

Business Case for Service Level Change

Request/Project Name: Therapy/Leisure Pool at Lionel E. Lalonde Centre

Department: Community Development

Division: Community Initiatives & Performance Sup.

I. Executive Summary

Overview of Proposal

In June 2017, Council endorsed the Therapeutic/Leisure Pool as one of the priorities for announcements related to future recreation infrastructure funding. A fundraising campaign is underway with the proposed Therapeutic Pool to be constructed at the Lionel E. Lalonde Centre. An initial feasibility study was completed in 2011 by Yallowega Belanger Architecture followed by a feasibility study performed by Monteith Brown in 2014. Projected cost for 7,600 sq. ft. building in 2011 was \$4.8 million. CGS currently has 5 municipally owned and operated pools with aging infrastructure. Capital funding has been identified in the Citizen and Leisure capital budget for 2018 (\$300,000) and capital budget outlook for 2019 (\$350,000) and 2020 (\$350,000). On November 21, 2017 City Council passed a resolution to prepare a business case to fund the estimated City's share of the project approx \$1.3 Million in the 2018 capital budget instead of spreading it over 2018-2020. Funding the \$1.3 Million in 2018 will allow the City to be committed and "shovel ready" to leverage any recreational infrastructure funding which may be announced during the year. In addition, multiple letters from community partners have been received supporting this project.

Service Level Impact

The Parks, Open Space and Leisure Master Plan (2014) indicated that pools are being used at approximately 60% of capacity and identifies the need for a therapeutic pool to be located in Rayside Balfour as an action plan. The Monteith Brown report recommended the review of other municipal pools should a new Therapy/Leisure Pool be built, along with the closure of under performing pool(s) being one possible outcome. The Parks, Open Space and Leisure Master Plan states that the decision to close or re-purpose any facility should come after a one year review period following the development of a new facility.

II. Background

Current Service Level (Describe the existing level of service provided)

Service Name	Service Description (What is the current level of service)
Therapeutic Pool	Currently there are no City owned therapeutic pools. Health Science North does operate a small Therapeutic Pool (max 8 patients per session) Monday to Friday 8 am to 5 pm for inpatients and outpatients only.
Aquatic Facilities	The Parks, Open Space and Leisure Master Plan recommends a provision standard of 1 indoor aquatic centre per 25,000 population. The existing community supply of indoor aquatic facilities is 7 (5 municipal pools, YMCA, Laurentian University). The provision standard suggests a surplus of 0.5 aquatic facilities.

Drivers for Proposed Course of Action

A building condition assessment (BCA) of municipal pool facilities was conducted in 2012. The BCA identified \$4.512 Million of capital repairs required over the immediate and longer term (10 years). The recent pool facility failures in Gatchell (crack in pool tank), Nickel District (roof facade) and HARC (dehumidification) as well as estimates of modifications required to meet Accessibility for Ontarians with Disabilities Act (AODA) compliance have put pressure on capital budgets and operating costs . The City's aging infrastructure for pool systems and equipment has identified the need to consider the development of a new facility and be proactively prepared for any recreational infrastructure funding announcements from senior levels of government.

III. Recommendation

Categorize your specific request (mark an 'X' for all that apply):

<input checked="" type="checkbox"/>	Change to base operating budget	<input checked="" type="checkbox"/>	Change to base FTE allocation
<input type="checkbox"/>	Change to fees (unit price)	<input type="checkbox"/>	Change to revenues (volume change)
<input checked="" type="checkbox"/>	Investment in Project	<input type="checkbox"/>	

Recommendation (How/Why)

This additional commitment of \$1 Million for the Therapeutic Pool for 2018 is recommended in order to demonstrate the City's commitment to the project and enable the project to be shovel ready, if any recreational infrastructure funding announcement is made by Senior Levels of Government during the year.

Urgency

There is a recreation infrastructure funding announcement expected in 2018 and the additional capital funding will allow the project to be more shovel ready to proceed. The municipality's aging pool infrastructure requires significant capital investment in the future and the addition of a new facility will trigger the review of existing facilities.

How does this align with Council's Strategic Plan?

Aligned with Council Strategic Plan from 2012 - 2014 and again with the current Council's Strategic Plan in the priority of Quality of Life and Place. As well, is indicated in the community priorities for the Parks, Open Space and Leisure Master Plan (2012). Council reports and motions from February 3, 2014 (Community Services) where the feasibility was accepted recommending option 2. On June 2014, Council approved the Parks, Open Space and Leisure Master Plan which recommended a provision of a Therapeutic/Leisure Pool to serve the aging population, infants/young children, persons with disabilities and those recovering from injuries or other health ailments. A motion passed by Council on February 23, 2016 stated, " the City of Greater Sudbury confirms support for the provision of a Therapeutic/Leisure Pool at the Lionel E. Lalonde Centre and encourages fundraising and grant application efforts to commence, subject to the success of the fundraising campaign. Currently there is just over \$10,000 in the fundraising account.

IV. Impact Analysis

Qualitative Implications

Commitment of funding of the City's share 1/3 share would demonstrate that the Therapeutic/Leisure pool project is a priority for this Council and allow the City to be ready for potential recreation infrastructure funding announcements.

Quantifiable Implications - Revenue & Expenditures

Additional one time funding of \$1,000,000 would be required to commit \$1.3 Million of towards this project. This demonstrated level of commitment would assist with the fundraising campaign that began in October and has raised over \$10,000 to date, as well as the commitment for any recreational infrastructure funding from senior level of government. Fundraising Campaign goal is \$300,000. Once constructed, the therapeutic/leisure pool report approved by Council in Feb 2016 indicated that there would be net operating costs of approximately \$300,000 per year.

Operating Revenues - Incremental

Detail

Description	Duration	Revenue Source	2018 \$	2019 \$	2020 \$	2021 \$	2022 \$
User Fees	On-Going	User Fees			\$ (203,331)		
	On-Going		\$ -	\$ -	\$ (203,331)	\$ -	\$ -
	One-Time		\$ -	\$ -	\$ -	\$ -	\$ -
Total			\$ -	\$ -	\$ (203,331)	\$ -	\$ -

Operating Expenditures - Incremental

Detail

Description	Duration	Funding Source	2018 \$	2019 \$	2020 \$	2021 \$	2022 \$
Contribution to Capital	One-Time	Tax Levy	\$ 1,000,000.00	\$ (1,000,000.00)			
Operating Expenses	On-going	Tax Levy			\$ 497,171.00		
	On-Going		\$ -	\$ -	\$ 497,171.00	\$ -	\$ -
	One-Time		\$ 1,000,000.00	\$ (1,000,000.00)	\$ -	\$ -	\$ -
Total			\$ 1,000,000.00	\$ (1,000,000.00)	\$ 497,171.00	\$ -	\$ -

FTE Table**Detail**

Position	Bargaining Unit	Duration	Full Time / Part Time		2018 (FTE #)	2019 (FTE #)	2020 (FTE #)	2021 (FTE #)	2022 (FTE #)
		On-going					6.30		
		On-Going			-	-	-	-	-
		One-Time			-	-	-	-	-
Total					-	-	6.30	-	-

Net Impact		2018 \$	2019 \$	2020 \$	2021 \$	2022 \$
On-Going		\$ -	\$ -	\$ 293,840	\$ -	\$ -
One-Time		\$ 1,000,000	\$ (1,000,000)	\$ -	\$ -	\$ -
Total		\$ 1,000,000	\$ (1,000,000)	\$ 293,840	\$ -	\$ -

Implementation *(Likelihood; list any assumptions, constraints)*

This project could be constrained by a lack of recreational funding announcements, or a lack of fundraising received.

Consequences *(What would be the negative results or drawbacks)*

Possible closure of one or more pools may be required in keeping with the ratio of pools to population as noted above.

Dependencies/Synergies *(Does the proposal depend on any other projects)*

This project is dependent on fundraising campaign and recreational infrastructure funding from senior levels of government. If these funding sources do not materialize, staff will return to Council for direction regarding this project.

Capacity Impacts *(Is there enough capacity? Are other departments impacted?)*

The community development department has the capacity to dedicate resources to promoting this project in 2018.

V. Alternatives**Alternatives Considered**

Solution Options	Operating Changes	Revenue Changes	Advantages/ Disadvantages
Recommend that the remaining \$1,000,000 be funded in 2019 capital budget, this would bring the commitment to \$1.3 M of the \$4.7 M required.			If recreational infrastructure funding announcement is made during the year, project may not be "shovel ready" as the funds may not all be committed.

VI. Risks**Risks** *(What are the risks of not implementing this change?)*

Project is dependant upon senior levels of government and community fundraising.