

For Information Only

Consolidated Homelessness Prevention Initiative (CHPI)

Presented To:	Community Services Committee
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Recommendation

Information report only

Finance Implications

Changes in Provincial Funding have been incorporated into the Social Services 2013 Operating Budget, which includes a significant reduction in program funding available and associated expenditures to support low income residents.

These changes include the introduction of the new Community Homelessness Prevention Initiative (CHPI), which consolidates four existing homelessness programs and the elimination of the Community Maintenance and Start Up Benefit (CSUMB).

Therefore, effective January 1, 2013 there is no longer a financial commitment or cost sharing requirement for municipalities related to the eliminated homelessness programs. In 2012, the municipal contribution associated with the cost sharing of these programs was approximately \$334,000.

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Background

Effective January 1, 2012, the *Housing Services Act, 2011* and supporting regulations came into effect which supports the Province's Long-Term Affordable Housing Strategy. The intent of this legislation focused on transforming the way housing and homelessness services are delivered in order to achieve better outcomes for people.

On March 27th, 2012 the Province then announced changes to cost shared benefits funded under the Ontario Disability Support Program (ODSP) and Ontario Works (OW) programs which included the removal of the Community Start-up and Maintenance Benefit (CSUMB) from social assistance effective January 1, 2013.

In July 2012, the Ministry of Municipal Affairs and Housing introduced the 100% provincially funded Community Homelessness Prevention Initiative (CHPI) which consolidates existing funding for five current housing and homelessness related programs into a single allocation, including:

- Consolidated Homelessness Prevention Program;
- Emergency Energy Fund;
- Emergency Hostel Services;
- Domiciliary Hostel Program (no program active in the City of Greater Sudbury);
- Provincial Rent Bank.

The Province also announced that 50% of the Provincial share of the former Community Start Up and Maintenance Benefit (CSUMB) funding would be reallocated into the new funding envelope, Consolidated Homelessness Prevention Initiative (CHPI). This new funding envelope will be provided to municipalities through the Ministry of Municipal Affairs and Housing.

The Province's vision for the CHPI is to better coordinate and integrate service delivery that is people centered, outcome-focused and reflects a housing first approach to prevent, reduce and address homelessness. Over time, it is anticipated the emphasis will shift from reactive approaches to more proactive and permanent solutions focused on two key outcomes:

- People experiencing homelessness obtaining and retaining housing; and
- People at risk of homelessness remaining housed.

All programs and services that are eligible under current homelessness-related programs will continue to be eligible under CHPI. The Municipality has flexibility to use the consolidated funding in any of the following service categories:

- emergency shelter solutions (emergency shelter and/or safe bed);
- housing and related supports (permanent housing, rental allowance);
- service and supports (street and housing outreach, food banks, housing search); and
- homelessness prevention (rent support/eviction protection).

Community Start-Up and Maintenance Benefit (CSUMB)

The Community Start-Up and Maintenance Benefit (CSUMB) was a mandatory benefit provided to recipients to assist in establishing a new principal residence, or to prevent eviction or the discontinuance of utilities or heating in an existing residence.

CSUMB could also be issued where there was a threat to the health or welfare of a recipient or a member of the benefit unit in a non-start up situation.

This benefit was only available to eligible OW and ODSP recipients to a maximum of \$799 for singles and \$1,500 for families in a 24-month period.

Attached in Appendix A of this report is the Ministry of Community and Social Services Directive on Community Start Up and Maintenance Benefit. This Directive dictates the application of the policy including eligibility criteria.

Funding Under the Consolidated Homelessness Prevention Initiative (CHPI)

On September 27, 2012, the City of Greater Sudbury was advised that it would receive an annualized allocation of \$1,564,267 in funding for fiscal year 2013-2014 under the CHPI funding.

Included in this allocation is the funding for the current homelessness programs in which the City of Greater Sudbury received \$809,226, which is a slightly higher allocation in comparison to the 2012 envelope.

However, the portion attributable to the CSUMB reallocation was significantly less.

The following chart illustrates funding model and the impact of the funding changes:

	2012 Funding		2013 Funding	
	Provincial	Municipal	Provincial	Municipal
Emergency Energy Fund	34,620			
Provincial Rent Bank	75,147			
Shelter Per Diems (3 year average)	576,949	139,848		
CHPP	118,641			
Sub-total	805,357	139,848	809,226	0
ODSP CSUMB (from MCSS)	1,100,000		n/a	
OW CSUMB	934,643	194,152	n/a	0
Sub-total	2,034,643	194,152	755,041	
Summary	2,840,000	334,000	1,564,267	0
Totals Per Year	3,174,000		1,564,267	
Community Funding Loss	\$ 1,609,733			

Based on the analysis above, the impact to the City of Greater Sudbury's community is a total of \$1,609,733

Conclusion

As a result of the new Community Homelessness Prevention Initiative (CHPI) funding allocation, there is an estimated community shortfall of approximately \$1.6 million which results in a reduction of resources available to clients on the Ontario Works (OW) and Ontario Disability Support Program (ODSP).

Ontario Works Directives

7.5: Community Start-Up and Maintenance Benefit

Legislative Authority

Sections 2 and 8 of the Act.

Section 55(1) of Regulation 134/98.

Audit Requirements

Adequate documentation is on file for the verification of costs to support decisions and level of benefit issued.

This benefit is provided up to the maximum allowable amounts for the specified time period.

Application of Policy

The Community Start-Up and Maintenance Benefit (CSUMB) is a mandatory benefit provided to recipients to assist in establishing a new principal residence, or to prevent eviction or the discontinuance of utilities or heating in an existing residence.

CSUMB may also be issued where there is a threat to the health or welfare of a recipient or a member of the benefit unit in a non-start up situation.

The amount of the CSUMB payable, as determined by the Administrator, is up to a maximum of \$1500 for recipients with one or more dependent children in a 24-month period; or up to a maximum of \$799 where there are no dependent children in a 24-month period.

CSUMB is issued in situations where the recipient meets eligibility criteria, and within the previous 24 months has not received the maximum amount of the CSUMB to which the recipient is entitled under Ontario Works or the Ontario Disability Support Program (ODSP).

If a recipient is determined to be non-compliant and a reduction of assistance is applied, the CSUMB continues to be available to members of a benefit unit if the recipient has one or more children.

Each recipient's request for the CSUMB is reviewed on its own merit. CSUMB is provided only where needs have been identified and where no other funds are available.

The approved amount is based on verifiable costs which in the Administrator's opinion are necessary to establish a permanent residence in the community, to maintain an existing residence or to maintain utilities.

Costs must be visually verified and documented in the SDMT. First Nations should visually verify and document costs using their file systems.

The CSUMB may be paid in separate amounts provided it covers only one "start up" event and does not exceed the maximum amounts.

The Administrator may approve additional payments if there are exceptional circumstances.

Establishing a New Principal Residence

Eligibility Criteria

In the case of establishing a new principal residence, CSUMB may be provided if:

- the recipient will be establishing a new principal residence either within or outside the geographic area;
- the Administrator is satisfied that the recipient will need financial assistance to establish the new principal residence; and
- the recipient meets one of the following criteria:
 - is being discharged from an institution that provided for their basic needs and shelter;
 - has satisfied the Administrator that it would be harmful to their health or welfare to remain in their current residence; or
 - has been evicted from their current residence.

Allowable Start-up Situations

In start-up situations, the need for the recipient to leave their residence is clearly identified and documented, and a reasonable plan to move into a new residence is in place.

The start-up event must occur within one month from the date of application for assistance or the establishment of a new principal residence. CSUMB covers a move into boarding, rental accommodation or rent-to-own, but does not cover a move into a per diem funded residence or group home.

The benefit is provided for:

- victims of family violence
- persons who are homeless

- persons who reside in uninhabitable premises (where the uninhabitable conditions are not clearly evident, verification is sought from a third party, e.g., a building or health inspector or physician)
- persons leaving a residence due to:
 - incapacity or death of a supporting care-giver/family member(s);
 - overcrowding within the premises;
 - documented need for children and sole-support parents to relocate;
 - eviction from the premises;
 - employment or training; or
 - a move to more affordable accommodations, where the applicant or recipient was experiencing undue hardship because of extreme shelter costs.
- persons being discharged from institutions such as:
 - correctional facilities;
 - hospitals;
 - hostels;
 - long-term care homes;
 - special care homes; or
 - interval and transition homes.

Allowable Start-up Costs

Examples of the cost of establishing a new residence in the community include:

- clothing
- fuel and hydro deposits
- household furnishings
- last month's rent deposit
- moving and transportation to the home of the recipient
- any other costs approved by the Administrator

Recipient Moving to a Different Delivery Agent

If a recipient is moving from one delivery agent to another, the regular practice is to issue the CSUMB from the delivery agent where the recipient is leaving. This enables the recipient to more easily establish an address in the new community.

There may be situations in which the new delivery agent needs to issue the CSUMB. For example, a recipient has left in an emergency and is already in the geographic area of the new delivery agent.

Under no circumstances is the recipient to be asked to return to the previous delivery agent to access the CSUMB.

Non-Start up Situations

CSUMB may also be issued where there is a threat to the health or welfare of a recipient or a member of the benefit unit in a non-start up situation providing there is eligibility within the 24-month period.

Examples of costs for non-start up situations:

- Costs to purchase/rent a generator where it is required to maintain a recipient's health and welfare.
- Costs to purchase or repair household appliances necessary to the health and well-being of the benefit unit where recipients own their homes and are in receipt of the maximum shelter allowance.
- Costs of new or replacement smoke alarms and batteries for recipients who own their homes and are in receipt of the maximum shelter allowance.
- Costs to eradicate bed bugs where there is an isolated case of bed bug infestation to the recipient or benefit unit's belongings.

Maintaining an Existing Residence

Eligibility Criteria

In the case of maintaining an existing residence, CSUMB may be provided if:

- the recipient will be remaining in their current residence;
- the Administrator is satisfied that the recipient will need financial assistance to remain in their current residence; and
- the recipient meets one of the following criteria:
 - requires an item necessary to maintain the residence (e.g., appliances necessary to maintain the health and well-being of the benefit unit);
 - has received an eviction notice and has satisfied the Administrator that, if a payment is made, they will not be evicted;
 - has had a utility or the heating to the current residence cut off and has satisfied the Administrator that if a payment is made the service will be reconnected; or
 - has received a notice that a utility or the heating to the current residence will be cut off and has satisfied the Administrator that if a payment is made the service will not be discontinued.

Utilities include water and sewage, rental of furnaces and water heaters, and hook-up or reconnection charges for a utility. Heating is considered separate from utilities.

Exceptional Circumstances

There may be situations where there is a need to provide CSUMB more than

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once in a 24-month period. If exceptional circumstances exist, the Administrator may approve additional CSUMB up to the maximum amount.

The following are considered exceptional circumstances:

- the necessity to relocate as a result of a catastrophic event (e.g., flood, fire);
- the necessity to relocate as a result of domestic violence; or
- the necessity to relocate as a result of a disability (e.g., where a recipient is moving to a home that better meets their disability-related needs).

Other exceptional circumstances may be considered where the Administrator is satisfied that not providing the additional funds would be harmful to the health and well-being of the recipient and/or other members of the benefit unit.