability than the Canada Life comparator group (73% vs. 71%).

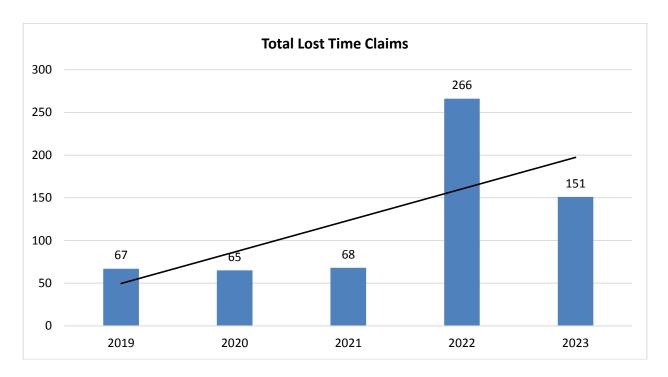
Similar to absences for employees on short term disability, mental health continues to be the main cause for absences on long term disability (45% of claims in 2023).

Table 7: Long Term Disability Absences

NEW Claims by Diagnosis	2023		2022		20	21	2020	
NEW Claims by Diagnosis	Claims	%	Claims	%	Claims	%	Claims	%
Mental Health Conditions	28	45%	36	59%	22	54%	29	55%
Musculoskeletal & Connective Tissue	9	15%	6	10%	6	15%	7	13%
Cancer & Neoplasms	4	6%	5	8%	0	0%	3	6%
Symptoms & III-defined Conditions	2	3%	4	7%	0	0%	2	4%
Accidents & Injury	8	13%	3	5%	3	7%	3	6%
Respiratory System	0	0%	2	3%	0	0%	2	4%
Circulatory System	4	6%	0	0%	4	10%	4	8%
Digestive System	2	3%	0	0%	3	7%	0	0%
Nervous System & Sensory Organs	2	3%	0	0%	0	0%	0	0%
Other*	3	5%	5	8%	3	7%	3	6%
Total**	62	100%	61	100%	41	100%	53	100%

#### **WSIB Absences – Occupational Lost Time**

Chart 5: Total Lost Time Claims



Over the last five years, occupational exposure to COVID had a significant impact on the lost time injury statistics due to ongoing outbreaks being experienced at Pioneer Manor. Further to this, the WSIB has updated their <a href="Communicable Illness Policy">Communicable Illness Policy</a> which identifies that they will be approving illnesses where there is a declared outbreak within the workplace, without proof of diagnosis from the worker. This differs from their pre-pandemic practices where respiratory illnesses such as colds and flus were most often not approved by the WSIB due to their prevalence within the community. It is therefore expected that exposure incidents at Pioneer Manor will continue to be higher moving forward than pre-pandemic levels resulting in elevated lost time rates.

When exposure claims are removed from the lost time injury data, numbers are within the typical annual norms. The number of psychological claims is also within the typical range, with First Responders accounting for all these approved claims. Work continues to be performed within Fire and Paramedic Services to offer training and support to mitigate these occurrences.

In 2023, of the 151 employees who were absent due to occupational illness/injury, 89 employees were absent because of occupational exposure to COVID. Once COVID claims are removed, the number of employees absent or with lost time due to occupational reasons is 62.

It is important to identify that although the COVID-19 pandemic commenced in March 2020, its impact on occupational transmission of the virus was minimal until 2022. The following chart summarizes the COVID-19 lost time absences throughout the pandemic:

Table 8: COVID related Lost Time Claims

	2020	2021	2022	2023
COVID-19 related claims	4	16	198	89

#### 3) Attendance Management Processes

#### **Attendance Management Programs**

Employee absenteeism is managed in a fair and consistent manner in accordance with the applicable collective agreements as well as the Ontario *Human Rights Code*, the *Workplace Safety and Insurance Act*, and the *Employment Standards Act*. When a pattern or number of absences from the workplace becomes unsatisfactory, the aim is to ensure the employee is conscious of his or her attendance and to get the employee to attend work more regularly while remaining sensitive to a person's individual circumstances. Therefore, each case of absenteeism is dealt with on its own merits within a framework that promotes the consistent application of related policies and procedures.

Fire Services, Transit Services and Pioneer Manor have attendance management programs that are specific to their operating areas. Outside of those areas, attendance is monitored and managed a basis that is not specific to a particular operating area.

Attendance Management Programs have the following objectives:

- assist employees in minimizing absences from work by making every reasonable effort to provide accommodation, assistance, and rehabilitation;
- ensure that each employee understands that his/her attendance at work is valued and that his/her presence contributes to the success of his/her team and the consistent achievement of service objectives;
- approach problem attendance in a positive and concerned manner;
- provide for the effective and efficient operation by encouraging employees to regularly attend work;
- encourage the reduction of the excessive use of sick leave benefits;
- enhance the organization's commitment to providing the highest quality of service through the efficient management of its resources;
- provide the employees with attendance guidelines and procedures;
- assist employees and management in the understanding of their roles and responsibilities required to maintain regular attendance;
- promote employee health and wellness; and,
- educate employees about the costs and effects of excessive rates of absenteeism.

Attendance Management Programs (AMPs) are designed to address the measures listed above as core absenteeism. Culpable or blameworthy absenteeism problems will be dealt with under disciplinary procedures, not the AMP, and may be grounds for discipline, up to and including termination from employment.

Absences due to a work-related illness or injury or related to a disability, as defined in the *Human Rights Code*, are not subject to the provisions of the AMP. Also, statutory job protected leaves like family medical leave and emergency leave, as defined in the *Employment Standards Act*, are not subject to the provisions of these programs. For obvious reasons, leaves like bereavement leave, jury duty or union leave are also not addressed directly unless they are part of a pattern of absenteeism.

#### **Other Attendance Management Processes**

In addition to attendance management programs longer term non occupational illnesses and injuries and occupational illnesses and injuries are managed outside of attendance management programs and through effective internal claims management, early and safe return to work programs, and by Canada Life, the external benefits provider.

It is the City's responsibility to provide a safe and healthy work environment and promote wellness among all employees. Additional policies and procedures exist at CGS to support employees and relate to this corporate philosophy:

- Reporting for Work and Attending at Work (Employee Handbook)
- Modified Work Program

Work is underway to calibrate dashboards with up to date absenteeism data that would help supervisors better visualize, understand and manage absences in their service area.

#### 4) Comparison Data

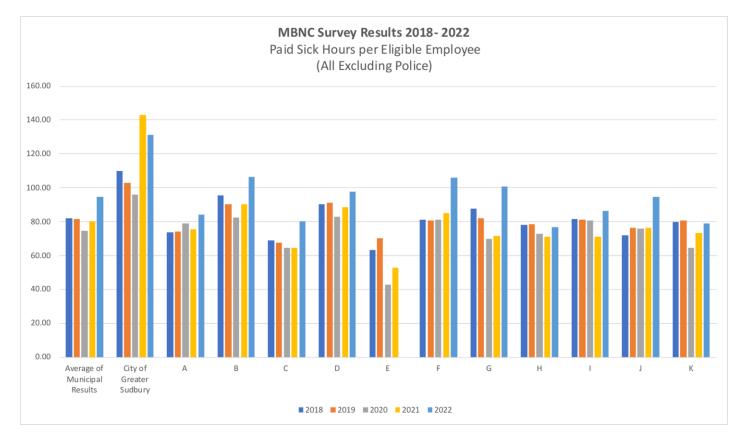
#### Municipal Benchmarking Network Survey Results: Paid Sick Hours

The Municipal Benchmarking Network Canada (MBNC) survey is a group of Canadian municipalities that share and report municipal performance data. MBNC collects data related to Paid Sick Hours per Employee from municipal service areas. Comparison data relating to 2023 is not yet available.

Overall CGS has higher paid sick hours per eligible employee for the years reviewed. A cautionary note on the overall comparison with other municipalities relates to jurisdictional differences, as municipalities in a two-tier local government system do not provide the same range of services. For example, several comparator municipalities do not provide transit services, fire services or have a long-term care facility. Employees in these 24/7 services typically have higher rates of absenteeism across the municipal sector. For more details, see Appendix 1. Greater Sudbury, as a single-tier municipality, provides all these services. Notwithstanding, two of our 24/7 service areas, Paramedic Services and Fire Services, have lower than average paid sick hours per eligible employee.

#### Chart 6 – Municipal Benchmarking Canada – Paid Sick Hours Per Eligible Employee

The following chart outlines CGS results compared to the average of overall MBNC survey participants relating to Paid Sick Hours per Employee:



#### Conclusion

Carefully managing absenteeism, especially in those areas more susceptible to short term illness is important to the continuity and quality of municipal services. Like our comparator municipalities, employees in our 24/7 and Transit services experience higher rates of total absences compared to their peers working day shifts or more regular shift schedules. Attendance management programs are in place in those areas. Also, rehabilitation and return-to-work specialists in Human Resources and Organizational Development, working with our benefits provider, Canada Life, work hard to balance appropriate long term interventions for employee illness and injury with proper urgency for successful return to work. Preventive interventions are in place including wellness programs, mental health supports, and initiatives to reduce workplace illness and injuries.

CGS does not have an enterprise wide attendance management program in place. A review of the current attendance programs and the development of a corporate wide employee health promotion program will be completed in 2024. Work is underway to calibrate dashboards with up-to-date absenteeism data that would help supervisors better visualize, understand and manage absences in their service area.

**APPENDIX 1: Absenteeism Report 2019 to 2023** 

May 22, 2024

# 5 Year Absenteeism Analysis

City of Greater Sudbury

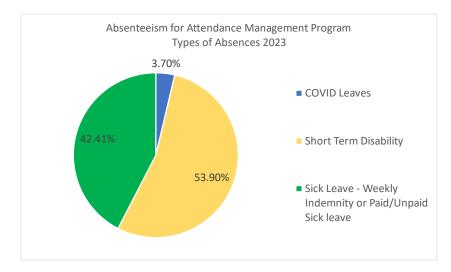
2019 to 2023

#### 1) Core Absenteeism – for use in Attendance Management Programs

These reports include absenteeism data for the purpose of reviewing Attendance Management Processes for Active Regular and Temporary Full-Time Employees with the City of Greater Sudbury. Part-Time Employees, Police Services, Greater Sudbury Airport, Greater Sudbury Public Libraries, and other Outside Boards are excluded.

Consistent with best practices the types of absences include:

- COVID Leaves
- Pioneer Manor Infectious Disease Outbreak
- Short Term Disability/Sick Leave
- Sick Leave Weekly Indemnity Days or Paid/Unpaid Sick Leave



The following criteria has been used in the calculation of absenteeism rate as a percentage:

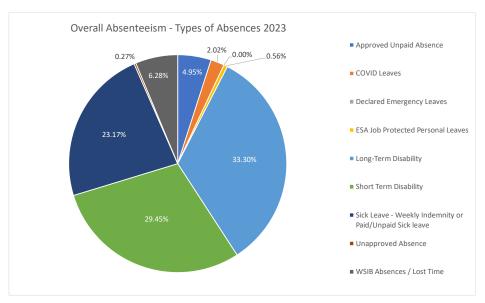
Numerator	Total hours absent / Standard hours per day = Number days absent
Denominator	Total number of days available per year
	UNIONIZED 222 days per year (CUPE 4705/CUPE 148/ONA)
	* 260 working days less 5 weeks' vacation (avg) and 13 Stat Holidays
	FIRE SERVICES SUPPRESSION 235 days per year (FIRE)
	* 260 working days less 5 weeks' vacation (avg)
	NON-UNION 217 days per year (Management and Non-Management)
	* 260 working days less 6 weeks' vacation (avg) and 13 Stat Holidays

#### 2) Total Absences

These reports include overall absenteeism data for Active Regular and Temporary Full-Time Employees with the City of Greater Sudbury. Part-Time Employees, Police Services, Greater Sudbury Airport, Greater Sudbury Public Libraries, and other Outside Boards are excluded.

Types of absences include:

- Approved Absence/ Unapproved Absence
- COVID Leaves
- Declared Emergency Leave
- Employment Standards Act (ESA) Leaves related to Sickness
- Long Term Disability/Sick Leave
- Pioneer Manor Infection Disease Outbreak
- Short Term Disability/Sick Leave
- Sick Leave Weekly Indemnity Days or Paid Sick Leave
- WSIB



The following criteria has been used in the calculation of absenteeism rate as a percentage:

Numerator	Total hours absent / Standard hours per day = Number days absent
Denominator	Total number of days available per year
	UNIONIZED 222 days per year (CUPE 4705/CUPE 148/ONA)
	* 260 working days less 5 weeks' vacation (avg) and 13 Stat Holidays
	FIRE SERVICES SUPPRESSION 235 days per year (FIRE)
	* 260 working days less 5 weeks' vacation (avg)
	NON-UNION 217 days per year (Management and Non-Management) * 260 working days less 6 weeks' vacation (avg) and 13 Stat Holidays

#### 3) MBNC Survey Results

The Municipal Benchmarking Network Canada (MBNC) survey is a group of Canadian municipalities who share and report on performance measures and benchmarking. Data over five years (2018 to 2022) is available. Participants are City of Calgary, Region of Durham, Halton Region, City of Hamilton, Niagara Region, City of Regina, City of Greater Sudbury, Region of Waterloo, City of Windsor, City of Winnipeg, and York Region.

Types of absences include:

- Sick Leave Weekly Indemnity Days or Paid Sick Leave
- Short Term Disability/Sick Leave

City of Greater Sudbury Results								
	5 Year							
	Average Rate	2018	2019	2020	2021	2022		
Paid Sick Hours per Eligible								
Employee (All Excluding Police)	116.65	109.75	103.04	96.10	143.20	131.20		
<b>Average Municipal Result</b>	S							
	5 Year							
	Average Rate	2018	2019	2020	2021	2022		
Paid Sick Hours per Eligible								
Employee (All Excluding Police)	83.89	82.64	81.64	77.56	82.77	94.87		

# **CGS Core Absenteeism for Use in Attendance Management Programs**

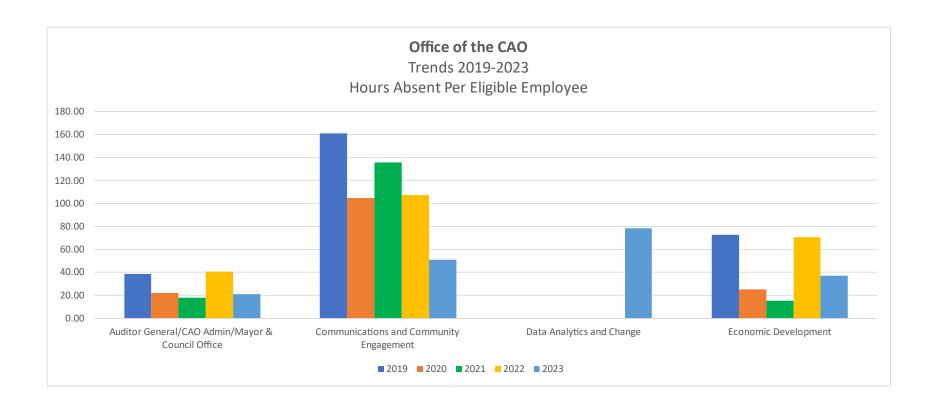
COVID Leaves  $^{\sim}$  Pioneer Manor Infectious Disease Outbreak  $^{\sim}$  Short Term Disability/Sick Leave  $^{\sim}$  Sick Leave — Weekly Indemnity Days or Paid/Unpaid Sick Leave

Absenteeism Rates Related to Attendance Management 2019 to 2023							
Permanent & Temporary Full-Time							
5-Year Average	2019	2020	2021	2022	2023		
7.8%	7.7%	7.5%	7.5%	8.6%	7.7%		

# Absenteeism Rates Related to Attendance Management 2019 to 2023 Permanent & Temporary Full-Time

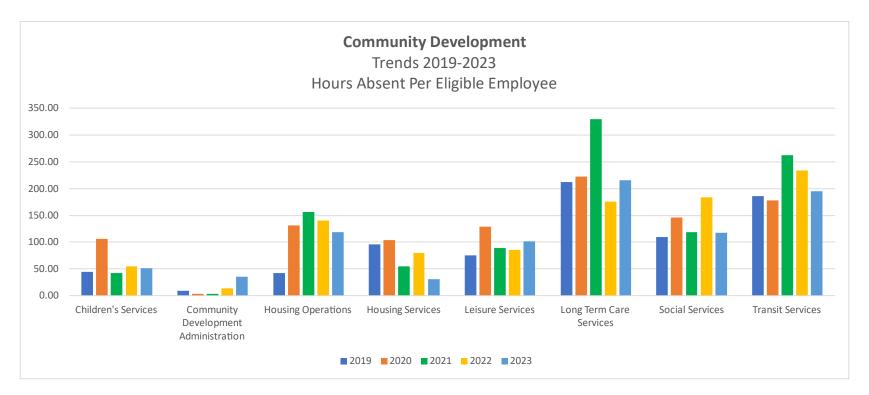
		5-Year Average							
Department	Employee Count	Total Available Working Days	Total Days Absence	Absenteeism Rate	Avg Days per Employee	Median Days per Employee			
Total	1756	389,896	30,356.16	7.8%	17	4.88			
Chief Administrative Office	72	15,886	718.43	4.6%	10	3.09			
Community Development	639	14,1270	14,322.36	10.1%	22	4.45			
Corporate Services	287	63,217	3,840.83	6.1%	13	4.72			
Community Safety	295	67,210	4,611.72	6.9%	16	1.96			
Growth & Infrastructure	463	102,314	6,862.83	6.7%	15	6.06			

Office of the CAO	2019	2020	2021	2022	2023
Auditor General/CAO Admin/Mayor & Council Office	38.77	22.05	18.11	40.56	20.93
Communications and Community Engagement	161.17	104.60	135.84	107.13	50.93
Data Analytics and Change	-	-	-	-	78.18
Economic Development	72.75	25.34	15.38	70.70	37.31
TOTAL	272.69	151.98	169.32	218.39	187.35

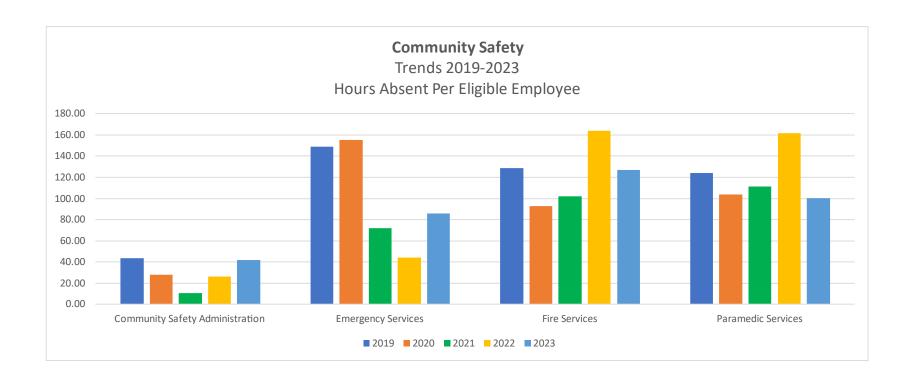


# Weekly Indemnity, Sick Leave, Short Term Disability, COVID Leaves, Pioneer Manor Disease Outbreak Hours Absent Per Eligible Employee

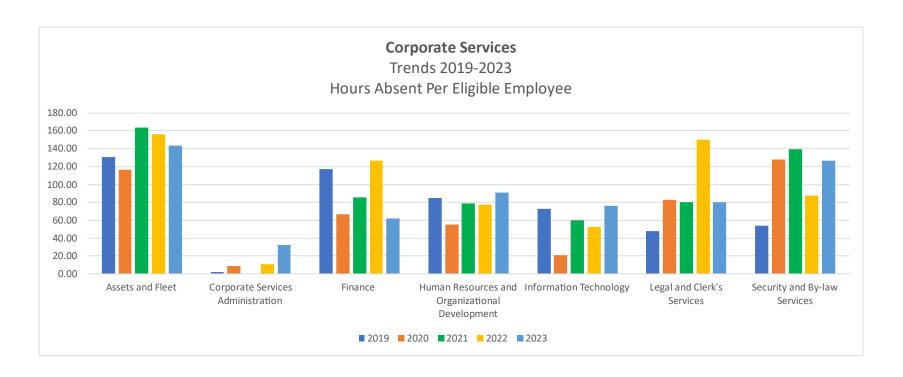
Community Development	2019	2020	2021	2022	2023
Children's Services	44.65	105.67	42.27	55.24	50.82
Community Development Administration	9.50	3.50	3.25	14.00	35.00
Housing Operations	42.64	131.71	156.41	140.56	118.84
Housing Services	95.94	104.00	54.39	79.94	30.18
Leisure Services	75.17	129.23	88.42	86.07	101.30
Long Term Care Services	212.68	222.11	329.35	175.38	215.81
Social Services	109.97	146.27	118.55	183.64	116.99
Transit Services	186.28	178.11	262.51	234.18	194.89
TOTAL	776.82	1,020.60	1,055.14	969.00	863.82



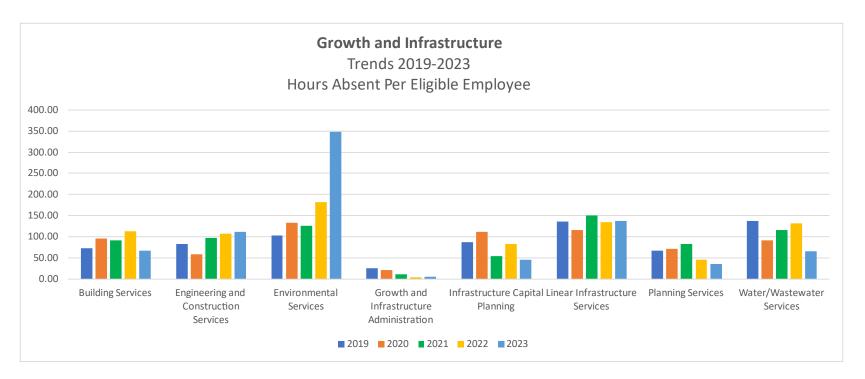
Community Safety	2019	2020	2021	2022	2023
Community Safety Administration	43.75	28.00	10.50	26.25	42.00
Emergency Services	148.75	155.53	72.23	44.43	86.07
Fire Services	128.78	92.97	101.95	164.09	126.81
Paramedic Services	124.17	103.51	111.48	161.41	100.20
TOTAL	445.45	380.01	296.16	396.17	355.09



Corporate Services	2019	2020	2021	2022	2023
Assets and Fleet	130.92	116.77	163.81	156.20	143.26
Corporate Services Administration	1.75	8.75	0.00	11.00	32.50
Finance	117.34	66.83	85.26	126.37	62.07
Human Resources and Organizational Development	84.68	55.39	78.67	77.69	90.67
Information Technology	72.87	21.03	60.08	52.68	75.84
Legal and Clerk's Services	47.48	82.91	80.21	149.89	80.05
Security and By-law Services	53.80	128.12	139.21	87.34	126.71
TOTAL	508.83	479.80	607.25	661.18	611.09



Growth & Infrastructure	2019	2020	2021	2022	2023
Building Services	73.00	96.15	92.29	113.72	66.94
<b>Engineering and Construction Services</b>	82.74	59.20	97.67	107.44	111.38
Environmental Services	102.40	132.85	126.27	181.62	348.32
Growth and Infrastructure Administration	25.00	21.00	11.50	3.50	5.50
Infrastructure Capital Planning	87.66	111.89	54.82	83.23	45.26
Linear Infrastructure Services	135.45	115.80	150.24	134.45	137.54
Planning Services	66.70	71.26	83.48	45.91	35.15
Water/Wastewater Services	137.41	91.65	116.22	131.28	65.92
TOTAL	710.36	699.81	732.49	801.15	816.01



## **CGS Total Absences**

Approved Absence/ Unapproved Unpaid Absence ~ COVID Leaves ~ Declared Emergency Leave ~ Employment Standards Act (ESA) Leaves related to Sickness ~ Long Term Disability/Sick Leave ~ Pioneer Manor Infection Disease Outbreak ~ Short Term Disability/Sick Leave ~ Sick Leave — Weekly Indemnity Days or Paid Sick Leave ~ WSIB

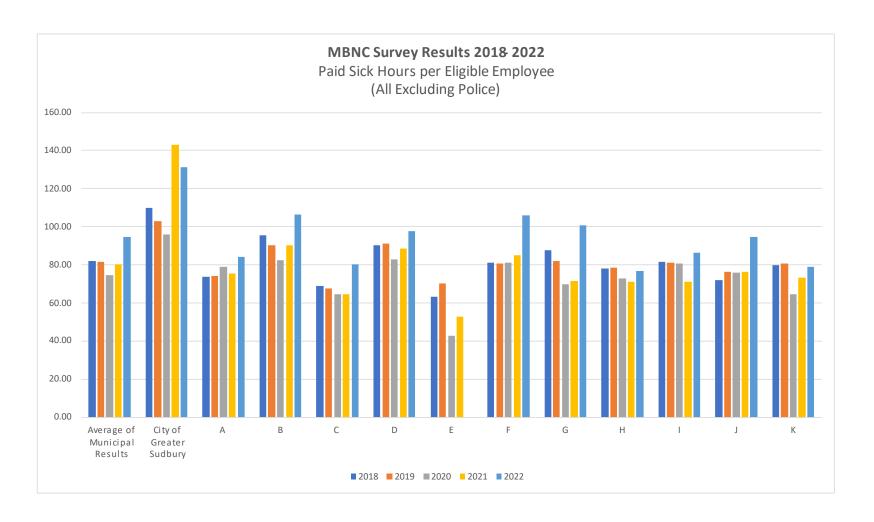
CGS Absenteeism Rates								
2019 to 2023								
Permanent & Temporary Full-Time								
5-Year Average 2019 2020 2021 2022 2023								
14.0% 12.4% 14.2% 13.9% 15.2% 14.3								

#### CGS Absenteeism Rates 2019 to 2023 Permanent & Temporary Full-Time

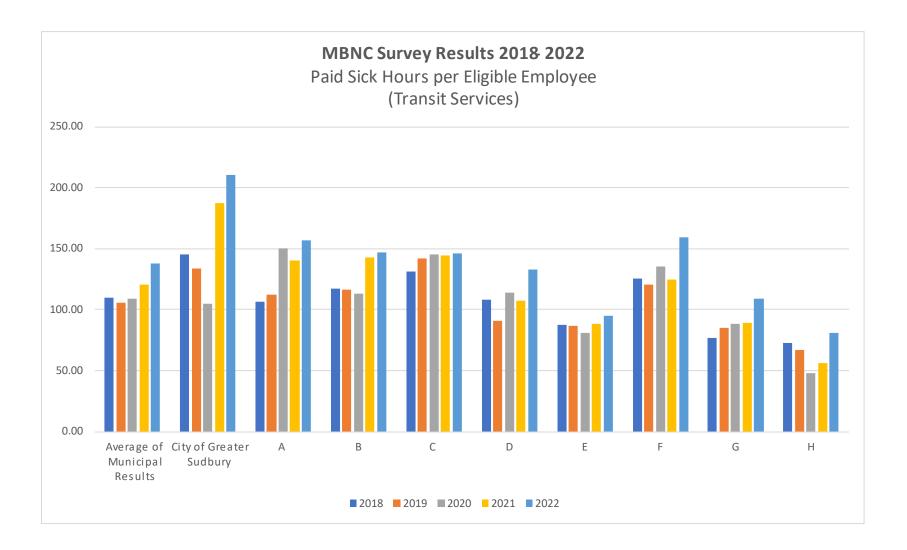
		5-Year Average						
Department	Employee Count	Total Available Working Days	Total Days Absence	Absenteeism Rate	Avg Days per Employee	Median Days per Employee		
Total	1756	389,896	54,674.27	14.0%	31	5.66		
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Community Development	648	143,353	26,252.08	18.4%	41	5.86		
Corporate Services	287	63,217	6,194.54	9.8%	22	5.35		
Community Safety	295	67,210	9,012.40	13.4%	30	3.29		
Growth & Infrastructure	463	102,314	11,946.93	11.7%	26	6.66		

# **External Comparisons: MBNC Survey Results**

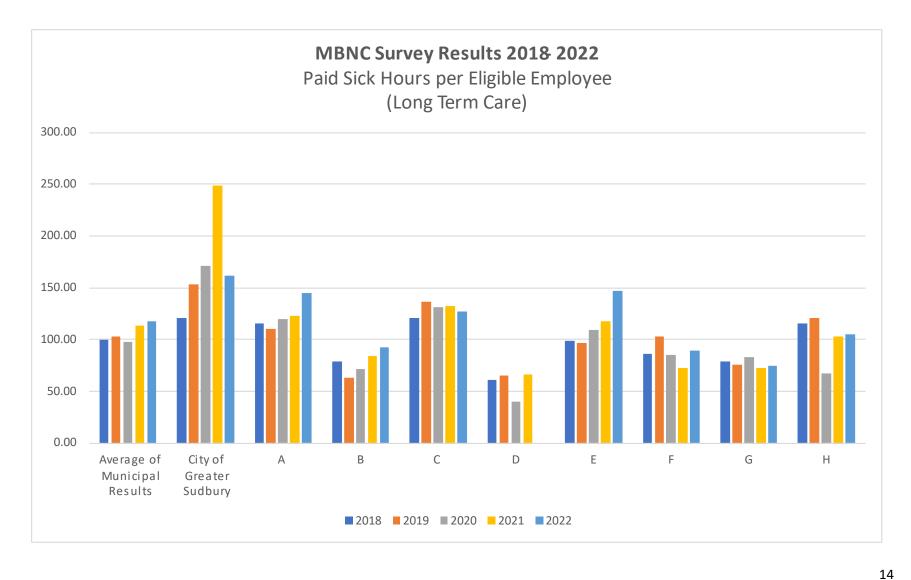
Paid Sick Hours per Eligible Employee (All Excluding Police)	2018	2019	2020	2021	2022
Average of Municipal Results	82.06	81.39	74.47	80.29	94.87
City of Greater Sudbury	109.75	103.04	96.10	143.20	131.20



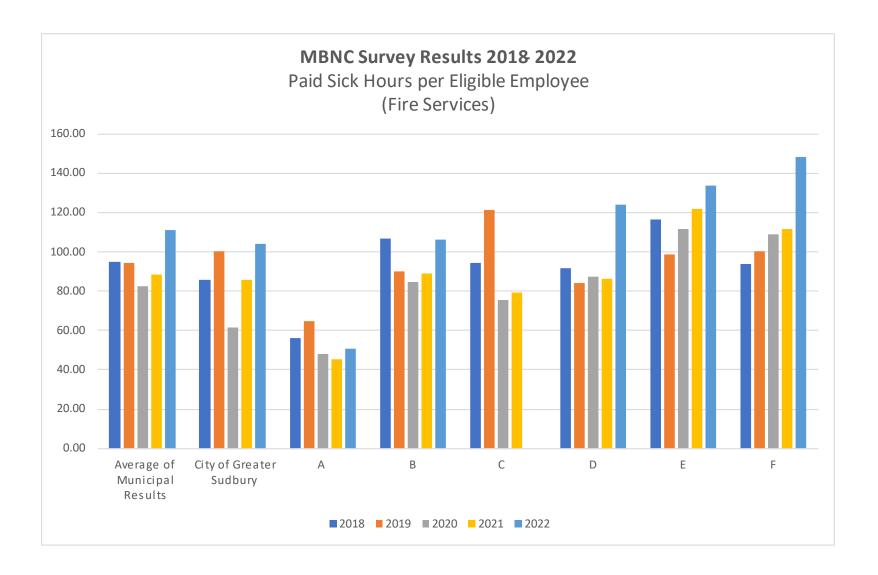
Paid Sick Hours per Eligible Employee (Transit)	2018	2019	2020	2021	2022
Average of Municipal Results	110.28	105.97	108.93	120.20	137.61
City of Greater Sudbury	145.44	133.82	104.80	187.45	210.60



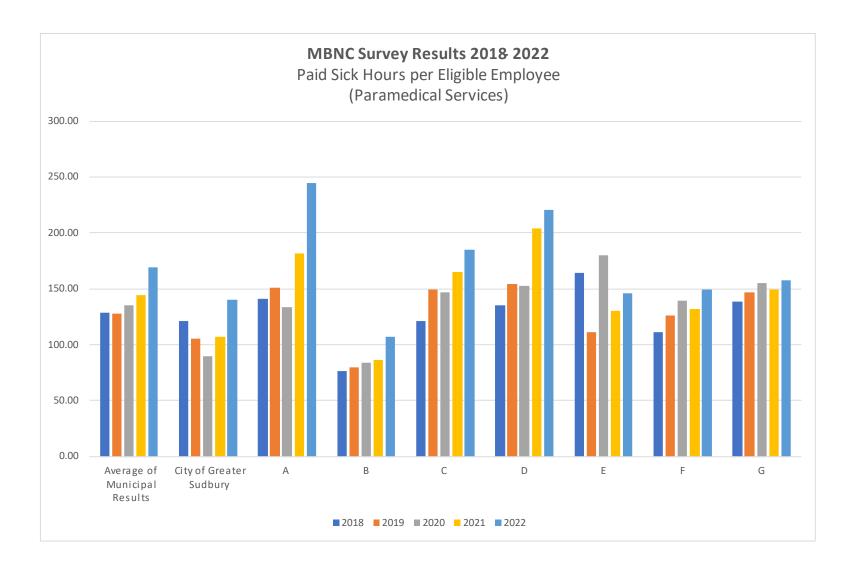
Paid Sick Hours per Eligible Employee (Long-Term Care)	2018	2019	2020	2021	2022
Average of Municipal Results	99.81	102.91	97.57	113.33	118.11
City of Greater Sudbury	121.12	153.59	170.73	249.17	161.76



Paid Sick Hours per Eligible Employee (Fire Services)	2018	2019	2020	2021	2022
Average of Municipal Results	95.10	94.21	82.55	88.46	111.08
City of Greater Sudbury	85.87	100.31	61.41	85.86	104.12



Paid Sick Hours per Eligible Employee (Paramedic Services)	2018	2019	2020	2021	2022
Average of Municipal Results	128.40	128.04	135.03	144.40	168.81
City of Greater Sudbury	121.01	105.66	89.91	106.73	140.04





## Core Services Review Update Q2 2024

Presented To:	Finance and Administration Committee
Meeting Date:	May 22, 2024
Type:	Managers' Reports
Prepared by:	Renee Higgins Data, Analytics and Change
Recommended by:	Chief Administrative Officer

## **Report Summary**

This report describes the status of opportunities identified in the 2020 Core Services Review.

# Relationship to the Strategic Plan, Health Impact Assessment and Climate Action Plans

This report describes work that has been underway to realize the anticipated benefits described in the 2020 Core Services Review, which was an initiative specifically identified in Council's Strategic Plan as one of the actions to support the "Asset Management and Service Excellence" objective and, specifically, Goal 1.5, "Demonstrate innovation and cost-effective service delivery".

# **Financial Implications**

There are no financial implications associated with this report.

# **Background**

The purpose of this report is to respond to the Finance and Administration Committee's March 26, 2024 <u>direction</u> for an update on the status of the opportunities identified in the 2020 Core Services Review, and to follow-up on the <u>update</u> provided at the February 21, 2023 City Council meeting.

In 2019, City Council <u>directed</u> staff to undertake a two-phase core services review. Council selected the services included in the review. Initially, Council directed that funding for this work be provided by the Tax Rate Stabilization Reserve. The province then announced an application-based funding opportunity, the Audit and Accountability Fund, that could serve as a funding source. Ultimately, the project was funded by the Audit and Accountability Fund, avoiding the need for municipal tax funding.

KPMG was retained to undertake the second phase of this work, and its analysis identified potential net cost reductions of \$4 million per year. It believed these savings would be realized by rationalizing facilities, introducing more technology into our work processes (creating a "digital city"), implementing a lean management system, reviewing facility use agreements, modernizing phone systems, reviewing user fees and cost recovery, reviewing maintained parkland requirements and outsourcing ski hills.

Net cost reductions realized to date are approximately \$4,331,000. Cost avoidance worth \$1,380,000 has also been realized following decisions to rationalize facilities and/or divest aging assets. Staff continue to analyze potential cost savings identified specifically through the review and have identified other net cost reduction opportunities identified since the report was originally written.

## **Analysis**

There were ten opportunities for change recommended by the Core Service Review as follows:

Ref No.	Opportunity	Description	Estimated cost saving for re- allocation
1	Facilities Rationalization	Rationalize the number of city-owned and run facilities with the aim of disposing of the resulting excess capacity across facilities and office buildings.	\$1,000,000

#### Status: This is underway.

Significant effort has been made to address this opportunity, typically as part of other service changes that also address corporate goals such as asset renewal and service improvement projects. For examples, please review the following reports: <u>Tom Davies Square – One-Stop Shop</u>; <u>Greater Sudbury Museums Review</u>; <u>Emergency Services Station Location Study</u>.

Savings realized from the creation of the One-Stop Shop worth \$250,000 annually were directed by Council to support Lorraine Street Transitional Housing services. As work on developing the Valley East Twin Pad facility continues, part of the plan anticipates it would enable the decommissioning of other arenas such as the Centennial Community Centre and the Raymond Plourde Arenda.

The Depot Master Plan, intended to renew and renovate existing public works depots and dispose surplus public works facilities, has moved into the detailed design and construction of a new salt and material management building at the Frobisher Yard. As part of this plan, we will also rationalize office space to create a smaller footprint for these support services.

Work remains underway to assess further space utilization changes within Tom Davies Square. With the successful launch of the One-Stop Shop, the use of remote work arrangements by municipal staff and provincial staff at 199 Larch St, the Cultural Hub project at Tom Davies Square anticipates there will be more change opportunities that rationalize municipal facilities and office space. This work is ongoing and staff will bring further reports to Council as the analysis evolves.

As of April 2024, dispositions of underutilized buildings such as the Falconbridge Arena, Coniston Police Store Front, Copper Cliff Firehall, Vermillion Lake Fire Station, and 291 Lourdes Street have generated approximately \$930,000 in sales revenue and reduced the operating budget by approximately \$110,000.

2	Create a Digital	By prioritizing new and existing digitization projects, the city	\$600,000
	City	can leverage technology to improve the delivery of both	
		client facing and internal services.	

#### Status: This is underway.

This update highlights key projects completed in the last year, those coming this year and provides additional data covering the period since the Core Service Review report.

Notable projects completed in the last year include: the Automated Metering Infrastructure project that digitally collects data from over 43,000 water meters, property tax bills online with over 4,600 citizens subscribed so far, the Pronto online building permit system and an online recruiting portal for City job postings.

Digitization projects continue to be expanded upon since the KPMG report, including the 311 CRM system now supporting 34 online request types; the recreation and facility booking system supporting 14 online transactions and the Pronto system with online access to 14 permit types. The City's internal ERP system, PeopleSoft, was further expanded through the COMPASS and HCMP projects to modernize the workplace with 17 new internal self-serve functions for staff and supervisors.

A key project coming up is the "Digital Service Strategy", which will deliver a road map to improve citizen access to, and efficiencies of, city services. This work will include estimate of the potential return on investment from further changes to the corporation's use of technology.

3	Lean	Through implementation of a lean management system (or	\$350,000
	Management	other business innovation methods), the City can	
	System	implement opportunities for efficiency, including those	
		identified by front-line employees.	

#### Status: This is underway.

In late 2023, staff with responsibility for analytics and business process improvement were centralized into the Data, Analytics and Change division. Staff from Water and Wastewater Services, GIS Operations, Community Safety, Information Technology and Finance now work as one team with a shared focus on strengthening the corporation's standards for data management, finding new ways to apply data when managing the corporation's services and analyzing potential costs and benefits from policy or process changes.

Various improvement initiatives have been implemented to eliminate manual data entry, reduce errors or automate repetitive processes throughout the organization. Some examples include the roll-out of self-service time entry (a savings of two FTE), automated alerts for water distribution sampling data (a productivity improvement equivalent to approximately 0.2 FTE per year for Water supervisors) and an autogenerated On-Call schedule (a productivity improvement equivalent to approximately 0.1 FTE per year in Linear Infrastructure). A project is underway with Community Paramedicine that could produce a productivity improvement equivalent to 1.0 FTE which would allow paramedics to visit an additional 40 patients in need per month. The lean process reviews have also resulted in initiation of a project to discontinue a separate timekeeping system used by two divisions, which will resulted in annual licence fee cost avoidance worth \$167,000.

This division's workplan prioritizes projects according to their projected operating cost savings, potential productivity improvements, potential for data/service improvement and risk avoidance. In addition, lean process reviews precede planned technology improvement projects to maximize the return on investment from those projects, minimize cycle times and/or enhance service quality.

4	Review Shared	The pricing charged and services provided by the City	\$175,000
	Use Agreements	through shared use agreements of arenas and recreation	
		facilities should be reviewed.	

#### Status: This remains outstanding.

Revisions of the joint use agreement with local school boards remains outstanding due to other conflicting priorities and workloads. However, the principles of the City's User Fee Framework are being applied to school use of municipal facilities. For example, school skating and swimming sessions are recognized as having community benefits and have been treated under the shared use understanding with local school boards. Activities which are primarily individual benefit (hockey tournaments, hockey schools) are charged the applicable user fee. The City also collaborated with three local school boards to leverage National Lifesaving Society funding to deliver the Swim to Survive program to Grade 3 students across the community.

Additionally, the agreement relating to the Northern Water Sports Centre was reviewed and revised.

Separate, but related, is the work that was completed to share services with nearby communities, including Markstay-Warren and Atikameksheng. Staff recently completed an agreement with Markstay-Warren to provide water and wastewater services. This provides a win/win solution that leverages, and extends, staff's expertise. Also, in collaboration with Vale, we have a long-standing agreement to share water services in Lively, Copper Cliff, Naughton and Whitefish.

5	<b>Modernize Phone</b>	A telephone modernization plan could not only save on	\$75,000
	Systems	operational costs compared to a traditional desk phone but	
		also enable a more flexible work environment.	

#### Status: This is complete.

As anticipated, the modernized phone system achieved intended operating savings and provides more integration between technology tools to support a more flexible work environment.

6	Review User	Fee structures charged to users for arenas and recreation	\$245,000
	Fees & Cost	facilities should be reviewed and aligned with cost recovery	
	Recovery	rates for recreation facilities.	

#### Status: This is complete.

Council approved a user fee policy that identified a consistent method for defining subsidies related to municipal user fees that recognizes both personal and community benefits associated with the service. While actual fee revenue will vary according to utilization levels, the projected change in 2023 leisure services operating revenues is anticipated to be \$660,000 greater than 2022 levels. This aligns with Council's budget direction to increase reliance on non-tax revenue and reduces requirements for property tax support while maintaining access to municipal services. Further, in the 2024-2025 Budget Council approved a Transit fare increase worth \$555,000, reducing the need for taxpayer subsidy.

7	<b>Expand Facilities</b>	Facilities management services such as remote monitoring	\$156,000
	Management	and automation for HVAC systems could be expanded to	
	Systems	arena and recreation facilities.	

#### Status: This is underway.

Various capital projects have been approved that address this change opportunity. For example, the 2022 Budget included \$833,000 for improvements at various pool facilities; the 2023 Budget (p.423) includes \$795,000 for HVAC upgrades at Minnow Lake Place. Capital forecasts anticipate further investments in accordance with current asset management plans.

This is in addition to the expansion of automation systems at 1160 Lorne, Downtown Transit Depot, Fire stations and new builds such as Sparks Street, Lorraine Street and the addition at Pioneer Manor. As these projects are completed, staff anticipate the projected operating cost savings described in the Core Service Review will be realized.

8	Optimize Office Space	Explore opportunities to optimize office space through consolidated seating arrangements, introducing flexible/remote working locations, and moving from paper-based document storage.	\$193,000
		based document storage.	

#### Status: This is underway.

In November 2023, Council provided direction for staff to proceed with the Cultural Hub at Tom Davies Square. The cultural hub project is a catalyst for Municipal Services Relocation into 199 Larch Street. Planning is underway, with a consulting and design team retained to advance both the cultural hub and municipal relocation projects.

9	Review	Hectares of parkland maintained by the City far exceed	\$980,000
	Maintained	established service levels and benchmarking averages and	
		could be naturalized to standard levels.	

Parkland	
Requirements	

#### Status: This is underway.

The 2024/2025 budget included the disposition of open space/natural parkland to achieve additional revenue of \$250,000 per year. The focus will be on properties identified as natural parkland with little to no recreational purpose and no plans for development. The City's parkland disposition policy establishes the process for the sale of individual parkland properties. This approach would redirect the funds from the sale to the net levy, rather than the reserve as stated in the current policy.

Leisure Services Division staff are also working with Planning Services to review parkland with limited recreational value to support housing development. A report identifying potential properties and recommended process/policy changes is planned for the Planning Committee by early Q4.

10	Outsource Ski	The operation of ski hills is a service uniquely offered by	\$243,000
	Hills	the City which could be outsourced to a private or not-for-	
		profit third-party provider.	

#### Status: This is underway.

At Council's <u>direction</u>, staff are preparing a report for the August 2024 Community & Emergency Services Committee providing additional information on municipal ski hills, including:

- Further details on the Lively Ski Hill capital projects including updated project estimates;
- Alternatives to continuing with the projects as originally contemplated;
- Utilization and operating costs of City of Greater Sudbury operated ski hills;
- Recommended utilization targets for ski hills.

In addition to these "top 10 opportunities", the Core Service Review also identified ideas that could merit further study. While many of these are not expected to result in cost savings, additional updates have been provided in Appendix A for opportunities that are actively under review or that have been completed.

# **Next Steps:**

The Core Service review identified, but did not analyze in any detail, other staff-generated suggestions for potential change. **Appendix A** provides information about the status of those suggestions and, where applicable, the impact they've had on the corporation's performance. Total operating net cost reductions of \$4,331,000 have been realized, and capital cost avoidance of \$1,380,000 has also been produced from analyzing these suggestions and developing solutions that change the corporation's service level and/or processes.

Staff regularly seek opportunities for cost savings or cost avoidance. The Data, Analytics and Change Division's mandate includes regularly performing work that reduces the corporation's net costs and produces service improvements.

#### References:

Core Services Review Update, February 21, 2023: <a href="https://pub-greatersudbury.escribemeetings.com/filestream.ashx?DocumentId=48724">https://pub-greatersudbury.escribemeetings.com/filestream.ashx?DocumentId=48724</a>

Core Service Review Final Report, January 2020: <a href="https://www.greatersudbury.ca/city-hall/reports-studies-policies-and-plans/pdfs/kpmg-final-report-of-core-service-review/">https://www.greatersudbury.ca/city-hall/reports-studies-policies-and-plans/pdfs/kpmg-final-report-of-core-service-review/</a>

Report to City Council, September 24, 2019: <a href="https://pub-report.org/">https://pub-report.org/</a>

greatersudbury.escribemeetings.com/FileStream.ashx?DocumentId=2075

Motion CC2019-156, May 28, 2019 (amended from FA2019-40, May 14, 2019): <a href="https://pub-greatersudbury.escribemeetings.com/FileStream.ashx?DocumentId=30307">https://pub-greatersudbury.escribemeetings.com/FileStream.ashx?DocumentId=30307</a>

# Appendix A: Additional Core Service Review Opportunities Underway or Completed

Ref No.	Opportunity	Description	Estimated cost saving for re-allocation
12	Improve the data analytics functionality for the Roads department	An extensive study was performed prior to acquiring the Cityworks platform for which a steering committee is driving the development.	\$151,000
Status	s: This is underway.	•	
manag correct \$151,0 These Parks 2025	gement efficiencies, main ctions will reduce costs 000 in 2028 and each year efficiencies were incorporand Growth and Infrastru	orated into the Expand Digital Work Manage acture business case that was approved as paid to hire an Application Analyst to provide cap	on in errors and 00 in 2027 and ement System in art of the 2024
13	Implement LED street lighting	A business case for LED street lighting from 2015 has been updated to reflect current costs and savings which is under review. Council approved the project in the budget for 2020.	\$1,000,000
Statu	s: This is complete.		1
Energ	y savings of 41% were ac	hieved worth approximately \$1M annually.	
14	Develop a self serve online HR system to reduce administrative paper processing	HR has developed a Human Capital Management plan that recommends, among other steps, the implementation of self service so that employees and supervisory personnel can perform routine payroll, benefits and HR process work electronically	To be determined
Status	s: This is underway.		
admin efficie	istration time. While it ncy, operating savings wil	es Enhancement Project is reviewing opportu will produce substantial process improveme I be minimal as this work will primarily reduce noumbents that currently perform this work.	nts and service
16	Review the mix of contracted vs internal staff utilized for winter	This review addressed an assessment of how much snow removal work is contracted to third parties.	Increased costs

#### maintenance

#### Status: This is complete.

This analysis was completed in 2020 and presented at the February 11, 2020, Finance and Administration Committee meeting as part of a report entitled Snow Plowing for Winter Control - Term of Contract. Staff found that utilizing on-demand contractor resources to deliver snow plowing was more cost efficient than hiring additional City staff to complete the work unless an on-demand model was utilized for City staff as well. However, the current labour market makes it very difficult to hire casual part-time employees that would give the City the ability to deliver an on-demand model for snow plowing.

The current snow plowing contracts were awarded in 2019 for an 8-year term with two optional single-year extensions. If both single-year extensions are executed, the contracts will end on March 31, 2030. A new analysis will be completed by staff prior to the execution of the single-year extensions to determine if there is a more cost-effective approach to delivering snow plowing on roads throughout the community.

17	Conduct an energy	Pioneer Manor consists of both old	To be
	efficiency audit of	and newer build areas. Conducting an	determined
	Pioneer Manor	energy efficiency audit, particularly of	
		those older built areas, will help	
		identify opportunities for energy	
		savings.	

#### Status: This is underway.

Staff are investigating opportunities for an audit and subsequent works to be performed that will yield a positive return on investment. An audit will commence in 2024.

18	Review the service level for delivery of street sweeping	There has been no recent review undertaken of the City's street sweeping program. There are possible opportunities to improve the efficiency	\$200,000
		and service of the current program.	

#### Status: This is complete.

As part of the 2024-2025 Budget deliberations, a business case entitled Contract In Street Sweeping was approved. This business case resulted in CGS sweeping an additional 22 per cent of curbed roads throughout the city. Over the course of five years (2024 to 2028) and including the cost of equipment purchases, the expected net savings are \$200,000.

20	Outsource management	In 2018, the City spent over 1500	To be
	of the community grant	hours of time in the overall	determined
	programs	management of grants. The City	
		should consider outsourcing the	
		management of grants to a third party.	

#### Status: This is underway.

The Auditor's General Office conducted a review of Healthy Community Initiatives Fund and administrative processes. Additionally, staff are looking to make use of an online application portal to improve applicant experience and reduce administrative requirements. Much of the

administrative requirements of the HCI program are a reflection of the policy and applicable bylaw. For example, unlike most funding programs, the HCI program allows for continuous intake, meaning that staff are continuously receiving, responding to and evaluating applications throughout the year.

21	Outsource facility	Facility Management and Maintenance	\$0
	management and	is currently undertaken by staff. There	
	maintenance activities	are possible opportunities for cost	
		savings through outsourcing	
		management of facilities to third	
		parties.	

#### Status: This is complete.

Centralized Facility maintenance has expanded to include TDS, 199 Larch, 1160 Lorne, Transit Depot, LEL, and some libraries. Centralized management and preventative maintenance planning is being performed in house with qualified tradespersons who are familiar with the various facilities, are on site and have a vested interest in minimizing operational disruptions. This approach and familiarity have resulted in a decrease in the frequency of reactive work orders and a reduction in time required to assess a problem and in turn a more consistent service delivery. Staff continue to work to centralize and generate a common platform for maintenance planning and execution.

22 Conduct a city-wide fleet utilization study  While the City has undertaken fleet utilization studies in the past, these have not been undertaken across all vehicle types. Undertaking a full city-
wide study will help identify those lower utilized vehicles which may no longer be needed.

#### Status: This is complete.

The 2023 Budget contained reductions of approximately \$125,000 in operating costs as a result of a reduction of 12 underutilized vehicles in the City fleet. This also represented future capital cost avoidance of approximately \$450,000. Fleet Services will continue to review vehicle usage data with the Fleet Governance Committee for the purposes of ensuring a justified stock of fleet is maintained.

customer facing services otherwise defined. This could produce subjective interpretations of what a reasonable service level looks like and lead to over expenditures, dissatisfied service recipients, or both.
--

#### Status: This is underway.

Staff workshops have been ongoing since February 2024. The goal of these sessions is to apply enterprise standards to create a consistent understanding and level of information about current service levels. The output from these sessions will be a feature part of the 2026-2027

Budget and approved as part of that process. This will include standard key performance indicators, such as the cost per unit of service and other data, like what is currently reported, to provide feedback about service quality and efficiency. While there are no direct cost savings anticipated from this work, this will provide more information to support Council decision-making about potential service level changes, which could lead to cost savings.

25	Enhance leadership	There is opportunity to increase	\$0
	training for front line	investment in front line leadership staff	
	staff	and provide an enhanced level of	
		leadership training.	

#### Status: This is complete.

The Elevate Leadership Training program delivers both tactical and soft skills training. The tactical training relates to Health & Safety, including both a theoretical and practical components. This program was designed and delivered in-house, resulting in cost avoidance from the usual approach of purchasing third party material and/or trainers.

27	Partner with	The City should consider improving	To be
	communities to improve	partnerships with communities and	determined
	pool services	other organizations (e.g., universities)	
		to improve pool services and share	
		costs.	

#### Status: This is underway.

City Council has directed staff to present an Aquatic Service and Facility Review. This work also considers how non-municipal operators (Laurentian University and YMCA) contribute to the community's overall aquatic service delivery. Council will receive a final report in September 2024 which will include a detailed facility needs assessment, implementation strategy and approaches for additional public consultation.

28	Review the feasibility of	The City does not use electrical	To be
	using electric vehicles in	vehicles in its fleet. There is an	determined
	the municipal fleet	opportunity to use electrical vehicles to	
		help reduce emissions and fuel costs	

#### Status: This is underway.

The City owns and operates 12 light duty electric vehicles and 1 electric ice resurfacer. Fleet staff continue to collaborate with colleagues throughout the organization to incorporate electric fleet where operationally feasible. Transit and Fleet staff are working on an Electric Bus and Electric Fleet plan that will provide operational advice, budgetary requirements and an overall execution plan.

ľ	29	Outsource disability	Disability management services are	To be
		management services to	currently provided by in house staff	determined
		a third party	however there is an opportunity to	
			outsource this service to a third party.	

#### Status: This is underway.

Disability management services include assessing the needs of employees with disabilities, working with Canada Life to return employees to work as soon as safely possible, developing

return-to-work plans or workplace accommodations and updating service areas on the status of employees who are away on disability leaves. This option is being investigated in 2024.

30	Explore potential for multi-use recreational	There are a number of aging and lower utilized facilities across the City. There	To be determined
	facilities and move away	is an opportunity for the City to assess	
	from single use facilities	recreational services on offer and deliver centralized, multi-use	
		recreational facilities at an improved service level.	

#### Status: This is underway.

The guiding principles of the City's Parks, Open Space and Leisure Master Plan already states that multipurpose leisure facilities are preferred over single purpose facilities, although these may not be appropriate for all communities. The City continues to pursue third party funding for the Valley East Twin Pad Multipurpose Sports Complex. An update report on the project will be presented to the Community & Emergency Services Committee in June 2024.

32	Review services classified as "nonessential" and	There is an opportunity for the City to review leisure services classified as	To be determined
	consider the impact of privatizing such services	"nonessential" (e.g., fitness centers, pools, ski-hills) and determine whether these can be privatized.	

#### Status: This is underway.

Council has given direction to review municipal ski hill operations and capital requirements with a report due to the Community & Emergency Services Committee in August 2024. Council has directed staff to complete an Aquatic Service and Facility Review with a final report to be presented to Council in September 2024.

For the most part, municipal fitness centres operate as part of larger community centres, which provides less opportunities for privatization. The City has historically entered into a lease agreement with a third-party non-profit for the operation of the McClelland Fitness Centre.

33	Perform a deep dive of	The City should assess whether the	\$0
	revenue generated vs	costs of running trailer parks and	
	cost of running trailer	fitness centers are worth the revenue	
	parks and fitness	generated from these services, or	
	centers	whether services can be outsourced or	
		privatized to reduce costs.	

#### Status: This is complete.

In 2021, the City issued an EOI for the complete outsourcing of municipal trailer parks with no submissions received. Staff presented a Municipal Campground Feasibility Study report in 2022 and a subsequent business case. This resulted in an increase in camping fees ensuring that revenues offset operating costs. Municipal trailer parks continue to operate through purchase of service agreements.

For the most part, municipal fitness centres operate as part of larger community centres, which provides less opportunities for privatization. The City has historically entered into a lease

21	Provide cross training to	Training is currently undertaken in sile	<b>Φ</b> Ω
34	Provide cross training to City staff for enhanced skillsets	Training is currently undertaken in silo across the City with limited cross training undertaken. There is an	\$0
		opportunity to provide more cross training options for staff to enhance and share skillsets across the	
Ctotu	a. This is underway	organization.	
Statu	s: This is underway.		
was u areas Durin Tom I a sing	indertaken. Further review of o is ongoing. The most obvious g the pandemic, staff identified Davies Square and consolidate	ent Program, a centralized mechanism to proportunities for centralization and co-ording example of this suggestion is found in our lithe potential to centralize counter service and 14 service counters located throughout staff that could address any of the service and 14 locations.	nation across r 311 Service. e throughout the facility into
35	Assess staffing models for parks and arenas to	The City currently deploys staff across arenas and park on a seasonal basis	\$0
	identify greater efficiencies between	however there is an opportunity to review how the City deploy its staff in order to be more efficient in between	
0.1.1	efficiencies between seasons		
Langu	efficiencies between seasons s: This is complete. uage is already included in the	review how the City deploy its staff in order to be more efficient in between seasons.  Lead Hand and Maintenance person job d	
Langu	efficiencies between seasons s: This is complete. uage is already included in the	review how the City deploy its staff in order to be more efficient in between seasons.	
Langu	efficiencies between seasons s: This is complete. uage is already included in the	review how the City deploy its staff in order to be more efficient in between seasons.  Lead Hand and Maintenance person job d perations during which During ice-out perions an opportunity to rationalize the number of pools given the aging conditions of some of the facilities,	
Langu for sta	efficiencies between seasons s: This is complete. uage is already included in the aff to support Parks Services o	review how the City deploy its staff in order to be more efficient in between seasons.  Lead Hand and Maintenance person job d perations during which During ice-out perions.  The City has five pools however there is an opportunity to rationalize the number of pools given the aging conditions of some of the facilities, low-cost recovery rates and increased number of outdoor lakes across the	To be
Langu for sta	efficiencies between seasons s: This is complete. uage is already included in the aff to support Parks Services of Rationalize the number of pools	review how the City deploy its staff in order to be more efficient in between seasons.  Lead Hand and Maintenance person job d perations during which During ice-out perions.  The City has five pools however there is an opportunity to rationalize the number of pools given the aging conditions of some of the facilities, low-cost recovery rates and increased	To be
Langu for sta 39	efficiencies between seasons s: This is complete. uage is already included in the aff to support Parks Services of Rationalize the number of pools s: This is underway.	review how the City deploy its staff in order to be more efficient in between seasons.  Lead Hand and Maintenance person job d perations during which During ice-out perions.  The City has five pools however there is an opportunity to rationalize the number of pools given the aging conditions of some of the facilities, low-cost recovery rates and increased number of outdoor lakes across the City.	To be determined
Langu for sta 39 Statu City ( receiv engag receiv	efficiencies between seasons  s: This is complete.  uage is already included in the aff to support Parks Services of Rationalize the number of pools  s: This is underway.  Council has directed staff to pred a Phase One report in gement and a current state of rea final report in Septemb	review how the City deploy its staff in order to be more efficient in between seasons.  Lead Hand and Maintenance person job deperations during which During ice-out perions an opportunity to rationalize the number of pools given the aging conditions of some of the facilities, low-cost recovery rates and increased number of outdoor lakes across the City.  December 2023 which included a summunicipal pools, waterfronts and splash pager 2024 which will consist of a detailer	To be determined  Review. Councinmary of publicads. Council w
Langu for sta 39 Statu City ( receiv engag receiv	efficiencies between seasons  s: This is complete.  uage is already included in the aff to support Parks Services of Rationalize the number of pools  s: This is underway.  Council has directed staff to pred a Phase One report in gement and a current state of rea final report in Septemb	review how the City deploy its staff in order to be more efficient in between seasons.  Lead Hand and Maintenance person job deperations during which During ice-out perions an opportunity to rationalize the number of pools given the aging conditions of some of the facilities, low-cost recovery rates and increased number of outdoor lakes across the City.  December 2023 which included a summunicipal pools, waterfronts and splash participated in the staff of	To be determined  Review. Councinmary of publicads. Council w

#### Status: This is underway.

This involves replacing single purpose systems with enhanced usage of existing shared standard systems. In 2023 this process eliminated ePost, reducing net costs by \$22,000. Two projects currently underway, Digital Work Management and Time Keeping and Scheduling in PeopleSoft (a COMPASS initiative) promise to replace three and possibly four single purpose systems, with expected cost savings over \$200,000.

41	Centralize the	Management of City facilities is	To be
	management and	currently undertaken across various	determined
	monitoring of City	areas of the City with different staff	
	facilities	responsible for different facilities.	
		There is an opportunity to centralize	
		this function to help reduce operating	
		costs and allow for a more streamlined	
		approach to facility management.	

#### Status: This is underway.

Centralized Facility maintenance has expanded to include TDS, 199 Larch, 1160 Lorne, Transit Depot, LEL, and some libraries. Centralized management and preventative maintenance planning is being performed in house with qualified tradespersons who are familiar with the various facilities, are on site and have a vested interest in minimizing operational disruptions. This approach and familiarity have resulted in a decrease in the frequency of reactive work orders and a reduction in time required to assess a problem and in turn a more consistent service delivery. Staff continue to centralize and generate a common platform for maintenance planning and execution.

commercial areas commercial areas in order to reduce the amount of resources and costs in delivering this service.	There is an opportunity to eliminate curb side waste pick up in non commercial areas  There is an opportunity to eliminate curb side waste pick up in non commercial areas in order to reduce
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#### Status: This is complete.

This option is not feasible for a municipality the size of CGS. With CGS' large physical geography and a population of approximately 170,000 people, it would be neither feasible nor aligned with CEEP goals to have every individual household transport their own waste to a waste transfer station. Among other considerations, existing landfill and waste diversion sites are not equipped to manage this much traffic.

residents.	46	Incentivize the use of eco-friendly options for property owners	The City should consider implementing an incentive program for property owners who use eco friendly, green initiatives to help reduce their carbon footprint and lower energy needs. This will help promote a green and ecofriendly mindset amongst City residents.	\$0
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This suggestion is not aligned with the Core Service Review's objectives. Introducing a new incentive program would not realize cost savings for the City, but may serve other policy objectives.

47	Discontinue community	The City should consider the	\$701,000
4/			φ/01,000
	grant funding programs	appropriateness of providing	
		community grants given this is not a	
		common service provided by other	
		municipalities and requires City time	
		and resource to manage and oversee	
		grants.	

#### Status: This is complete.

A five-year Value for Money review on annual community grants was presented to Council in 2023. The Auditor General's also completed an audit review on the annual grant program in 2023. As part of the 2024/2025 budget process, Council received a business case to eliminate community grants (with the exception of grants for Senior Active Living Centres) for an estimated savings of \$701k annually. No direction was received.

55	Rationalize the number of community halls	The City should consider rationalizing the number of community halls given the aging conditions of some of the halls, in particular those with lower	To be determined
		utilization figures.	

#### Status: This is complete.

There have been numerous reviews of municipal community halls. Previous studies have noted that these spaces have evolved into multipurpose spaces, used not only for community private bookings, but to support recreation and leisure programming, community gathering spaces and used for a number of municipal meetings and other functions. Previous Council <u>direction</u> has focused on making spaces easier to book, reducing financial barriers for community organizations to utilize community halls and improved marketing of hall spaces.

57	Conduct regular reviews	The City does not regularly review its	\$260,000
	of land use planning fees	land use planning fees and should	
		consider implementing periodic	
		reviews to help assess the	
		appropriateness of the fees in place.	
_			

#### Status: This is complete.

Staff completed a Development Fee Review with Hemson Consulting in 2022. The report found that the City's current user fee rates for development applications were well below full cost recovery rates and were only recouping 31% of the cost to process the applications. A business case to increase development application fees by 15% was approved as part of the 2023 Budget process and an additional 15% increase to the user fees was included as part of the 2024-25 Budget.

73	Implement bi-weekly	The City has recently moved to a one	\$964,000
	garbage collection	garbage bag limit per household. The	
		City should assess the	

Statu	s: This is complete.	collection should be moved to bi- weekly.	
This	was implemented. Savings in 2	2021 were \$964.000.	
11110			

#### Status: This is underway.

Staff recognize there are options to extend transit services to a wider share of residents that may otherwise be a challenge to serve using traditional transit, and there is potential for using technology to produce system efficiencies. Staff included technology system requirements in a RFP currently underway for GOVA Plus specialized transit. The new contract plans for the introduction of micro/specialized transit technology, with configurability for stop-to-stop, curb-to-curb, door-to-door, or any combination of these options, according to passenger abilities and needs. With a requirement that the technology works for on-demand, paratransit, fixed and flex transit models and any combination of these, staff are looking for a technology solution that supports the transit network's expansion.

78	Change service level standards for fire services	There is an opportunity for the City to review its service level standards for fire services and assess whether there	Varies per recruit)	(\$4,150 new
		are more appropriate standards to adopt.		

#### Status: This is complete.

The current service level is at a minimum acceptable standard to manage the fire risk present throughout the community and to protect the property and lives of all residents. A detailed report to Community and Emergency Services Committee on December 11, 2023 outlined the potential service level changes for specific areas within the community. The report was received and recommended maintaining current Council-approved service levels. Committee accepted this recommendation and no further direction was provided related to Fire Service Level Standards.



#### **Historical Overtime Review**

Presented To:	Finance and Administration Committee
Meeting Date:	May 22, 2024
Type:	Managers' Reports
Prepared by:	Liisa Lenz Financial Support & Budgeting
Recommended by:	General Manager of Corporate Services

### **Report Summary**

This report provides information regarding employee overtime from 2019-2023 in response to City Council resolution CC2024-03.

# Relationship to the Strategic Plan, Health Impact Assessment and Climate Action Plans

This report refers to operational matters and has no direct connection to the Community Energy & Emissions Plan.

# **Financial Implications**

There are no financial implications associated with this report.

Absence of a regularly scheduled employee is the primary driver of overtime hours. Urgent repair or emergency work is also a significant driver. These situations are difficult to predict. Consequently, overtime is budgeted to ensure adequate resourcing for service delivery and in accordance with the Operating Budget Policy. Additional overtime is routinely funded by under expenditure in the salaries and benefits budget for regularly scheduled employees.

# **Background**

The City regularly relies on staff overtime to address short term gaps in staffing such as staff absences, emergencies or unplanned staff turnover to ensure that service level objectives are being met. When developing the budget the City anticipates a full staffing complement and the use of part time and overtime hours where necessary.

During budget deliberations in December of 2023, several questions were addressed about overtime. Councillors were interested in the method for budgeting overtime hours, the reasons why overtime is necessary and which services and groups of employees are working overtime hours. This interest lead to a motion requesting historical overtime data and analysis. This report responds to that request.

## **Analysis**

#### Reasons for Overtime

Operating departments review staffing needs annually to ensure planning for adequate resources to manage to a set of service expectations. In some cases, this includes the need for planned overtime. These resources are reflected in the annual budget. Staff absences occur due to extended leaves for illness or injury, retirements, pregnancy or parental leaves, non-occupational illness and modified work. When absences occur additional resources are required to ensure that service expectations are met.

#### Cost of Overtime

When longer term gaps exist, overtime is an effective tool to address shortages and ensure service continuity. While overtime is paid at a premium (usually one and a half to two times regular rates) the cost of overtime is less than hiring additional full-time staff. Only when an employee works more than an additional 55% of their regular hours as overtime does it become more cost effective to add additional permanent staff. This was determined by comparing the incremental cost of overtime with the cost of a full time position. However, high rates of overtime are not sustainable, healthy for employees or a reliable way to staff known service requirement. This analysis does not account for non-financial costs of excessive overtime, such the strain placed on those working high quantities of overtime or decreased service continuity.

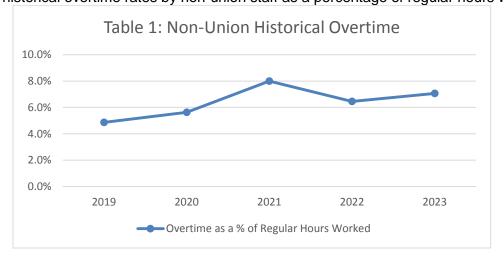
#### Non-Union Staff Overtime

Non-union staff regularly work overtime hours to meet service demands. Appendix A provides the reported overtime hours worked by non-union staff from 2019 to 2023. Table 1 also describes non-union overtime hours worked as a per cent of regular hours worked. Non-union overtime is not paid, and therefore has not always been recorded in the payroll system. With the introduction of the new time and attendance system, COMPASS, all overtime hours worked, paid or not paid, are recorded so that all resources required to provide services are captured.

Activity data from the COMPASS system indicates Non-union overtime hours result from:

- Supporting Special Events, Projects or Programs
- Addressing employee absences
- Addressing peak work load demands
- · Responding to emergencies
- Attending council and committee meetings

Table 1 reflects historical overtime rates by non-union staff as a percentage of regular hours worked.



There are some services and specific positions within those services that account for a substantial amount of the hours and steps are being taken to ensure appropriate resourcing, use of technology and rebalancing of full time staff across the enterprise. These services are:

- Linear Infrastructure
- Housing Operations
- Building Services
- Finance Services
- Human Resources and Organizational Development
- Fire Services

#### **Historical Overtime Budget**

The budget for overtime includes only hours and related costs for unionized staff as non-union overtime is unpaid. As identified during budget deliberations, some areas have not changed the budgeted hours and costs for overtime because an assumption is made that the planned full time and part time positions will be filled and the prior year's overtime budget is sufficient based on historical experience.

The exception to this is Fire Services where a continuing demand for overtime without offsetting reductions in regular staff has resulted in increases to the Fire Services overtime budget. Due to a gap in the budget system, the budgeted hours have not been adjusted to reflect the increased budget for overtime even though the total budgeted costs have been increased gradually to better reflect anticipated overtime. Also, in the months following the 2021 interest arbitration award of 2 additional fire fighters at Station 16, overtime increased significantly while additional fire fighters were onboarded.

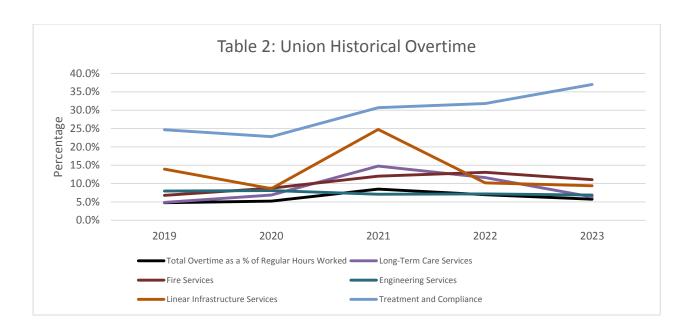
The data clearly shows that there is a relationship between staff absenteeism, the number of vacancies and a greater reliance on overtime to fill the gaps. The City's operating budget policy provides flexibility to manage within a total divisional budget. This means that unspent budget for salaries and benefits due to vacancies can be redirected elsewhere, including overtime. This provides flexibility to ensure that departments can realign resources to maintain service level standards.

#### Unionized Staff Overtime

Historical overtime was analyzed to determine why overtime generally occurs, what service level overtime supports, and how was it funded. The results of this review indicated that generally overtime is required to address peak demands in service delivery due to absenteeism and vacancies in full time and part time staff positions.

Appendix B provides the budgeted and actual overtime hours worked by unionized staff, including banked time, for 2019 to 2023. The data also provides the overtime hours as a per cent of regular hours worked. Appendix C provides a variance explanation for areas where the overtime hours worked as a percent of regular hours worked is greater than 5.0%.

Table 2 reflects the historical overtime by unionized staff as a percentage of regular hours worked for the overall organization, as well as areas with overtime percentages greater than 5%.



Overall the overtime worked remains manageable and is largely in response to peak demand periods within the respective service areas. Where services regularly experience high rates of overtime steps are being taken to ensure that adequate resourcing exists and where appropriate the use of technology and process improvements are reviewed to reduce the use of overtime. Overtime requirements in 2021 were primarily due to COVID-19 regulations unless otherwise described in Appendix C.

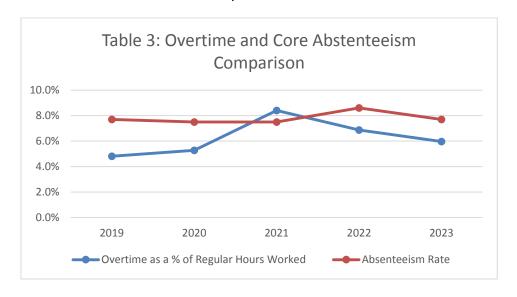
#### Banked Time

The ability to bank overtime for use as time off at a later date is provided with the collective bargaining agreements and is specific to the different departments in the organization. The City tracks and manages banked overtime in accordance with the language in the CBA.

#### Overtime and Absenteeism

Information provided in Appendix C indicates that a significant and reoccurring reason for overtime is absenteeism and vacancies in permanent staff. When individuals are absent from work, most municipal services require additional resources to meet service levels, either to meet Council approved service levels or service levels driven by a regulation or service agreement.





The table above demonstrates that the need for overtime generally follows the same trends as absenteeism, with the exception of 2021 where overtime was exceptionally high staffing COVID-19 vaccination clinics.

#### Conclusion

The City's use of overtime is generally to address gaps in permanent staff and has historically remained at manageable levels. Budget staff will continue to review the overtime requirements with operating departments and adjust the budgeted hours and costs where necessary.

#### **Appendix A: Non-Union Overtime**

••			2019		2020		2021		2022		2023
		Actual	Overtime Overtime Overtime Hours as a % Hours as a % Hours as a % Actual of Regular Actual of Regular		Hours as a %	Actual	J		Overtime Hours as a % Actual of Regular		
Department	Division	OT Hrs	Hours Worked	OT Hrs	Hours Worked	OT Hrs	Hours Worked		Hours Worked		Hours Worked
COMMUNITY	CEMETERY SERV		0.0%		0.0%		0.0%	40	2.7%	84	2.9%
DEVELOPMNT	CHILD SERVICES		0.0%	172	3.5%	258	6.4%	49	1.2%	139	2.5%
	G.M. OFFICE		0.0%	45	0.9%	137	3.2%	67	1.5%	139	3.2%
	HOUSING SUMMARY	1,321	4.8%	1,782	6.2%	2,210	8.2%	2,577	9.4%	2,670	9.5%
	LEISURE REC SUM	3,013	2.0%	3,318	3.7%	3,829	4.7%	5,012	3.8%	4,034	2.8%
	LT CARE SENIOR SERV	234	0.4%	246	0.4%	2,128	3.6%	1,330	2.0%	3,882	5.9%
	SOCIAL SERVICES SUM	3	0.0%	3	0.0%	1,315	10.5%	188	1.6%	147	1.1%
	TRANSIT SUMMARY	3,086	10.2%	1,077	4.9%	1,772	9.2%	1,484	6.6%	1,365	5.8%
	Total	7,657	2.7%	6,641	3.0%	11,648	5.6%	10,746	4.0%	12,458	4.3%
COMMUNITY	C.S. G.M.'S OFFICE		0.0%		0.0%	1,518	34.2%	959	17.7%	660	13.3%
SAFETY	EMERGENCY MED SERV EMERGENCY MNGT.	582	3.4%	481	2.7%	2,916	14.4%	1,343	6.5%	1,153	5.5%
	FIRE SERVICES		0.0%		0.0%	2,624	32.8%	2,053	20.4%	2,112	25.5%
	Total	582	1.8%	481	1.6%	7,058	21.6%	4,354	11.7%	3,925	11.0%
CORPORATE	OTHER REV AND EXP		0.0%	5,969	250.6%	2,819	4.3%	104	0.5%		0.0%
SUMMARY	Total		0.0%	5,969	250.6%	2,819	4.3%	104	0.5%		0.0%
CORPORATE	ASSETS AND FLEET	1,936	9.1%	1,789	8.4%	1,706	8.7%	1,357	7.0%	1,367	7.1%
SERVICES	CORP_SERVICES		0.0%		0.0%		0.0%	104	4.0%	306	21.8%
	FINANCIAL SERVICES	2,508	7.3%	2,642	8.3%	4,448	13.7%	4,232	11.5%	3,889	10.8%
	HUMAN RESOURCES-OD	431	1.0%	1,190	2.9%	4,865	12.2%	5,432	11.1%	4,887	9.6%
	INFORMATION TECHN.	167	1.5%	52	0.4%	47	0.4%	248	2.1%	602	5.4%
	LEGAL & CLERKS SERV	45	0.3%	19	0.1%		0.0%	183	1.3%	506	3.5%
	SECURITY AND BY-LAW		0.0%		0.0%		0.0%	253	5.9%	1,294	24.2%
	Total	5,087	3.9%	5,692	4.4%	11,065	8.7%	11,809	8.6%	12,849	9.3%
ECON DEV SUM	ECONOMIC DEVELOPMENT	119	0.6%	90	0.4%	112	0.5%	662	2.7%	2,077	8.3%
	MUSEUMS		0.0%		0.0%		0.0%		0.0%		0.0%
	Total	119	0.5%	90	0.4%	112	0.5%	662	2.7%	2,077	7.8%
EXECUTIVE AND	COUNCIL EXPENSES		0.0%		0.0%		0.0%	29	1.0%	87	3.4%
LEGISLATIVE	AUDITOR GENERAL		0.0%		0.0%		0.0%		0.0%		0.0%
	OFFICE OF THE MAYOR		0.0%		0.0%		0.0%		0.0%		0.0%
	OFFICE OF THE CAO	96	0.8%	184	1.6%	1,489	13.9%	1,591	11.1%	1,609	8.7%
	Total	96	0.4%	184	0.8%	1,489	7.4%	1,620	6.9%	1,696	5.6%
GROWTH AND	BUILDING SERVICES	1,071	13.5%	1,280	16.1%	1,331	18.7%	1,209	17.2%	909	11.1%
INFRASTRUCTURE	ENGINEERING SERV	2,836	15.2%	2,494	11.8%	2,360	13.3%	1,740	9.8%	1,597	8.6%
	ENVIRONMENT SERV SUM	386	3.7%	249	2.6%	225	2.6%	433	5.0%	1,712	18.3%
	GROWTH I.S. OTHER		0.0%		0.0%		0.0%	13	0.5%	192	6.4%
	INFRASTRUCTURE CAP	460	3.7%	276	2.3%	369	2.8%	305	2.2%	309	2.5%
	LINEAR INF MAINT	10,163	27.2%	7,403	20.7%	7,952	23.2%	7,610	22.3%	7,726	20.4%
	PLANNING DEVELOPMENT	1,324	3.1%	938	2.9%	1,421	4.2%	1,232	3.3%	1,207	3.2%
	TREATMENT & COMPLIAN	2,016	9.6%	539	2.4%	1,387	6.0%		3.1%	898	3.5%
	W WW SUM	8	0.0%		0.0%	,	0.0%		0.0%		0.0%
	Total	18,264	11.9%	13,179	9.1%	15,044	10.6%	13,255	9.2%	14,550	9.5%
Total		31,804	4.9%	32,237	5.6%	49,235	8.0%	42,549	6.4%	47,554	7.1%

#### **Appendix B: Union Overtime**

Appendix B: Uni	on overtime		2019			2020			2021			2022			2023	
		Budget OT	Actual OT	Overtime Hours as a % of Regular Hours	Budget OT	Actual OT	Overtime Hours as a % of Regular Hours		Actual OT	Overtime Hours as a % of Regular Hours	Budget OT	Actual OT	Overtime Hours as a % of Regular Hours	_	Actual OT	Overtime Hours as a % of Regular Hours
Department	Division	Hrs	Hrs	Worked	Hrs	Hrs	Worked	Hrs	Hrs	Worked	Hrs	Hrs	Worked	Hrs	Hrs	Worked
COMMUNITY	CEMETERY SERV		468			377	2.9%		486	3.6%		774			946	
DEVELOPMNT	CHILD SERVICES		57			185	1.1%		162	0.8%		107			143	
	G.M. OFFICE			0.0%			0.0%			0.0%			0.0%		=.	0.0%
	HOUSING SUMMARY	2.452	374		2.452	3,072		2.452	2,827	4.5%		3,408			3,478	
	LEISURE REC SUM	3,152	5,589		3,152	4,222		3,152	6,132	2.8%		10,305			,	
	LT CARE SENIOR SERV		29,072			41,512			87,745	14.7%		72,402			44,648	
	SOCIAL SERVICES SUM	2.450	126		7.027	129	0.1%	7.002	461	0.5%		199			90	
	TRANSIT SUMMARY	3,458	11,612 <b>47,298</b>		7,027	7,096 <b>56,590</b>	3.1% <b>4.6%</b>	7,063	8,263 <b>106,077</b>	3.5%		7,589 <b>94,783</b>				
COMMUNITY SAFETY	Total C.S. G.M.'S OFFICE	6,610	<b>47,298</b> 28		10,179	18		10,215	249	<b>8.5%</b> 2.9%	9,954	356			<b>70,384</b> 32	
COMMUNITY SAFETY	CLELC SECTION		1		_	10	0.2%		249	0.0%		330	0.0%		32	0.0%
	EMERGENCY MED SERV	4,266	15,953		4,266	16,282		4,266	17,841	4.9%	4,266	23,402			24,842	
	EMERGENCY MNGT.	4,200	15,555		4,200	23		4,200	498	31.3%		23,402	0.0%		24,042	0.0%
	FIRE SERVICES	6,958	22,366		6,958	28,527	8.8%	6,958	39,844	12.0%		42,670			35,499	
	Total	11,224	38,389		11.224	44,849	6.7%	11.224	58,432	8.3%	11.224	66,427		-,		
CORPORATE	OTHER REV AND EXP	11,224	30,303	-	11,224	8,297	815.0%	11,224	2,222	162.3%	11,224	181			00,372	0.0%
SUMMARY	Total			_		8,297	815.0%		2,222	162.3%		181				0.0%
CORPORATE SERVICES	ASSETS AND FLEET	1,506	4,884	4.0%	2,306	4,035	3.4%	2,306	3,323	2.9%	2,306	4,091			5,031	
00111 0111111 0211111025	FINANCIAL SERVICES	1,284	2,949		1,164	2,628		1,214	3,155	3.8%		3,963			,	
	HUMAN RESOURCES-OD	_,	_,	0.0%	_,	2	0.0%	-,	3	0.0%	,	2,222	0.0%		3	
	INFORMATION TECHN.	600	906		600	1,193		600	1,017	1.8%		1,138				
	LEGAL & CLERKS SERV	210	536	1.5%	210	290		210	1,260	4.2%	210	808		210	664	2.1%
	SECURITY AND BY-LAW		416	1.2%		244	0.8%		743	2.0%		1,250	2.8%		1,072	2.0%
	Total	3,600	9,691	3.0%	4,280	8,392	2.6%	4,330	9,499	3.0%	4,330	11,250	3.4%	4,330	11,690	3.3%
ECONOMIC	ECONOMIC DEVELOPMENT	250	358	2.1%	250	70	0.4%	250	68	0.5%	250	670	3.3%	250	1,016	4.3%
DEVELOPMENT	MUSEUMS		139	2.6%		12	0.7%		11	0.4%		54	2.2%		58	2.0%
SUMMARY	Total	250	497	2.2%	250	82	0.5%	250	79	0.4%	250	724	3.2%	250	1,074	4.1%
EXECUTIVE AND	COUNCIL EXPENSES			0.0%			0.0%		2	0.0%			0.0%			0.0%
LEGISLATIVE	OFFICE OF THE CAO	348	438	1.4%	406	367	1.1%	406	565	1.6%	406	596	1.8%	406	798	1.8%
	OFFICE OF THE MAYOR			0.0%			0.0%			0.0%		1	0.0%			0.0%
	Total	348	438	1.4%	406	367	1.1%	406	567	1.6%	406	597	1.8%	406	798	1.8%
GROWTH AND	BUILDING SERVICES		2,194	6.6%		1,826	5.6%		2,953	8.3%		1,761	4.3%		2,486	5.7%
INFRASTRUCTURE	ENGINEERING SERV	2,548	6,107		2,548	5,917		2,548	5,119	7.1%		4,703			,	
	ENVIRONMENT SERV SUM		594			463	1.0%		1,360	2.6%		909			465	
	INFRASTRUCTURE CAP	100	166		100	85	0.5%	100	273	1.4%		550				
	LINEAR INF MAINT		30,880			20,914			59,419	24.8%		24,116			22,466	
	PLANNING DEVELOPMENT		170			24			51	0.1%		204			371	
	TREATMENT & COMPLIAN		4,261			4,080			5,051	30.7%		5,096			7,302	
	W WW SUM		63			57	0.0%		472			315			716	
	Total	2,648	44,435		2,648	33,366	5.2%	2,648	74,697	11.7%	2,648	37,653			•	
Total		24,680	140,747	4.8%	28,987	151,942	5.2%	29,073	251,572	8.5%	28,812	211,615	7.0%	28,812	183,028	5.7%

# **Appendix C: Overtime Variance Explanations**

Department / Division	1. Community Development / Cemetery Services			
Service Level / Sub-Service	ce Level / Sub-Service Parks and Open Space / Community Cemeteries and Mausoleums			
Reason for Overtime	Cemetery Services has established service levels for the maximum number of interments conducted for weekday and weekend periods. Generally, overtime was required to maintain service expectations for Saturday and Sunday burials due to staffing shortages.			
Funding Source	Overtime was mostly funded through savings in part time and full time salaries and benefits as well as premium			
	user fees for weekend service. Any excess formed part of the year end position for the year.			

Department / Division	2. Community Development / Housing Operations
Service Level / Sub-Service	Community Housing / Property Management Services
Reason for Overtime	Generally, overtime hours are required to address emergency situations and ensure timely delivery of services for the 1,848 rent geared to income units. Examples of emergency situations include fires, floods, sewer backups, heating, plumbing, and electrical repairs, life safety or building system issues, leaking roofs and basements, broken doors and windows, tenant lockouts or emergency personnel requiring access. In addition, Housing staff performs winter maintenance ie. salting, sanding and snow removal on its properties parking lots, entrances, and sidewalks.
Funding Source	Overtime was funded within the part time and full time salaries budget.

Department / Division	3. Community Development / Long-Term Care Services
Service Level / Sub-Service	Long Term Care / Resident Care
Reason for Overtime	Generally, overtime was required as a result of staffing absences to ensure Pioneer Manor was able to meet service level standards and operate on a 24/7 basis in order to fulfill its statutory obligation to maintain a safe and secure environment for residents. In addition, overtime was required due to the necessary return-to-work process after illness, which were aimed at ensuring resident safety and minimizing outbreaks. Furthermore, overtime was influenced by factors such as difficulty in finding suitable candidates to fill vacancies, collective bargaining agreement (CBA) language, and the alternative cost associated with contracted services such as temporary staffing agencies.
Funding Source	Overtime was funded through savings in full time salaries and benefits.

Department / Division	4. Community Development / Transit

Service Level / Sub-Service	Transit / GOVA
Reason for Overtime	Generally, overtime was incurred to ensure uninterrupted service delivery of conventional transit services while responding to significant increases in ridership as a result of new routes and increased number of trips. The provision of transit service, without service level disruption, while navigating route variables of increased traffic congestion, construction projects, seasonal weather events and on road collisions, requires the distribution of overtime in accordance with CBA provisions. In response to Bus Operator absences such as short and long-term disability, union leaves, sick days and other CBA provisions, shift replacement of the Bus Operator ensures uninterrupted service delivery.
Funding Source	Overtime was funded from increased user fee revenue and savings in full time salaries and benefits.

Department / Division	5. Community Safety / Emergency Medical Services
Service Level / Sub-Service	Paramedic Services / Emergency Response and Medical Care
Reason for Overtime	Generally, overtime was required to address staff vacancies to meet service levels relating to 24/7 paramedic
	response.
Funding Source	Overtime was funded from savings in full time and part time salaries and benefits.

Department / Division	6. Community Safety / Emergency Management
Service Level / Sub-Service	Emergency Management Public Safety, Planning and Prevention / Community Emergency Coordination
Reason for Overtime	Overtime was required to meet the service level relating to 24/7 community emergency management response
	and ensure compliance with the Emergency Management and Civil Protection Act (EMCPA).
Funding Source	Overtime was funded through operational savings within Emergency Management.

Department / Division	7. Community Safety / Fire Services
Service Level / Sub-Service	Fire Services / Fire Suppression
Reason for Overtime	Generally, overtime was needed to meet council approved service levels relating to 24/7 fire service response and meet minimum staffing levels for operational requirements. On average, three overtime shifts are required per day to meet minimum staffing levels.
	An arbitration ruling in 2020 required four staff on the pumper at the composite station in the Valley. In order to address this arbitration award, overtime was used to ensure adequate staffing levels until additional full time staff could be hired. 2021 Report can be found here:

	https://pub-greatersudbury.escribemeetings.com/filestream.ashx?documentid=37673
	In addition, increases in legislative training requirements have resulted in significant levels of overtime for training officers to meet the certification requirements while accommodating volunteer fire fighter's regular employment schedules. 2022 Report can be found here:
	https://pub-greatersudbury.escribemeetings.com/filestream.ashx?DocumentId=43971
Funding Source	Overtime is funded through savings in full time salaries, the remainder formed part of the year end position.

Department / Division	8. Corporate Revenues and Expenses / Other Revenues and Expenses
Service Level / Sub-Service	N/A
Reason for Overtime	Overtime reported in 2020, 2021, and 2022 are a direct result of responding to COVID 19, and the City's partnership in the vaccination program.
Funding Source	Overtime was funded through safe restart funding, as well as an agreement with Public Health Sudbury and
	District related to the vaccination program.

Department / Division	9. Growth and Infrastructure / Building Services
Service Level / Sub-Service	Building Permits and Approvals / Permit Application Processing / Inspections, Inquiries and Orders
Reason for Overtime	Overtime is required to address peak demands during construction and building permit season as well as ensuring service level delivery. Building Services has provincially mandated turn around times for building permit issuance along with mandates for field inspections to be done within 48 hours of a request being received.
Funding Source	Overtime was funded through savings in full time salaries and benefits, which is in turn are funded through the building permit fees collected. The Division's Budget is designed to be free from the Levy, funded solely through these user fees.

Department / Division	10. Growth and Infrastructure / Engineering Services
Service Level / Sub-Service	Engineering Design and Project Delivery /Capital Project Delivery
Reason for Overtime	Generally, overtime within this service occurred to address peak demands during construction season along with unscheduled vacancies resulting in the need for additional overtime. With such a short and inconsistent season, overtime is needed to ensure planned projects are completed within the limited timeline and to meet our service level expectations.
Funding Source	Overtime was funded through savings in full time salaries and benefits.

Department / Division	11. Growth and Infrastructure / Linear Infrastructure Services
Service Level / Sub-Service	Roads Operations & Maintenance / Winter Roads Maintenance
Reason for Overtime	Overtime is predominantly due to responding to weather events to meet Ontario Regulation 239/02 - Minimum Maintenance Standards for Municipal Highways which sets minimum standards to keep roadways in the community in a state of repair. For winter maintenance, this requires the removal of snow and ice on roadways in as little as three hours for Class 1 roadways. The City's schedule for snowplow operators accounts for four hours of overtime being worked during each shift to provide continuous service on Class 1 to 3 roadways throughout the community.
Funding Source	Overtime formed part of the year end position each year.

Department / Division	12. Growth and Infrastructure / Treatment & Compliance
Service Level / Sub-Service	Water and Wastewater Services / Water Treatment and Wastewater Network Management
Reason for Overtime	Generally, overtime is required to respond to weather events, spring runoffs and equipment breakdowns to meet service level standards of clean drinking water.
Funding Source	Overtime was funded through savings in full time and part time salaries and benefits as well as water/wastewater user rates.